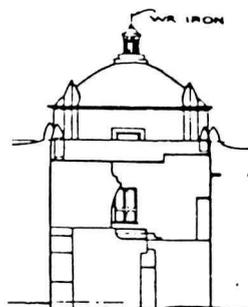


ANNUAL REPORT

1981

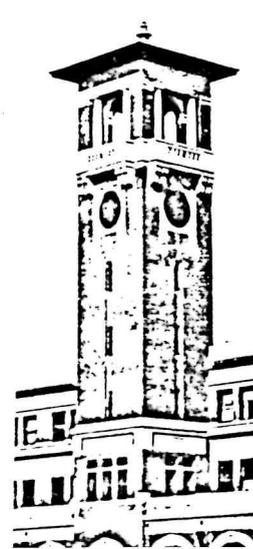
CULTURAL PROGRAMS
SOUTHWEST REGIONAL OFFICE
STATE AND LOCAL AFFAIRS
NATIONAL PARK SERVICE

ALBUQUERQUE, NEW MEXICO



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HISTORIC AMERICAN
BUILDINGS SURVEY
SHEET 4 OF 5 SHEETS



INTRODUCTION

Fiscal year 1981 was one of great excitement, hardwork and genuine satisfaction for the Southwest office staff. Our major task in beginning the year was the regionalization of the cultural programs. We were extremely fortunate in assembling a new and dynamic team of dedicated, hardworking, and energetic staff to accomplish this important task. As a result, despite the normal frustrations that accompany this type of endeavor, we were able to carefully tailor program systems which eliminated any duplication of Washington services and maximized efficiency, quality and integrity of programs.

One of the major purposes of regionalization was to provide the opportunity for greater interaction and coordination between Cultural staff and Federal, State, local and private citizens in building our nations cultural programs. We believe that due to the genuine receptiveness of all parties this important goal was fully realized. We are especially grateful in this regard to the Southwest SHPOs and their staffs for their time, hardwork and support in implementing regionalization. A great portion of the successes and accomplishments which follow can be directly attributed to their assistance.

Through the Federal/State partnerships established we were able to realize all of the priority objectives in our 1981 work program. These achievements are briefly presented in the following pages. Although we are extremely pleased with the accomplishments reflected in the statistical synopsis, our greatest satisfaction and possibly most important contribution is in the close interpersonal relationships which our cultural team has had the privilege of making with innumerable Federal, State, local and private citizens in the Southwest.

To all who have played a part in making regionalization a reality, all whose work is reflected in the following accomplishment report, we offer our sincere thanks.

Margaret Pepin-Donat

Margaret Pepin-Donat

SPECIAL ACHIEVEMENTS

Several major areas of innovative programming were developed. These included:

the production of a highly successful seminar on Preservation Law Co-sponsored by the National Trust, the Association for Preservation Technology, the State of New Mexico Historic Preservation Bureau and the Albuquerque Conservation Association

the development of Cultural Program team efforts responding to projects and issues like the National Trust for Historic preservation Main Street project in Texas, the revision of existing National Historic Landmark boundaries and contract monitoring, and the initiation of a series of presentations again with the National Trust and the State dealing with those areas of preservation work most commonly problematic to the program's constituents.

the production of a video tape on Cultural Programs for training purposes.

the focus of two thirty-minute local TV programs on Historic Preservation, one to commemorate National Historic Preservation Week, and the other to discuss the Federal preservation programs as they contributed to New Mexico Day, 1981.

Strong program ties were also established with a number of organizations not previously associated with the regional level of program operations such as the National Trust, The Advisory Council; FAA, EPA and other Federal agencies; The Boy Scouts of America and numerous public and private Federal funding recipients at the local level. The open programs and the willingness of the Cultural Programs staff to travel, meet with and discuss the regionalized cultural programs with the State Historic Preservation Officers and their staff greatly facilitated the Federal interaction, and especially eased the transition for several new regional SHPOs and, in some cases, their severely reduced staffs. The operation of the regional programs considerably expedited the processing of the state's FY81 annual work programs and provided an unprecedented turn around time to their approval, eliminating all unnecessary delays.



