National Park Service

OMB No. 1024-0018

## 66000117 RECEIVED 2280 irea 5/31/2012) NOV "9 2012

# **National Register of Historic Places**

United States Department of the Interior

Registration Form

NAT. REGISTER OF HISTORIC PLACES NATIONAL PARK SERVICE This form is for use in nominating or requesting determinations for individual properties and districts. See instructions in National Register Bulletin, How to Complete the National Register of Historic Places Registration Form. If any item does not apply to the property being documented, enter "N/A" for "not applicable." For functions, architectural classification, materials, and areas of significance, enter only categories and subcategories from the instructions. Place additional certification comments, entries, and narrative items on continuation sheets if needed (NPS Form 10-900a).

1. Name of Property	if needed (NPS Form 10-900a).		
historic name Scotts Bluff National Monument (nomination update)			
other names/site number			
2. Location			
street & number 190276 Old Oregon Trail (three miles west of Gering on Old Oregon			
Trail)	not for publication		
city or town Gering			
state Nebraska code 31 county Scotts Bluff code 157	vicinity zip code 69341		
3. State/Federal Agency Certification	2.5 0000 03041		
As the designated authority under the Netice at the Latin			
As the designated authority under the National Historic Preservation Act, as amended,	. 10		
I hereby certify that this nomination request for determination of eligibility meets for registering properties in the National Register of Historic Places and meets the proced requirements set forth in 36 CFR Part 60.	dural and professional		
In my opinion, the property meets does not meet the National Register Criteria. be considered significant at the following level(s) of significance:	I recommend that this property		
State or Federal agency/bureau or Tribal Government	ouenhar 720/2		
In my opinion, the property meets does not meet the National Register criteria.			
Signature of commenting official Date			
Cate			
Title State or Federal agency/bureau or Tribal Government			
4. National Park Service Certification			
I hereby certify that this property is:			
entered in the National Register determined clicible for the National			
determined angular for the National Register			
defermined not eligible for the National Register removed from the National Reg	ister		
Additional Documentation Approved			
Signature of the Keeper 18. 13-26.	12		
Date of Action			

(Expires 5/31/2012)

Scotts Bluff National Monument  Name of Property			Scotts Bluff County and St	
5. Classification				
Ownership of Property (Check as many boxes as apply.)	Category of Property (Check only one box.)	Number of Res (Do not include prev	ources within Projects	operty in the count.)
private public - Local public - State X public - Federal  Name of related multiple pro (Enter "N/A" if properly is not part of a	building(s)  X district site structure object  perty listing multiple property listing)	Contributing  4 47 4 2 57  Number of contlisted in the Nat	Noncontributing  2  3  15  0  20  cributing resourctional Register	buildings sites structures objects Total
N/A		Scotts Bluff Nation	onal Monument (4 d: sites] were inclu	prehistoric ded in the
6. Function or Use				
Historic Functions (Enter categories from instructions.)		Current Functio		
Recreation and Culture: Museum		(Enter categories from instructions.)  Recreation and Culture: Museum		
Recreation and Culture: Outdoor Recreation				
Recreation and Culture: Monument/Marker		Recreation and Culture: Outdoor Recreation		
Landscape: Park		Recreation and Culture: Monument/Marker		
		Landscape: Park		
Landscape: Natural Feature		Landscape: Natural Feature		
		Landscape: Cons	servation Area	
7. Description				
Architectural Classification (Enter categories from instructions.)		Materials (Enter categories from	n instructions.)	No.
Late 19 <sup>th</sup> and 20 <sup>th</sup> Century Revivals:		foundation: Concrete		
Mission / Spanish Colonial Revival		walls: Adobe (brick)		
.00		Stucco		
		roof: Wood (shingle)		
		other:		

United States Department of the Interior	
National Park Service / National Register of Hi	storic Places Registration Form
NPS Form 10-900	OMB No. 1024-0018

Scotts	Bluff National	Monument	
Name of	Property		

Scotts Bluff, Nebraska County and State

## **Narrative Description**

## **Summary Paragraph**

This document updates the existing 1978 National Register listing for Scotts Bluff National Monument (the nomination was submitted in 1976 and the monument was listed by the Keeper in 1978). The existing nomination/listing includes only archeological sites located within the monument that were known at the time of the nomination. This nomination expands the significance of the monument to include both additional archeological sites and the built environment.

The monument comprises approximately 3,000 acres in the vicinity of Gering, Scotts Bluff County, Nebraska. Located in the Scottsbluff South topographic quadrangle, the monument includes land located in all or portions of Township 21 North, Range 55 West, Sections 3, 4, 5, 9 and 10, and Township 22 North, Range 55 West, Sections 27, 28, 29, 32, 33, and 34. The monument is located south of and adjacent to the North Platte River, approximately four miles southwest of Scottsbluff, Nebraska, and three miles west of Gering, Nebraska.

The monument encompasses culturally significant geological features, buildings, structures, objects, and archeological sites. Also included within the boundaries of the monument are inholdings or rights-of-way for the Gering-Ft. Laramie Irrigation District, the Gering Irrigation District (synonymous with the Mitchell Irrigation District, though this name applies only outside monument boundaries), the Central Irrigation District, the Union Pacific Railroad, the Western Area Power Administration (WAPA), the Roosevelt Public Power District (RPPD), and the Nebraska Public Power District (NPPD). These resources are not affiliated with the monument.

A complete inventory and description of each building and structure extant within the monument follows. Table 1 lists the contributing and noncontributing buildings, structures, objects, and sites. Table 2 provides a detailed list of contributing and noncontributing archeological sites.

