



*Historical Happenings provides information on the USFWS Cultural Resources Management program. Information comes from sources such as the Regional Historic Preservation Officers, websites, new sources, as well as other cultural resource management professionals.*

*Issues are also available on the USFWS Cultural Resources website <http://historicpreservation.fws.gov>. Submissions are encouraged and can be made via email. Please contact Eugene Marino at [Eugene\\_Marino@fws.gov](mailto:Eugene_Marino@fws.gov) for submission guidelines.*

***Wonderful Things***  
**A look at FWS Museum Property**

**Kenneth Roahen, a True FWS Hero**

He was small and scrappy, and believe me, you wouldn't want to mess with him! Kenneth Roahen was born in October of 1888, and eventually wound up as a Federal Game Agent or Warden for the U. S. Biological Survey, which later evolved into the U.S. Fish and Wildlife Service. In 1925, he was working out of Peoria, Illinois, and got into a shooting match with market hunters, who were involved in selling illegally harvested ducks and geese to restaurants in Chicago. The hunters were part of a web of marketeers associated with notorious gangster, Al Capone. Roahen and his partner M. A. Charlston, were wounded with buckshot, and both walked 5 miles to safety. The NCTC Museum has Mr. Roahen's badge, which is riddled with the buckshot that hit him in the arms, hands, stomach and face. In his tenure, Kenneth received citations from the Department of Agriculture and the Isaak Walton League, and the only Cabinet citation ever conferred on a U.S. Game Agent from Secretary W. M. Jardine. Next, he was stationed in Montana, where he was an accomplished photographer, and took hundreds of photos of elk, bison, and natives in the area for over 50 years. The NCTC Museum has a collection of Mr. Roahen's documents, photographs, and artifacts which reflect a courageous career with the FWS. His legacy is part of the proud heritage of the FWS. His collection was generously donated to the FWS by his niece, Elaine B. Ooley. Stop by and see it when you are at NCTC. For more information contact [Jeanne\\_Harold@fws.gov](mailto:Jeanne_Harold@fws.gov).

will be held in Portland Oregon from April 26-30.

**NCTC**

Jeanne Harold has authored a new Conserve-O-Gram for the NPS focusing on how to protect and store museum collections in areas susceptible to seismic activity. For more information see <http://www.nps.gov/history/museum/publications/consveogram/21-12.pdf>

**FWS Regional News:**

**Washington Office**

FWS will host a panel discussion at the upcoming DOI Conference on the Environment. **If These Walls Could Talk: Operations and Challenges in Maintaining and Reusing Historic Buildings** will focus on rehabilitation, inventory, and energy management issues facing historic buildings. The DOI conference

**Other Agency News**

NPS approved the following Tribal Historic Preservation Officers

Mr. Michael L. Tarpley, THPO  
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 1052 Chanaha Hina St.  
 Trout, LA 71371

Telephone: 318-992-2717  
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Mr. Jimmy Arterberry  
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Mr. George Strack  
Miami Tribe of Oklahoma  
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Miami, OK 74355

Telephone: 918-542-1442  
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Mr. Gary Robinette  
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Niobrara, NE 68760

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Ms. Sherri Clemons  
Wyandotte Nation  
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Wyandotte, OK 74370

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Email: sclemons@wyandotte.org

## Legislative News

### Senate Passes Jobs Bill with Extension of Surface Transportation Authorization

The Senate approved a \$15 billion jobs package this week that one-year extension of the Highway Trust Fund, Build America Bond provisions, payroll tax relief for new small-business hires and language on expense deductions for small-businesses. According to the CBO, the extension of the authorization for surface transportation programs would increase the budgetary resources for those programs by \$20.8 billion in fiscal year 2010 and \$12.2 billion in fiscal year 2011, as well as provide for the transfer of

\$19.5 billion from the general fund of the Treasury to the Highway Trust Fund. However, the Senate jobs bill may run into problems in the House because of the way \$932 million in highway funding is distributed — four states (California, Illinois, Louisiana, and Washington) would receive \$532 million of the \$932 million which the bill would dedicate to two highway programs, while other states would get far less. Twenty-two states would not get any funding from these programs. House members contend that the highway section would also extend earmarks from last year rather than allow competitive bidding. In addition, the bill violates both the House and Senate PAYGO rules, which require the cost of new tax cuts or mandatory spending to be offset over five- and 10-year time frames. As passed, the bill would add \$12 billion to the deficit over five years and \$2 billion over 10 years.