CULTURAL PROGRAMS STAFF

Margaret Pepin-Donat	Chief, Division of Cultural Programs
Mark Barnes	Archeologist
James Caufield	Historical Architect
Alex Griego	Historical Architect
Stanley Hordes	Historian (resigned from position 9/81)
Stephanie Rodeffer	Archeologist
Robert Sutton	Architectural Historian
Joella Garcia	Secretary
Sally Waller	Clerk Typist



PROGRAM: HISTORIC PRESERVATION FUND GRANTS-IN-AID

Administration of Historic Preservation Fund activities including operation of the State Historic Preservation Offices, preservation survey and planning and protection of historic properties; including processing grant applications and supervising ongoing survey, planning and construction work.

AUTHORITY: National Historic Preservation Act of 1966, as amended

OBJECTIVE 1: Administer matching grants-in-aid for the ongoing operation of historic preservation offices in each state.

- ACCOMPLISHMENTS:
1. Administered the regional FY81 Historic Preservation Fund Grant-in-Aid program totaling \$2,381,367.00 for all states representing a total of over five million dollars worth of project work.
 2. Approved the Oklahoma State Historic Preservation Office for expanded participation based on past performance of its grant-in-aid program which awarded the state office a greater degree of control and authorization of its program activities.

OBJECTIVE 2: Promote preservation planning and survey activities, and encourage high quality preservation work on National Register listed properties.

- ACCOMPLISHMENTS:
1. All regional FY81 survey and planning funding was approved totaling \$1,880,404.00 insuring a maintained level of survey and planning activities for the year.
 2. Approximately 2/5 of the region's FY81 acquisition and development funding (\$187,963.00) was approved prior to

the FY81 funding recession. The balance was ultimately programmed into the desired project work through reprogramming surplus money from earlier years' budgets.

3. All five regional states have been visited on various occasions for program assistance and project review for conformance to the Grants Management Manual and the Secretary of the Interior's Standards for Historic Preservation Projects.

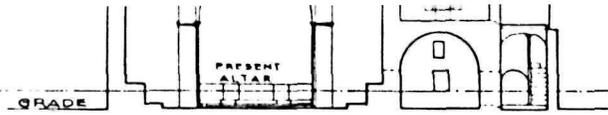
OBJECTIVE 3: Process grant applications, amendments, payment requests and completion reports. Review for compliance with Federal fiscal regulations and DOI standards for Historic Preservation Projects.

- ACCOMPLISHMENTS:
1. Sixty-seven (67) new grant-in-aid project applications were approved and processed for a total Federal share of \$1,294,743.00.
 2. Ninety-seven (97) grant-in-aid project amendments were approved and processed.
 3. In excess of 150 individual project reimbursement requests were received and processed for payment to the regional State Historic Preservation Offices.
 4. Six project completion reports were approved as submitted by the regional states.

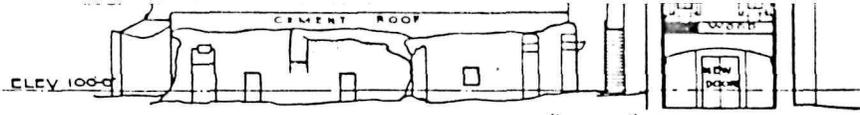
OBJECTIVE 4: Establish system for the administration of the Historic Preservation Fund within the regional office.

- ACCOMPLISHMENTS:
1. By October 1, 1980, the regional office was fully staffed and operative relative to the duties required to efficiently administer the major regional Historic Preservation Fund activities. The system established for the administration of the Historic Preservation Fund within the regional office allowed for the processing of all grant-in-aid documents and funding requests well within the required turn around time. Almost without exception, this processing was accomplished in 1/2 of the required time.
 2. The regional office worked with the Louisiana State Program throughout the entire year toward the establishment of an effective grant records management system which ultimately contributed to the first positive program audit in the history of the State's participation in the program.