Scotts Bluff National Monument
Name of Property

Scotts Bluff, Nebraska
County and State

## **Table 1: Inventory of Contributing and Noncontributing Resources**

Geologic Featu Prehistoric	Ires	Contributing/Noncontributing		
Prehistoric				
	Scotts Bluff (including Eagle Rock and Saddle Rock)	Contributing Site		
Prehistoric	South Bluff (including Sentinel Rock, Crown Rock and Dome Rock)	Contributing Site		
Prehistoric	The Badlands	Contributing Site		
Prehistoric, 1936	Scotts Spring	Contributing Site		
<b>Buildings and S</b>	Structures			
1990	Entrance Booth	Noncontributing Building		
1935, 1938, 1948	Museum and Visitor Center	Contributing Building		
1937	Comfort Station	Contributing Building		
1958	Campfire Circle	Contributing Structure		
1938, 1949	Ranger's Residence (now Offices)	Contributing Building		
1958	Mission 66 Residence	Contributing Building		
1936, 1958, 1981	Maintenance Shed	Noncontributing Building		
ca. 1990	Vehicle Shed	Noncontributing Structure		
2007	Picnic Shelters	Noncontributing Structures (3)		
1933-1939	Summit Road	Contributing Structure		
ca. 1936	Saddle Rock Trail	Contributing Structure		
ca. 1936	Summit Trail and Observation Points	Contributing Structure		
1933	Metal Survey Post	Contributing Object		
1995	Observation Point	Noncontributing Structure		
ca. 1968	Bike Trail	Noncontributing Structure		
ca. 2010	Boundary Fences	Noncontributing Structure		
Signs and Mem		Noncontributing Structure		
1912	Granite Marker	Contain die Obiest		
	Sites and Ruins (also see Table 2)	Contributing Object		
Prehistoric	Archeological Sites (40)	0 10 10 10		
		Contributing Sites (40)		
	Prehistoric and Historic Archeological Sites (2)	Contributing Sites (2)		
1800-1899	Archeological Sites (6), including,	Noncontributing Sites (3)		
ca. 1930	Oregon Trail	Contributing Site		
1930 T	Zig Zag Trail	Contributing Site		
	Hiram Scott Memorial Arch	Contributing Site		
Inholdings and Rights of Way				
ca. 1900	Gering-Ft. Laramie Irrigation District Canal	Noncontributing Structure		
ca. 1900	Gering Irrigation District Canal	Noncontributing Structure		
ca. 1942	Central Irrigation District Canal	Noncontributing Structure		
ca. 1910	Union Pacific Railroad Noncontributing Structi			
	Western Area Power Administration (WAPA) Transmission Line	Noncontributing Structure		
	Roosevelt Public Power District (RPPD) Transmission Line	Noncontributing Structure		
		Noncontributing Structure		
ca. 1932	Old Oregon Trail (former State Highway 92)	Noncontributing Structure		

Scotts Bluff National Monument
Name of Property

Scotts Bluff, Nebraska
County and State

## Table 2. Archeological Sites within the Boundaries of Scotts Bluff National Monument.

State ID	ASMIS ID	Site Type(s)	Site Name	Eligibility
25SF00011	SCBL00005.000	Lithic Scatter		Contributing
25SF00032	SCBL00006.000	Lithic Scatter		Contributing
25SF00033	SCBL00007.000	Lithic Scatter		Contributing
25SF00034	SCBL00008.000	Lithic Scatter		Contributing
25SF00035	SCBL00009.000	Artifact Scatter		Contributing
25SF00036	SCBL00010.000	Habitation		Contributing
25SF00037	SCBL00011.000	Lithic Scatter		Contributing
25SF00038	SCBL00012.000	Artifact Scatter		Contributing
25SF00039	SCBL00013.000	Lithic Scatter		Contributing
25SF00040	SCBL00014.000	Artifact Scatter		Contributing
25SF00044	SCBL00018.000	Lithic Scatter		Contributing
25SF00046	SCBL00020.000	Lithic Scatter		Contributing
25SF00047	SCBL00021.000	Rock Feature		Contributing
25SF00048	SCBL00022.000	Lithic Scatter		
25SF00049	SCBL00023.000	Historic Dump		Contributing
25SF00050	SCBL00024.000	Lithic Scatter		Noncontributing
25SF00051	SCBL00025.000	Lithic Scatter		Contributing
25SF00054	SCBL00027.000	Rock Feature		Contributing
25SF00055	SCBL00028.00	Lithic Scatter		Contributing
25SF00056	SCBL00029.000	Lithic Scatter		Contributing
25SF00057	SCBL00030.000	Lithic Scatter		Contributing
25SF00063	SCBL00035.000	Lithic Scatter		Contributing
25SF00065	SCBL00037.000	Lithic Scatter		Contributing
25SF00067	SCBL00039.000	Lithic Scatter		Contributing
25SF00068	SCBL00040.000	Lithic Scatter		Contributing
25SF00069	SCBL00041.000	Artifact Scatter		Contributing
25SF00070	SCBL00042.000	Lithic Scatter		Contributing
25SF00071	SCBL00043.000	Lithic Scatter		Contributing
25SF00072	SCBL00044.000	Lithic Scatter		Contributing
25SF00073	SCBL00045.000	Lithic Scatter		Contributing
25SF00074	SCBL00046.000	Artifact Scatter		Contributing
25SF00076	SCBL00048.000	Habitation		Contributing
25SF00077	SCBL00049.000	Lithic Scatter		Contributing
25SF00078	SCBL00050.000	Lithic Scatter		Contributing
25SF00079	SCBL00051.000	Lithic Scatter		Contributing
25SF00081	SCBL00053.000	Lithic Scatter		Contributing
25SF00082	SCBL00054.000	Lithic Scatter		Contributing
25SF00083	SCBL00055.000	Lithic Scatter		Contributing
25SF00084	SCBL00056.000			Contributing
25SF00149	SCBL00059.000	Lithic Scatter	Ditabalidada Direct	Contributing
25SF00150	SCBL00060.000	Structure	Ditchrider's Dugout	Noncontributing
25SF00151	SCBL00062.000	Artifact Scatter	Corsini	Contributing
2001 00101	3000002.000	Artifact Scatter		Contributing
25SF00152	SCBL00061.000	Hearth	Clauser Cite	0 11 11
2001 00 102	300L00001.000	Artifact Scatter Hearth	Clawson Site	Contributing
25SF00153	SCBL00063.000	Midden	Historia Dume 2009 4	Managatil
Hiram Scott Mem.	SCBL00058.000	Structure	Historic Dump 2008-1 Hiram Scott Memorial Arch	Noncontributing
SCBL-91-38	SCBL00038.000	Lithic Scatter	i ili atti ocott iviemoriai Arch	Contributing
	SCBL00065.00	Structure	Zig Zog Tmil	Contributing
	SCBL00064.000	Structure	Zig Zag Trail	Contributing
<u> </u>	CODECOCOA.000	Cuuciuie	The Oregon Trail (section)	Contributing