### GAO Report Cites National Historic Preservation Act as Impediment to Stimulus Funding Recovery Projects

A Government Accounting Office (GAO) report released on February 23<sup>rd</sup> identified three major impediments to distribution of stimulus funding as identified by state, local, and federal agency officials — including the National Historic Preservation Act (NHPA), along with the Davis Bacon Act and Buy America requirements. The report cites an example of how the NHPA affected the Department of Transportation's selection and start of projects. For example, DOT officials said that projects to improve the security of train stations, bridges, and tunnels were delayed because Amtrak had to obtain clearances for its projects through the various state historic preservation offices before starting work. In addition, seven states (out of 16 interviewed) also identified the NHPA as a factor that did or could impact the timing of their Recovery Act projects. For example, officials from the Michigan Department of Human Services stated that an estimated 90 percent of the homes slated for weatherization in their state would need a historic preservation review, but the Michigan SHPO office had only two employees, so state officials were concerned that the review process could cause significant delays. To avoid further delays, Michigan state officials signed an agreement with the state historic preservation office to expedite the review process.

<http://www.gao.gov/new.items/d10383.pdf>

### Proposed National Monument Designations Result in Broadside Attack on the Antiquities Act of 1906

An internal Interior department document leaked last week by Rep. Rob Bishop (R-UT) identifies 14 new national monuments under consideration by the Obama administration for inclusion as part of the National Landscape Conservation System (NLCS) through proclamation under the Antiquities Act of 1906.

The proposed list created a flap with members of the Utah congressional delegation, which forced Interior Secretary Ken Salazar to offer assurances to the delegation that the monuments were only under consideration. However, those assurances were not enough to prevent Sen. Robert Bennett (R-UT) from offering a bill (S. 3016) prohibiting "the further extension or establishment of national monuments in Utah except by express authorization of Congress." The Antiquities Act of 1906 currently gives the president authority to declare new national monuments without congressional approval in order to protect threatened cultural and natural resources, with the exception of Wyoming and Alaska. Utah representatives, still upset over President Clinton's 1996 decision to create the 1.7-million-acre Grand Staircase Escalante National Monument, plan to use the Bennett legislation to put similar restrictions in place in their state.

However, the Interior Department document that was posted on Rep. Bishop's website at [http://robbishop.house.gov/UploadedFiles/states\\_for\\_designation.pdf](http://robbishop.house.gov/UploadedFiles/states_for_designation.pdf) noted that "further evaluations should be completed prior to any final decision, including an assessment of public and Congressional support" before any National Monument designations are made. Despite those written assurances about the proposed monuments, the continuing controversy over the presidential proclamation process ignited a broader attack on the Antiquities Act by the U.S. Chamber of Commerce, which stated in a letter to White House Chief of Staff Rahm Emanuel that Congress should limit the authority of the president in designating national monuments. The Chamber's letter stated that "the Act was designed to protect small areas of land and specific items of archaeological, scientific, or historic importance" and "it instructs the President to confine any designations to the smallest area compatible with the proper care and management of the objects to be protected." In addition, the Chamber stated that the Antiquities Act provisions already limiting presidential authority in Wyoming and Alaska should be made national.