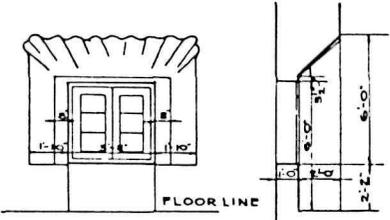
PRIMARY RECIPIENTS OF PROGRAM: State Historic Preservation Officers, State subgrantees (private citizens, business, and/or public institutions)



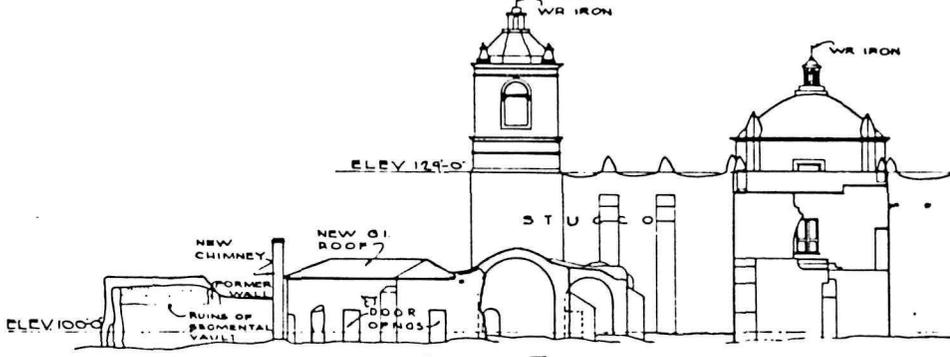
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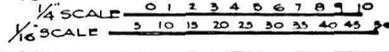
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ELEVATION SECTION
WINDOW IN INFIRMARY
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SOUTH ELEVATION
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SECTION OF UNITED STATES DEPARTMENT OF THE INTERIOR
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HISTORIC AMERICAN BUILDINGS SURVEY SHEET 4 OF 5 SHEETS

PROGRAM: NATIONAL ARCHITECTURAL AND ENGINEERING RECORD

Promotion of and assistance with the documentation of historic architectural and engineering resources including measured drawings, photographs and written histories for use in restoration, rehabilitation and adaptive use studies.

AUTHORITIES: Historic Sites Act of 1935; National Historic Preservation Act of 1966 (as amended); Executive Order 11593; and Archeological and Historic Preservation Act of 1974

OBJECTIVE 1: Assist State and local governments and private citizens with documentation of historic architectural and engineering resources through measured drawings, photography, and written histories for use in restoration, rehabilitation or adaptive use studies. Completed documentation is deposited in the Library of Congress.

- ACCOMPLISHMENTS:
1. The regional office assisted in the development of a resource recording project of the Canon Windmill in Sheffield, Texas. The final project drawings and documentation will be forwarded to the Library of Congress through the regional office.
 2. The regional office is involved with the development of a NAER rehabilitation/survey study of Denison, Texas.
 3. The Cultural Programs have incorporated recreation and natural program elements in three NAER projects: Denison, Texas; Guthrie, Oklahoma and Shreveport, Louisiana.

PRIMARY RECIPIENTS OF PROGRAM: Private citizens, State and local governments, universities, Federal agencies



PROGRAM: TECHNICAL PRESERVATION ASSISTANCE

Promotion of quality and efficient historic preservation in the public and private sectors by providing information and assistance regarding appropriate techniques of preservation planning and technology and conducting research in pertinent areas of technical and programmatic information.

AUTHORITIES: National Historic Preservation Act of 1966, as amended; Executive Order 11593

OBJECTIVE 1: Provide information and assistance to State and local governments, Federal agencies and the public regarding appropriate historic preservation planning techniques and technology. Increase quality and efficiency of preservation efforts in public and private sectors.

- ACCOMPLISHMENTS:**
1. Direct two way lines of communication have been established and maintained with the regional State Historic Preservation Offices, Federal agencies and the public, making a variety of preservation information readily available to all program recipients.
 2. The presence of the cultural programs in the region has encouraged property owners to utilize the office's resources and request technical information and advice on a wide variety of project work, alleviating last minute problems and changes, particularly regarding the Grants-In-Aid and Tax Reform Act program approvals and certifications.
 3. Responded daily to approximately five requests for technical assistance.