(Expires 5/31/2012)

Scotts Bluff National Monument Name of Property

Scotts Bluff, Nebraska County and State

**Narrative Description** 

Resources in the monument can be divided into the following four categories: geological features, buildings and structures, signs and memorials, and archeological sites and ruins. Other resources located within the boundaries but not affiliated with the monument include non-park inholdings and rights-of-way.

**Geological Features** 

The topography of western Nebraska is primarily flat prairie, making the layers of sandstone, siltstone, volcanic ash and limestone that form the bluffs and badlands in the monument not only visually striking but also scientifically interesting. Additionally, while the broad valley created by the North Platte River facilitated western migration, the badlands and bluff formations presented barriers to travel that forced immigrants out of the river valley. The natural, eroded depression between Sentinel Rock (on South Bluff) and Eagle Rock (on Scotts Bluff) afforded Native and Euroamerican travelers a path west, eventually named Mitchell Pass. Scientific interest in the site has been apparent since the 1890s, when the U.S. Geologic Survey made the first formal investigation of the area, and numerous geological publications have been completed since then.1

The monument includes several geological features that dominate the surrounding landscape. Though little is known about the value of these resources to prehistoric peoples and Native American tribes, archeological finds at the monument indicate an extensive period of habitation. Euroamerican settlers valued these geologic features as navigational aids, and overland journals recorded the profound psychological impact Scotts Bluff had on early pioneers.2 More than a physical landmark, these promontories were recognized as an "identifiable objective" that afforded weary travelers a renewal of strength in the face of survived "floods, dust storms, quagmires, marauding Indians, cholera, and the loss of loved ones in trailside graves."3 These natural landmarks are strongly associated with the significant prehistoric and historic events that ultimately led to the establishment of the monument, and are contributing sites to the Scotts Bluff National Monument Historic District.

**Scotts Bluff** 

Scotts Bluff is a topographic feature rising 4,659 feet above sea level and 800 feet above the North Platte River. According to the National Park Service (NPS), "the geology of Scotts Bluff is significant from a natural resource standpoint because it affords a view of 740 feet of continuous geologic strata that spans a time period extending from 33 to 22 million years before present. The north face of Scotts Bluff has exposed the most geological history of any location in the state of Nebraska."4 Scotts Bluff includes Eagle Rock (on the south side of the bluff) and Saddle Rock (on the east side of the bluff).

South Bluff

South Bluff is separated from Scotts Bluff by the naturally eroded depression known today as Mitchell Pass. Like Scotts Bluff, South Bluff rises above the flat prairie in geologic strata of sandstone, siltstone, volcanic ash and limestone. South Bluff features Sentinel Rock (on the north end of the bluff, opposite Eagle Rock at Mitchell Pass), Crown Rock, and Dome Rock.

The Badlands

Located between the north face of Scotts Bluff and the North Platte River, the badlands include steep-sided gullies known as arroyos, which support little or no vegetation. The badlands feature the oldest exposed rocks (33 million years before present), comprising siltstones and mudstones with interbedded sandstones. Wide varieties of sedimentary structures, fossils, and volcaniclastic sediments are present or have been found in the badlands.

National Park Service, U.S. Department of the Interior, "Scotts Bluff National Monument, Geologic Features," http://www.nps.gov/scbl/naturescience/geology.htm.

<sup>&</sup>lt;sup>2</sup> Ron Cockrell, "Scotts Bluff National Monument, Nebraska: An Administrative History, 1960-1983," 1983, http://www.nps.gov/history/nistory/online books/scbl/adhi/adhi1.htm.

Master Plan, Scotts Bluff National Monument, Nebraska (1976), as quoted in Ron Cockrell, "Scotts Bluff National Monument, Nebraska: An Administrative History, 1960-1983," 1983, http://www.nps.gov/history/online\_books/scbl/adhi/adhi1.htm.

4 "Scotts Bluff National Monument, Geologic Features," http://www.nps.gov/scbl/naturescience/geology.htm.

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska
County and State

#### Scotts Spring

Scotts Spring is a natural spring and underground cistern that is located at the base of Saddle Rock. Caven P. Clark conducted an archeological survey at the monument in the early 1990s, noting that Scotts Spring "appeared to be a complex stratified site" with a long occupational history, "which may span the Late Archaic to Protohistoric periods." More recently, ca. 1920 and prior to the establishment of the Scotts Bluff National Monument, a homestead was located at the spring site. In 1936, the Civilian Conservation Corps (CCC) undertook restoration of the spring in conjunction with other work being completed at the monument. Today, Scotts Spring is a small trickle of water encased in a steel culvert that runs beneath the Saddle Rock Trail.

## **Buildings and Structures**

The monument includes buildings and structures from at least three building campaigns. The first dates from the initial grading of the Summit Road and construction of the Museum, ca. 1934. The second, ca. 1938, included an addition to the Museum, as well as construction of the comfort station, Ranger's Residence (now offices), and Maintenance Shed. The third building campaign came as part of the Mission 66 initiative, a nationwide developmental program conducted by the NPS from 1955 to 1966. Buildings from this time period include the Mission 66 residence and the Campfire Circle, ca. 1958.