## **Training, Upcoming Events, Education, and Volunteers and Friends News**

**DOI Conference on the Environment  
April 26-30, 2010**

### **Hilton Portland and Executive Tower, Portland, Oregon**

**Sponsored by the Office of Environmental Policy and Compliance and hosted by the National Park Service**

The conference will provide a forum for Interior staff to meet and exchange information on a wide variety of environmental topics and issues. Concurrent sessions will be held including training sessions, educational field trips, exhibits, papers, panels and poster presentations. For additional conference information, go to: <http://www.doi.gov/greening/conference/index.html>

### **Archeological Resources Protection Training Program**

The Federal Law Enforcement Training Center (FLETC) presents this thirty-seven hour class which provides training in all aspects of an archeological investigation and subsequent prosecution of the crimes. This premier class is taught by accomplished instructors that are nationally recognized subject matter experts in the fields of law enforcement, archeology and law. The class cumulates in a twelve-hour archeological crime scene practical exercise where law enforcement officers and archeologist work as a team to investigate and document a crime scene. Attendees will gather and process physical evidence, write incident reports, executive summaries, search warrants, damage assessments, and provide testimony in a courtroom scenario.

#### **No offering currently listed**

Curating Natural History Collections Course sponsored by the Interior Museum Program in partnership with the Park Museum Management Program, National Park Service conducted at The Museum of the Natural History - University of Nebraska, Lincoln

*March 15 –19, 2010*

There are a number of activities at the Cathlapotle plankhouse.

Opening day for the Plankhouse will be March 28, 2010

For information on these events take a look at [www.plankhouse.org](http://www.plankhouse.org)

The National NAGPRA Program is entering the second year of its partnership with the National Preservation Institute to provide Indian tribes, Native Hawaiian organizations, museums, Federal agencies and

interested persons with in-depth training on various NAGPRA implementation issues.

This year we will be offering courses in Providence, RI and Phoenix, AZ. Three courses will be offered - NAGPRA: Determining Cultural Affiliation, NAGPRA: Summaries, Inventories and Federal Register Notices (new) and Writing and Managing a Successful Grant.

This year, we have expanded our scholarship program to include museums with annual operating budgets of under \$250,000 as well as tribes and Native Hawaiian organizations. Small museums, tribes or NHOs may apply for a scholarship to cover the registration fees for any of the three classes. In addition, small museums, tribes and NHOs may apply for a travel grant to receive \$500 to go toward the travel costs of attending Writing and Managing a Successful Grant. Travel grants are limited and go quickly so we encourage you to apply soon.

Dates and descriptions for the three classes are below. For further information regarding courses, registration and scholarship/travel grant forms, please visit the National Preservation Institute's website at [www.npi.org](http://www.npi.org) or visit the National NAGPRA Program's website at [www.nps.gov/history/nagpra](http://www.nps.gov/history/nagpra).

#### NAGPRA: Determining Cultural Affiliation

Review the tools and best practices for determining cultural affiliation as part of the requirements of the Native American Graves Protection and Repatriation Act (NAGPRA). Each Federal agency and museum with control of Native American human remains must culturally affiliate if it can do so on the basis of reasonable belief. Explore NAGPRA requirements, definitions of critical terminology, case studies, consultation, grant assistance, and the review process.

March 22, 2010  
Providence, RI

Or

October 4, 2010  
Phoenix, AZ

#### NAGPRA: Summaries, Inventories and Federal

Register Notices Review the summaries and inventories requirements for the Native American Graves Protection and Repatriation Act (NAGPRA). Each federal agency and museum with control over Native American human remains and cultural items must complete and submit a Summary and/or Inventory to tribes/Native Hawaiian organizations and the National NAGPRA Program. These documents are the basis for writing a Federal Register notice, allowing for repatriation. Discuss NAGPRA requirements and ongoing responsibilities under the Future Applicability rule (43 CFR 10.13) for Summaries and inventories.

March 23, 2010  
Providence, RI

Or

October 5, 2010  
Phoenix, AZ

#### NAGPRA: Writing and Managing a Successful Grant

The National NAGPRA Grants Program offers two types of grants to assist museums, Indian tribes and Native Hawaiian organizations with the NAGPRA process, from consultations to how to appropriately return human remains and cultural items. Review practical tools and case studies of successful grant applications and projects. Learn how to assess the needs of a NAGPRA program, identify fundable projects, and write and manage a successful grant.

March 24-25, 2010  
Providence, RI

or

October 6-7, 2010  
Phoenix, AZ