OBJECTIVE 2: Serve as regional clearinghouse for technical and programmatic information on historic preservation.

- ACCOMPLISHMENTS:
1. A library of technical and programmatic historic preservation information and literature has been established in the regional office that is open to and regularly used by the public. The library is growing on a daily basis and includes a substantial quantity of information particularly related to technical issues unique to the South and Southwest.
 2. Approximately 300 copies of each of nine Preservation Briefs, 500 copies of the Secretary's Standards and 75 copies of each preservation case study have been distributed.

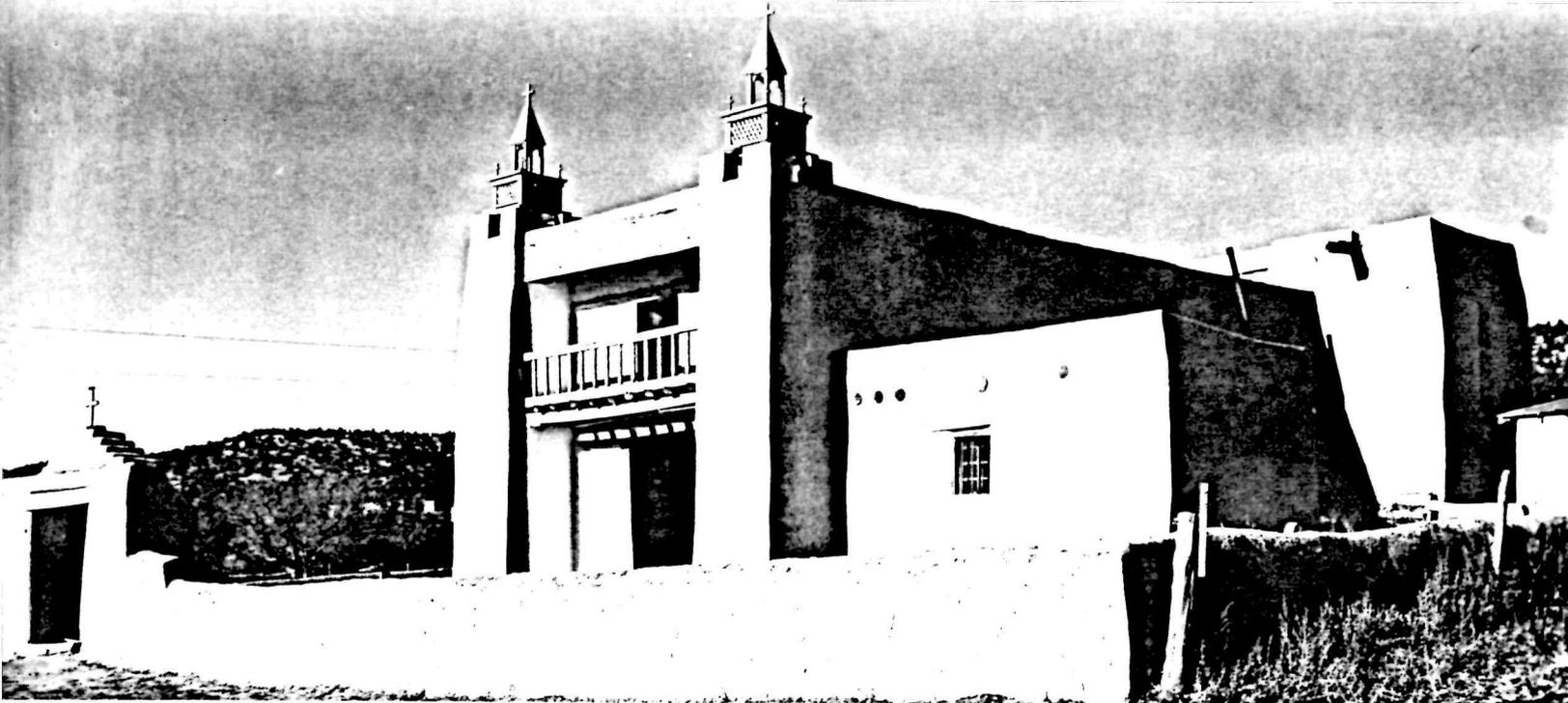
OBJECTIVE 3: Encourage other Federal agencies and public and private groups to participate in preservation demonstration projects, training and publications.