In addition to new construction, alterations were made to the Museum, through the addition of the Jackson Memorial Wing, and the original Ranger's Residence, ca. 1948. Other buildings and structures, such as the picnic shelters, parking areas, and vehicle sheds, were added over time.

In general, resources are described as one would encounter them upon entering the monument.

#### Entrance Booth

The entrance booth is located in the center of the two-lane road that accesses both the Museum complex and Summit Road, off Old Oregon Trail. The building is rectangular in plan, sits on a poured concrete slab foundation, and is one story with a gable roof. The roof features exposed rafter tails and is clad in wood shingles. The building is clad in stucco with T1-11 siding in the gable ends. One-by-one vinyl slider windows are located on both the east and west elevations, and a single-light vinyl picture window is located on the south elevation. The entrance door is located on the north elevation and is a modern, one-light steel door.

The entrance booth was constructed in 1990 by the Pine Ridge Job Corps in Chadron, Nebraska. The building was assembled off-site and moved to its current location. The entrance booth, while compatible with the historic district, was built outside the period of significance and is a noncontributing building within the historic district.

#### **Museum and Visitor Center**

The Museum and Visitor Center is a roughly L-shaped building that faces southeast. The building is one story on a basement, with a two-story tower wing on the southwest corner. The tower features a hip roof with wide, projecting eaves; the rest of the massing is covered by a shed-on-gable roof. The roof features projecting rafter tails and wood shingles throughout. The building is clad in a combination of exposed, structural adobe bricks and stucco; both the bricks and stucco are painted.

The south elevation features the main entrance to the building: a projecting, enclosed porch defined by a pointed arch. To the east of the entryway are seven windows covered in brick latticework with brick subsills. A cellar-style door, approximately centered on the south elevation, accesses a concrete well at the basement level. To the west of the entryway is the tower, which features a three-light metal-sash picture window on the ground floor with a wood header and unpainted, red-brick subsill. The second floor of the tower on the south elevation features a centered pair of original, four-over-four wood-sash windows, also with an unpainted red-brick subsill. The upper-story window header ties into the plate at the roofline.

The upper-floor windows of the tower on the south elevation are mimicked on the west elevation. At the ground floor, a single metal-sash picture window features an unpainted brick subsill and a wood header. Historic photos and documentation reveal that this window was altered to a door to facilitate fee collection in the 1940s, and was later reconverted to a window. North of the tower is a projecting entry with a modern, centered, metal single-light door. On the north elevation of the projecting entry is a metal-sash window with an unpainted brick subsill and wood header. The

<sup>&</sup>lt;sup>5</sup> Caven P. Clark, "Archeological Survey of Scotts Bluff National Monument, Scotts Bluff County, Nebraska," series ed. F.A. Calabrese, Lincoln, Nebraska: Midwest Archeological Center, 1994, 20.

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska
County and State

remainder of the west elevation, referred to as the west wing or the Paleontology wing, is defined by four windows covered in brick latticework with brick subsills that mimic those on the south elevation. These windows are mirrored on the east elevation of the west wing. Two cellar doors on the west elevation access concrete wells at the basement level.

The north elevation opens onto and partially encloses the amphitheater. The west wing projection features a single pentagonal window in the gable end, covered in brick latticework and with a brick subsill like others found on the south, east, and west elevations. The west wing acts as the western enclosure for the amphitheater. The central massing (Custodian's Office) on the north elevation is partially below ground level, with a double-door entrance accessed via a recessed concrete stair on the west end. Two asymmetrical banks of modern, metal-sash windows are located east of the entry door. The central massing recesses to the Jackson wing, which features three banks of windows covered in brick latticework with brick subsills. A single, metal entry door is located on the east end of the north elevation.

The remainder of the east elevation not previously described above is the gable end of the Jackson wing, which features a pentagonal window in the gable end covered in brick latticework with a brick subsill; this window is exactly like the window found on the north elevation of the west wing. The west elevation is partially obscured from sight by the Comfort Station building, which is not attached to the main building; however, the Comfort Station is connected to the Jackson wing by the Amphitheater wall.

The building houses the Visitor Center and Museum. Inside the main entrance, exposed adobe bricks and the dark wood ceiling are characteristic of the original Museum space. A desk provides access to monument staff and separates the public from the private office located behind the desk (on the ground floor of the tower). Additional private office space is located up a narrow staircase on the second level of the tower.

The Paleontology wing, which houses interpretive displays and a screening room (with projection booth and screen), is located on the north side of the first floor. The room is separated from the main entrance area by a short corridor, which has stairs to the basement level. The Paleontology room was modified in 1979 to include a drop ceiling, smooth walls, no windows, and carpet; however, the original timber-truss ceiling is still intact above the drop ceiling.

To the east of the entrance area is the gift shop, which opens into the Jackson wing. Both rooms were also modified in 1979 and feature drop ceilings, smooth walls, no windows, and carpet. The original materials are present above the drop ceiling and beneath the carpet.

The Museum and Visitor Center building was constructed in three stages. The central massing, which is built of structural adobe bricks, was completed in 1935. As initially constructed, the building included the main entrance and four bays to the east. The tower and Paleontology wing, begun in 1937 and completed by June 1938, are also built of structural adobe brick. Finally, the Jackson wing, dedicated on August 15, 1943, and completed in 1948, is constructed of brick on a concrete foundation. The Jackson wing expanded the original central massing by an extra three bays to the east side of the building.

Non-public spaces include the Custodian's offices located on the north elevation. Built concurrently with the Paleontology wing in 1938, the offices are accessed from the corridor between the entrance and Paleontology wing. The offices are partially subterranean and lead down to the basement level. The basement level houses the library, additional office space, and the vault.