- ACCOMPLISHMENTS:
1. The close proximity to other Federal agencies within the region has facilitated an active interaction of programs with those of the National Park Service, including BIA, BLM, FHA, GSA, and COE.

OBJECTIVE 4: Conduct research in pertinent areas of technical and programmatic inquiry in historic preservation and disseminate the results of that research.

- ACCOMPLISHMENTS:
1. Provided eight technical articles and various information pieces for publication as part of the technical preservation information publication series.
 2. Assembled a slide/text presentation, "Windows in Historic Preservation," for education and information purposes as part of an ongoing effort to effectively distribute up-to-date technical preservation information and advice.
 3. Several preservation oriented books and articles have been reviewed for publication by regional staff members.

PRIMARY RECIPIENTS OF PROGRAM: Private citizens, State Historic Preservation Officers, other Federal agencies, public and private preservation organizations



PROGRAM: NATIONAL HISTORIC LANDMARKS (NHL)

Identification and recommendation to the Secretary of the Interior of properties for designation as NHLs. Monitoring NHLs, reporting any threats to Congress, and conducting preliminary investigations for dedesignation. Encouraging public recognition of NHLs by presenting plaques and certificates, and urging owners to adopt management priorities which protect NHLs.

AUTHORITIES: Historic Sites Act of 1935; National Historic Preservation Act of 1966, (as amended); and National Park System General Authorities Act of 1976, Section 8.

OBJECTIVE 1: Select and recommend to the Secretary of the Interior nationally significant properties for designation as NHLs.

ACCOMPLISHMENTS: 1. Staff has solicited lists of potential NHLs from the five SHPOs in the region. They have responded by suggesting 150 properties for consideration. We are awaiting new regulations from the National Register to process these requests. The recommendation functions have been transferred to the Division of History and we are awaiting instructions to proceed on this program.

OBJECTIVE 2: Encourage public recognition of NHLs through presentation of plaques and certificates; encourage owners to adopt management priorities which protect NHLs.

ACCOMPLISHMENTS: 1. Nine bronze plaques and ten certificates were presented to NHL owners in the region.