Modifications to the building (aside from the major additions described above) have occurred over time. As originally constructed, the tower featured paired eight-light wood-sash casement windows at the ground level, one on the west elevation and a pair on the south elevation. In 1941, the west elevation window was altered to a door to facilitate fee collection. Later alterations restored the west elevation entry to a window, but modern metal-sash single-light picture windows replaced the historic wood casements on both the west and south elevations of the tower (on the ground floor) at an unknown date. These modern windows are also present on the north elevation Custodian offices. The original main entry door, historically constructed of vertical wood boards and wrought-iron hardware, was also replaced at an unknown date with a modern steel and glass-light door. All exterior entrances presently have modern doors.

Interior alterations have also occurred. Photos from June 1936 depict the original central massing interior as exposed adobe brick (possibly painted) with nine-light wood windows, exposed wood rafters in the ceiling, and flooring of either square laminate or stone. The Paleontology wing, as pictured in September 1940, was built with many of the same features, although the interior brick was not exposed and may have been stucco-covered as originally constructed. The Jackson wing featured exposed brick on the interior as initially constructed. By August 1951, the windows of the

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska County and State

Paleontology wing had been covered (possibly with temporary plywood). In 1979, the interior of the entire Museum and Visitor Center was remodeled with drop ceilings and carpet, and all of the exposed interior brick (with the exception of the main entrance area) was covered. Most of the original doors and framing are still intact on the interior.

The William Henry Jackson Collection, archived in the Museum and Visitor Center, bears historical significance in its own right. Scotts Bluff is home to the world's largest collection of original William Henry Jackson sketches, paintings, and photographs. A large portion of the art work portrays life on the Oregon Trail and the difficulties of pioneers traveling to Oregon. A few of the paintings date from the 1860s, but most were created by Jackson in the 1930s, toward the end of his life. Much of the collection is available online in digital format via a searchable database.<sup>6</sup>

The Museum and Visitor Center was built within the period of significance for the monument and is a contributing building to the historic district. The building retains integrity of materials, design, workmanship, setting, location, feeling and association.

#### Comfort Station

The Comfort Station is a rectangular building that sits on a concrete foundation and features a side-gable roof with exposed rafter tails. Like other buildings in the Monument, the roof is clad in wood shingles. The building is clad in stucco over structural adobe bricks. The gable ends (east and west elevations) feature pentagonal windows covered in brick latticework with brick subsills. The north and south elevations each feature two banks of symmetrically placed windows; the south elevation features the typical brick latticework and brick subsills, while the north elevation is devoid of latticework. Both the east and west elevations feature a single entry door. The building is divided on the interior, with the women's restroom on the west side and the men's on the east side.

Built in July 1937, the Comfort Station has undergone only minor alterations. The exposed adobe brick was covered with stucco by July 1950. No alterations other than maintenance are known to have occurred to the building. The Comfort Station was built within the period of significance and is a contributing building to the monument. The building retains integrity of materials, design, workmanship, setting, location, feeling and association.

<u>The Campfire Circle (Amphitheater and Projection Booth)</u>
The Campfire Circle is an amphitheater featuring rows of wood benches on concrete footings, a projection screen on an elevated concrete platform/stage, a projection booth, and a brick fire circle. The Campfire Circle is located north of and adjacent to the Museum and Visitor Center. The north and west walls of the Museum building partially enclose the Campfire Circle area, as does the north wall of the Comfort Station. The Campfire Circle is partially enclosed on the west, north and east sides with a wood fence, as well as a stucco-clad concrete masonry unit (CMU) fence topped with sloped red bricks on the east and south sides.

The projection booth is a rectangular, single-story building on a concrete foundation. The booth features stucco-clad walls, a gable roof clad in wood shingles, and an entry door on the northeast elevation. The northwest elevation of the booth features a window-style opening for media projection.

The Campfire Circle was constructed in August 1958. As built, the Campfire Circle included both the wood and stuccoclad CMU fences, the brick fire circle, the projection screen and stage, and the same style of wood benches on concrete footings found today. The projection booth was added at an unknown time and is compatible with the historic district. No alterations or modifications other than maintenance are known to have occurred to the Campfire Circle. The Campfire Circle is a contributing structure to the historic district. The structure retains integrity of materials, design, workmanship, setting, location, feeling and association.

### Ranger's Residence (now Offices)

The Ranger's Residence (now administrative offices) is a single-story building and is roughly cross-shaped in plan. The building sits on a concrete foundation and features a cross-gable roof with wood shingles and exposed rafter tails. The building was constructed in two parts: the original massing (completed in 1937) was constructed of structural adobe bricks clad in stucco, while the west addition (completed in 1949) was constructed of CMU clad in stucco. The east elevation features a central, exterior chimney, also clad in stucco and topped with red bricks. A second, interior chimney is located at the ridge of the cross gable on the northeast elevation.

<sup>&</sup>lt;sup>6</sup> William Henry Jackson Collection at Scotts Bluff National Monument, online at www.whjcollection.com.

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska
County and State

The main (south) elevation features a partially enclosed, partially covered patio area and the main entrance door to the east. The center of the south elevation extends beyond the central massing; this is mimicked on the north elevation to create the cross-shaped plan previously mentioned. Windows throughout the building feature wood headers and red brick subsills; most windows have been replaced with modern metal sash in the same profile. There are a few exceptions to this, specifically on the west and north elevation, where multi-light wood-sash windows are intact beneath exterior storm windows. All doors appear to be original.

The interior of the space, although converted to offices, has been largely unaltered. Original doors, built-ins, and room divisions are still intact. The historic kitchen area is devoid of typical kitchen items (sink, stove, refrigerator, etc.), but the space is primarily intact.

The Ranger's Residence was built in 1937 as a two-bedroom, one-bath house. In 1949, a third bedroom and laundry room were added on the northwest corner. The building is largely intact with the exception of some new windows; however, these windows conform to the original window openings and do not detract from the historic appearance of the building. The Ranger's Residence was built during the period of significance and is a contributing building to the historic district. The building retains integrity of materials, design, workmanship, setting, location, feeling and association.