2. Inspection and boundary reviews for 11 NHLs were undertaken.

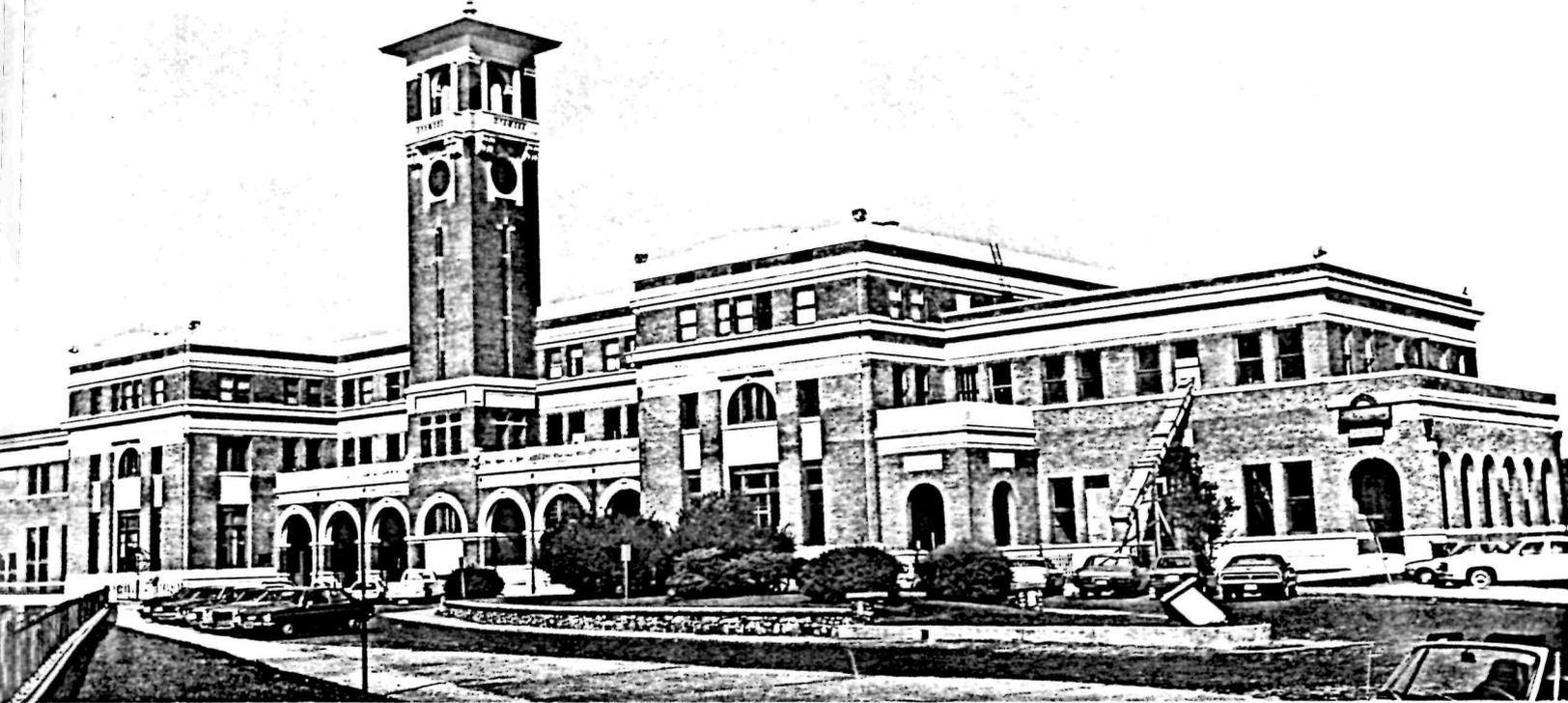
3. Staff is currently working with the owners of Seton Village to restore the structures within the boundaries.

4. Special assistance was provided to Fort Concho to obtain private funding for property purchase.

OBJECTIVE 3: Monitor NHLs and report threatened NHLs to Congress regarding threats to them.

ACCOMPLISHMENTS: 1. Submitted the Section 8 report to Technical Preservation Services in advance of the required deadline. Of the total 117 NHLs within the region, the FY81 Section 8 report listed only three as endangered, reduced from four in FY80. The three listed endangered NHLs were: 1) Resaca de la Palma Battlefield, Texas; 2) Nodena Site, Arkansas; and 3) Landergrin Mesa, Texas.

PRIMARY RECIPIENTS OF PROGRAM: Private owners, Congress



PROGRAM: TAX ACT CERTIFICATION

Administration of certification process for rehabilitation projects utilizing provisions of the Tax Reform Act of 1976, Revenue Act of 1978, Tax Treatment Extension Act of 1980, and the Economic Recovery Act of 1981; and provide technical assistance and public education activities concerning the use of the Acts.

AUTHORITIES: Tax Reform Act of 1976; Revenue Act of 1978; Tax Treatment Extension Act of 1980; Economic Recovery Act of 1981

OBJECTIVE 1: Review and process Historic Preservation Certification Applications from local citizens and developers within the five state region through State Historic Preservation Officers for certification of historic significance for buildings listed in the National Register of Historic Places or within a certified Local Historic District.

ACCOMPLISHMENTS: 1. Received 69 applications for certification of historic significance: 58 were certified as significant, 2 were denied certification of significance, 1 was de-certified as being non-contributing and 8 preliminary certifications are pending National Register listing. No appeals were filed.

OBJECTIVE 2: Review and process Historic Preservation Certification Applications from local citizens and developers within the five state region through the State Historic Preservation Officers for certification that proposed or completed rehabilitation work conforms to the Secretary of the Interior's Standards for Rehabilitation within the five state region.

ACCOMPLISHMENTS: 1. Received 89 applications for certification of Rehabilitation: 38 were certified as completed rehabilitations; 8 were denied certification for non-conformance to the Standards; 56 preliminary

certifications were issued for proposed rehabilitation and 4 appeals were filed. Total rehabilitation costs exceeded \$43,625,000.00.

OBJECTIVE 3: Provide assistance to public and private sectors concerning the National Register nominations process. Respond to public inquiries concerning tax incentives and rehabilitation techniques, assist States with their review of applications, conduct workshops and other public information activities regarding tax incentives and applications of the standards.

ACCOMPLISHMENTS:

1. Provided technical assistance and training in three Tax Reform Act conferences.
2. Provided on-site technical assistance to five Texas Mainstreet cities and monitored pending Tax Reform Act applications within the Main Street cities.
3. Provided technical assistance via telephone and letters to an average of five inquiries per day.
4. Provided continual assistance to various state historical commissions and private individuals on the process of National Register nomination.

PRIMARY RECIPIENTS OF PROGRAM: Local contractors, investors, developers and architects, private citizens



PROGRAM: INTERAGENCY ARCHEOLOGICAL SERVICES

Administration of Interagency Archeological Services activities including technical assistance to Federal, State and local agencies on cultural resource identification and mitigation, contracting for survey, evaluation and data recovery, emergency discovery situations, and participation in the Antiquities Act program.

AUTHORITIES: Antiquities Act of 1906; Historic Sites Act of 1935; National Historic Preservation Act of 1966, as amended; National Environmental Policy Act; Executive Order 11593; Archeological and Historic Preservation Act of 1974; and Archeological Resources Protection Act of 1979.

OBJECTIVE 1: Administer under the Archeological and Historical Preservation Act of 1974 a regionwide program to recover archeological resources in advance of Federal, federally funded or assisted construction or land modification projects. Contract for professional services to accomplish recovery in circumstances specified by law which provide for the Secretary of the Interior to conduct or cause to be conducted the necessary data recovery. Investigate properties to determine their significance and identify steps necessary to recover endangered archeological and historic data.

ACCOMPLISHMENTS: 1. Identified six undertakings in which agencies have requested NPS to conduct and wholly or partially fund mitigation programs. These include three Corps of Engineers permits involving no construction funds and three Soil Conservation Service reservoirs in which 1% of the construction funds totals less than expected mitigation costs. These mitigation projects, estimated to cost more than \$10 million, include:

Richland-Chambers Reservoir - Navarro and Freestone Counties, Texas; 95 sites or structures at an estimated cost of \$1.75 million (COE)

Willacy-Hidalgo Project - Willacy and Hidalgo Counties, Texas; possibly 13 sites (COE)

Three-Mile and Sulfur Draw Watershed - Culberson County, Texas; 10 sites (SCS)

Southwest Laterals Structure 6A - McCulloch County, Texas; 13 sites (SCS)

Elm Creek Watershed - Taylor and Runnels Counties, Texas; 10 Sites (SCS)

Stacy Reservoir - Concho, Coleman and Runnels Counties, Texas; 500 sites at an estimated cost of \$6-10 million

Multi-disciplinary mitigation programs are being developed with agency representatives through coordinating committees. Construction on Richland-Chambers Reservoir will begin in FY82, the remainder in FY83. No funds are currently available.

2. Assumed the administration of 23 contracts for data recovery, varying from single site excavations to multi-phased interdisciplinary investigations from IAS-Atlanta and IAS-Denver in November 1980. These include excavations in Arkansas, Louisiana, Oklahoma and Texas as well as the general studies and historic data recovery programs for the Tennessee-Tombigbee Waterway, Alabama and Mississippi. These contracts had an aggregate face value of \$1,948,839 at the time of transfer and additional work in four phased programs during FY81 increased the contract totals by \$387,665. Seven projects for \$121,054 were completely funded by the National Park Service; the costs for the remainder were paid by other Federal agencies under reimbursable accounts. Five contracts were completed during FY81 and the final reports distributed to interested parties and NTIS.
3. Assumed coordination responsibilities for the Tennessee-Tombigbee Waterway interdisciplinary mitigation program including selecting sites for data recovery and preparing quarterly status reports for the professional community and the Alabama and Mississippi SHPOs.
4. Responded to six emergency discovery situations involving 29 sites in New Mexico for the Navajo Tribe, Bureau of Indian Affairs, Soil Conservation Service and Branch of Indian Cultural Resources, NPS. The data recovery required at six sites has been completed and no construction delays have occurred to date. Final reports will be filed with NTIS.