#### Mission 66 Residence

The Mission 66 Residence, occasionally referred to as Residence No. 6 in historic documents, is a single-story building, rectangular in plan, with a side-gable roof with wood shingles. The building features a poured-concrete foundation and is constructed of CMU clad in stucco. The main (south) elevation features a low-profile projection from the central massing with a central entry door (accessed via a concrete stoop) and large "Chicago-style" picture window (fixed central windows flanked by operable one-over-one windows). All other windows on the building are one-over-one light, including those flanking the central projection on the south elevation (two windows to the east and one to the west). The west elevation features a single central window. The east elevation features two windows.

The north elevation features a single-car garage and secondary entrance on the west side. A low-profile projection on the east is topped by a gable roof and features a bank of two windows. A CMU chimney is located on the western half of the north elevation near the garage. The north elevation is partially enclosed with a wood privacy fence.

The Mission 66 Residence was completed by November 1958. It was built during the monument's last major construction campaign and possesses features similar to those of other buildings at the monument, such as stucco walls and wood shingles on the roof. The building was constructed within the period of significance and is a contributing building to the historic district. The building retains integrity of materials, design, workmanship, setting, location, feeling and association.

#### **Maintenance Shed**

The Maintenance Shed is located in the courtyard north of the two residence buildings. The building is rectangular in plan, sits on a concrete foundation, and features a saltbox roof with exposed rafter tails and wood shingles. The building is thirteen bays wide, clad in stucco, and fronts south. Ten bays feature modern, garage-style roll-up doors. The other three bays have been infilled with pedestrian entrances and windows in various configurations.

The east elevation features an original window bank, characterized by three six-light wood-sash casements topped with a wood header. Original, chamfered rafter tails (four total) are exposed on this elevation. The ridgeline of the east elevation features a large metal vent; other, smaller vents are also located on the roof.

The north elevation is devoid of openings. The north and west elevations reveal the "bank-barn"-style construction method of the west-end additions to the Maintenance Shed (3 bays added in 1958 and four bays added in 1981). The ground level at the northwest corner is approximately one foot below the roofline. The west elevation features one modern vinyl slider window, one chamfered rafter tail, and the exposed concrete foundation.

Originally constructed with six bays and of structural adobe brick on concrete footings (and a partial poured-concrete foundation) in 1936, the Maintenance Shed received two major additions. In 1958, as part of the Mission 66 construction efforts, three additional bays, constructed of CMU, were added to the west side of the building. In 1981, four more bays were added to the west, constructed of gypsum wallboard on a poured-concrete foundation. Other alterations include changes to the original garage doors, which were originally wood-panel roll-up doors devoid of windows. By 1958, fifteen-panel wood with three-light roll-up garage doors had replaced the originals. Today, modern metal garage doors and some infilled bays are present; the current doors were installed in 2005.

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska
County and State

The Maintenance Shed has been significantly altered. Although the east elevation as seen from outside the courtyard still conveys the historic profile, massing, materials, design, and workmanship, the south (main) elevation of the building reads as a confused mix of materials and does not convey a unified construction (or addition) date. However, from the public right-of-way (outside the courtyard), the building retains integrity. Future alterations could be done sensitively to restore the historic context of the building, but the Maintenance Shed as it currently stands is a noncontributing building to the historic district. Future repairs and maintenance could include plans for sensitive rehabilitation of the building over time, as per National Park Service policies and the Secretary of the Interior's *Standards and Guidelines for the Treatment of Historic Properties*.

#### Vehicle Shed

The Vehicle Shed is located within the courtyard between the two residence buildings. The building is rectangular in plan, features a concrete-slab foundation, and has a side-gable roof clad in wood shingles. The north (main) elevation is open to provide access for large maintenance and other vehicles. The east, south, and west elevations are clad in T1-11 and plywood siding.

The Vehicle Shed is a modern structure completed at an unknown date. Although compatible with other structures, the building was constructed outside of the period of significance. The Vehicle Shed is a noncontributing structure within the historic district.

### **Courtyard Walls**

The courtyard walls surround the residences and Maintenance Shed area; additional walls are located on the east and south sides of the Campfire Circle. The walls are constructed of CMU with a stucco overlay and are topped with red bricks.

The first courtyard walls were built at the same time as the original Museum. Photos from 1936 depict the adobe-brick walls completed around the museum and in the residence/maintenance shed area, but without a stucco coating. By May, 1942, the walls were beginning to collapse in the west section of the courtyard; it appears that the walls were repaired at that time. Further deterioration occurred over time, and by September, 1949, several sections of the walls had collapsed. The adobe walls were removed and replaced with CMU, in roughly the same alignment and with the same finish, in August 1951. Additional modifications for the walls came with the completion of the Mission 66 Residence and west side addition to the Maintenance Shed in November 1958.

The walls, although reconstructed with CMU in the 1950s, maintain their historic appearance and finish. Built and altered to CMU within the period of significance, they are contributing structures to the historic district. The structures retain integrity of materials, design, workmanship, setting, location, feeling and association.

#### Picnic Shelters

Three picnic shelters are located in the parking area east of the Museum and Visitor Center. Each shelter is built of four wood posts set in concrete footings and features a gable roof clad in wood shingles. The picnic shelters are modern structures completed in 2007. They are compatible with the historic structures but were built outside the period of significance and are noncontributing structures to the historic district.

### **Summit Road**

The Summit Road is a two-lane, two-way, reinforced Portland-cement concrete road that extends 1.582 miles from the intersection of Old Oregon Trail to the parking area at the summit of Scotts Bluff. Three vehicular tunnels and a winding road at a maximum 7 percent grade follow the natural contours of the western side of the bluff and lead to a parking area at the top of the geological formation. From the parking area, pedestrian trails lead to panoramic viewpoints and to the Saddle Rock Trail.

The Summit Road was well documented in summer 2000 for the Historic American Engineering Record (HAER No. NE11). Begun in 1933 and completed in 1940, with additional tunnel portal construction completed in 1989, the road
"provides access to the summit of Scotts Bluff while preserving the natural beauty and historical integrity of the site. Built
primarily by relief labor during the Depression, the road features concrete slab paving and three short tunnels." Built
during the period of significance, the Summit Road is a contributing structure to the historic district. The structures retain
integrity of materials, design, workmanship, setting, location, feeling and association.

<sup>&</sup>lt;sup>7</sup> Alicia Barber, "Scotts Bluff Summit Road, HAER No. NE-11," 2000,1, Historic American Engineering Record, on file at the Library of Congress.

(Expires 5/31/2012)

Scotts Bluff National Monument
Name of Property

Scotts Bluff, Nebraska
County and State

Saddle Rock Trail

Saddle Rock Trail, occasionally referred to as the Museum-Summit Trail in historic documents, is a paved path leading from the Museum and Visitor Center to the top of Scotts Bluff. The trail runs along the east side of the bluff, past Scotts Spring, and continues via a series of switchbacks to a pedestrian tunnel through the bluff. The tunnel was carved from the delicate sandstone and today still features the tool marks of its construction as well as the handprints of visitors. Emerging from the tunnel on the north side of the bluff, more switchbacks continue to the summit.

The Saddle Rock Trail was developed concurrently with the Museum and Visitor Center and the Summit Road, ca. 1936. Although it was not historically paved (asphalt surfacing came in the 1950s), it follows roughly the same alignment it did historically. Minor alterations, such as concrete stairs and new CMU retaining walls to replace historic masonry walls (specifically on the north side of the pedestrian tunnel, completed in 2008) have not detracted from the character of the trail. Built within the period of significance, the Saddle Rock Trail is a contributing structure to the historic district. The structure retains integrity of materials, design, workmanship, setting, location, feeling and association.

## **Summit Trail and Observation Points**

The Summit Trail is located at the top of Scotts Bluff, and allows visitors to experience views on both the north and south sides of the monument via short, paved trail sections. The south trail section follows the natural topography of the bluff and provides views of the Saddle Rock Trail and Museum. The north trail section also conforms to the natural topography and affords views to the town of Scottsbluff to the north, as well as the North Platte River, the badlands area of the monument, and flat plains in almost every direction. In clear conditions, other rock formations along the North Platte River are visible from the trail.

Near the north edge of the bluff is a metal survey post, staked there in 1933. The marker has been an excellent method for measuring the erosional environment of the bluff, which is regularly exposed to severe winds and rain. The combined erosive effects are clearly visible to the naked eye, as the metal post was staked level to the surface in 1933 and is now exposed to a depth of approximately one-foot.

The Summit Trail also features three observation points, two of which were constructed in the 1930s. The two 1930s viewpoints are characterized by masonry walls, built by the ERA ca. 1936 and completed by June 1939. One is roughly centered on the north side of the bluff and one is to the west. In order to facilitate construction, temporary work shelters were built on top of the monument, likely to protect masons from severe winds.

The third observation point was built in 1995 to address continued visitor use of a social trail.

The Summit Trail and the 1930s observation points were built during the period of significance and are contributing structures to the historic district. The metal survey post is a contributing object to the historic district. The structures and object retain integrity of materials, design, workmanship, setting, location, feeling and association. The 1995 observation point was built outside the period of significance and is noncontributing.

#### Bike Trail

The Bike Trail is a modern, paved path that enables visitors to reach the Museum and Visitor Center from the surrounding communities by bicycle. The path borders and is outside monument boundaries on the east side of Scotts Bluff. A segment of the path crosses monument lands and terminates at the Museum and Visitor Center. The Bike Trail is a modern resource built outside of the period of significance and is a noncontributing structure to the monument.

#### **Boundary Fences**

The east boundary of the monument is bordered by a fence comprising round wood poles spaced at approximately five-foot intervals, connected via metal cables. This modern fence was constructed ca. 2010 to replace metal poles and barbed wire fencing that dated from 1945. The new fencing is in the historic alignment but is less visually disturbing and more wildlife friendly than the historic. Fences in the monument are considered noncontributing structures.

<sup>&</sup>lt;sup>a</sup> ERA is synonymous with FERA, the Federal Emergency Relief Administration, one of Franklin D. Roosevelt's Depression-era relief programs. FERA was created in 1932 and was replaced by the Works Progress Administration in 1935.

(Expires 5/31/2012)

Scotts Bluff National Monument
Name of Property

Scotts Bluff, Nebraska
County and State

## Signs and Memorials

Over the years, the monument has had numerous types of signage, interpretive panels, and memorials. Signs have ranged in size, shape, and style from simple, painted wood signs on wood poles to more elaborate signs on concrete bases coated in stucco. Photos from 1936 depict the first museum sign, a rustic wood pole with a hanging wood sign advertising "Museum." Today, the monument features a variety of sign types from a range of dates. For example, the entrances to the monument feature two stucco-clad signs, designed in 1954, informing visitors they are entering Scotts Bluff National Monument, one each at the east and west entrances. A similar sign, located at the intersection of Old Oregon Trail and the Summit Road, advertises the Museum and Headquarters.

In 1966, the Monument undertook a "Sign and Wayside Exhibit Plan," removing many of the original painted wood signs on wood (or sometimes metal) poles. The 1954-style stucco signage remained, and remains today, as did some of the wood signs (specifically, there is at least one champhered wood post that reads "Museum" with a directional arrow extant on the Saddle Rock Trail). Several new signs were installed at this time. In 1982, another Wayside Exhibit plan was implemented; most of the extant interpretive panels date from this period.

Memorials, such as plaques, benches, and markers, also dot the landscape of the monument. The first known memorial is a granite marker that reads "Oregon Trail Marked by the State of Nebraska 1912 Trail Passed 37 Feet North of this Point Mitchell Pass." Other memorials include a plaque that tells of the legend of Hiram Scott, donated by the Daughters of the American Revolution (DAR) and originally located at the base of the Zig Zag Trail. The plaque was moved to Scotts Spring in the 1930s and is now located at the top of Scotts Bluff. Also, granite benches located throughout the park are dedicated to various historical persons.