OBJECTIVE 2: Provide under Executive Order 11593 consultation and technical assistance to other Federal agencies, States, and private individuals on the location, evaluation and preservation of archeological properties. Contract for professional services to assist other agencies on a cost reimbursable basis.

- ACCOMPLISHMENTS:
1. Assumed administration of two contracts for survey and resource evaluation from IAS-Atlanta in November 1980. These include investigations in Arkansas and Louisiana with an aggregate face value at transfer of \$96,583, with one augmented by an additional \$2,469 for testing during FY81.
 2. Awarded four contracts with an aggregate face value of \$123,538 for survey and testing in Arkansas and the Tennessee-Tombigbee Waterway. Three contracts were small business set asides. One additional procurement for \$25,000 is in progress.
 3. Provided technical services on developing and implementing survey, testing and preservation programs to the Soil Conservation Service, Arkansas; Fort Polk, Louisiana, and the Postal Service, Southern Region, in accordance with MOAs transferred from IAS-Atlanta in November 1980, and to the Veterans Administration under an MOA signed with IAS-WASO in September 1981. Executed an MOA with the Corps of Engineers, Albuquerque District, to provide technical assistance to develop and implement a testing program in the Abiquiu Reservoir, New Mexico, and to formulate management programs for six other District reservoirs.
 4. Assisted in developing the Programmatic Memorandum of Agreement (PMOA) for compliance in the San Juan Basin of New Mexico between the Interior agencies and the Advisory Council on Historic Preservation through the Interagency Archeological Committee for the San Juan Basin. Will assist in developing the Historic Preservation Plan to implement the PMOA in the next six months.
 5. Initiated a multi-disciplinary technical review of cultural resource management documents prepared for other Federal agencies. Twenty-nine (29) documents have been reviewed to date.
 6. Assisted the Corps of Engineers, permit applicants and their contractors in developing compliance documentation for the Richard-Chambers Reservoir and the Willacy-Hidalgo project.
 7. Developed and implemented a process for systematically reviewing Corps of Engineers Section 10 and 404

permits. A total of 2222 permits has been reviewed and comments submitted on 135 specific actions that would affect cultural resources.

8. Conducted two training programs. Presented an introduction to cultural resources management to FAA environmental officers in the region to assist them in expediting the compliance process. Initiated and implemented a cultural resources management course in conjunction with the University of New Mexico and the New Mexico SHPO. The papers resulting from this course will form the basis for a PMOA and Historic Preservation Plan between Federal agencies, the New Mexico SHPO and the Advisory Council for cultural resources in the Albuquerque area.
9. Assisted the Environmental Protection Agency (EPA) in preparing a scope of work for the largest project they have ever sponsored in Louisiana. This was the first time EPA has requested assistance.
10. Helped the BIA provide technical assistance on the preservation of National Historic Landmarks, National Register properties and archeological resources to Zuni, Acoma and Santa Clara Pueblos.

OBJECTIVE 3: Provides assistance and fosters communication among professionals, individuals, and other Federal agencies on the preservation of archeological properties on Federal land. Monitors the field activities of permittees of the Federal Antiquities Program for compliance with the terms of their permits.

ACCOMPLISHMENTS:

1. Reviewed 49 Antiquities Act permit applications, recommending issuance or rejection.
2. Participated in the hearings for the Archeological Resources Protection Act of 1979 regulations.

PRIMARY RECIPIENTS OF PROGRAM: Federal, State and local agencies, contractors