With the exception of the 1912 granite marker (discussed below), signs and memorials are expected to change periodically and are noncontributing objects to the historic district. A full inventory of all signs and memorials within the monument was outside the scope of this nomination and, with the exception of the 1912 granite marker, are not included in the resource count for this nomination.

#### 1912 Granite Marker

The 1912 granite marker is not known to have been relocated from its original location. The marker is located in Mitchell Pass and marks the historic location of a section of the Oregon Trail. The 1912 marker is a contributing object to the monument, and retains integrity of materials, design, workmanship, setting, location, feeling and association.

## Archeological Sites and Ruins

According to the original nomination (submitted in 1976 and listed by the Keeper of the National Register in 1978), "prehistoric structures, all of which are unexposed, include four campsites of various Indian tribes, located near the bluff-top parking lot, at the base of the north side of Scotts Bluff, on the east side of Scotts Bluff, and on the south side of South Bluff." A list of classified structures was included as a continuation sheet for the original nomination. The four archeological sites are kept classified within this update in order to protect the historic resources, and are contributing to the monument.

Additional archeological surveys have been conducted at the monument since 1976. In September 1991, Caven P. Clark of the NPS Midwest Archeological Center identified forty-nine previously unrecorded archeological sites (including isolates; see the section on prehistoric archeological sites for clarification on the number of recorded sites in the monument) by pedestrian survey, forty-seven of which are prehistoric. In the spring of 1993, two additional sites were discovered and eight prehistoric sites were tested. Most of these sites were exposed due to continual erosion at the monument. Although the resulting survey report did not formally evaluate the sites for listing in the National Register of Historic Places (NRHP), either individually or as contributing to the historic district, the report concluded that "[v]irtually all areas of the Monument have the potential for containing buried sites, especially in alluvial deposits at the base of South Bluff and Scotts Bluff."

Further investigation of archeological sites within the monument boundaries occurred in 2008, when Anne M. Wolley Vawser, also of the NPS Midwest Archeological Center, visited the site with park staff. The team recorded four additional

<sup>&</sup>lt;sup>9</sup> David Arbogast, "National Register of Historic Places Inventory—Nomination Form: Scotts Bluff National Monument," approved October 3, 1978, 7-1.

Clark, "Archeological Survey of Scotts Bluff National Monument, Scotts Bluff County, Nebraska."
 Clark, "Archeological Survey of Scotts Bluff National Monument, Scotts Bluff County, Nebraska," 39.

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska
County and State

sites and an isolated artifact. Additionally, Vawser obtained a small sample of charcoal for radiocarbon dating from one site, documented as 25SF151. The site is an exposed charcoal lens; eroding out of the lens is fire-cracked rock, flakes of brown and gray chert, one groundstone fragment, and several small fragments of burned bone. The collected charcoal sample "was later submitted for analysis and returned a conventional radiocarbon age of 1930 +/- 40 years before present or a calibrated age of BC 10 to AD 140 (Beta #262605)."

Another site recorded during Vawser's visit was 25SF150. Paleontologists had previously collected three artifacts from the location: a projectile point, a biface, and a large flake. Additionally, Vawser's team observed a light scattering of artifacts and bone fragments eroding out of the mesa edges. Evaluation of the previously collected projectile point (a small, corner-notched point made of flint with a convex to straight base) indicated a possible late prehistoric date for the site. The point itself is similar to Galt points, early arrow points found in Montana and Wyoming dating to about 1500 to 900 before present (BP), or the early part of the Late Prehistoric era (1900 to 150 BP) in the high plains area. 13

In the future, heretofore undiscovered prehistoric and historic archeological sites located within the monument should be evaluated for eligibility to the NRHP individually and as contributing sites to the monument. The following descriptions of the known prehistoric and historic archeological sites should aid future researchers in determining what qualifies a site as contributing to the monument.

## Prehistoric Archeological Sites

To clarify, as of the date of this nomination, 48 archeological sites have been documented within the park: 40 are prehistoric, 6 are historic (discussed below), and 2 are multi-component (both prehistoric and historic). These numbers vary from those previously by Clark (1994) and Vawser (2008). The reason for this is that Clark recorded several isolated artifacts (isolates), which are not counted as archeological sites. <sup>14</sup>

To understand the date ranges associated with archeological sites, the Nebraska State Historical Society compiled an archeological timeline. <sup>15</sup> Briefly,

9,000 - 12,000 years ago:

Big Game Hunters (Paleoindian)

2,000 - 9,000 years ago:

Foragers (Plains Archaic)

1,000 - 2,000 years ago:

Early Potters (Plains Woodland)

600 - 1,000 years ago:

Village Farmers (Plains Village)

100 - 400 years ago:

**Postcontact Tribes** 

100 - 300 years ago:

Europeans and Americans

Of the prehistoric sites recorded within the monument, only 9 have a definitive time period associated with them. The above described sites (25SF150 and 25SF150) are just two examples that illustrate a temporal frame of reference for prehistoric activities. In other words, dated prehistoric sites within the monument generally range between 1,930 and 370 years old. Exceptions to this are included on both sides of the timeline. Specifically, site 25SF41 contained a possible stemmed point, which could date to as early as the Plains Archaic stage (BC 6000). Alternately, a single blue glass trade bead was discovered by Marvin Kay on the top of the mesa south of Mitchell Pass. This artifact could be attributed to post-contact tribes, early Euroamerican traders, or immigrants on the Oregon Trail.

Prehistoric archeological sites in the monument include lithic and artifact scatters, habitation sites, rock features, and hearths. Though an exact location and description of each site is not included here (to protect the resources), Table 2 (above) provides the state and NPS site numbers, site type(s), and eligibility evaluations for each.

#### Historic Archeological Sites

Historic archeological sites recorded at Scotts Bluff have been largely limited to refuse scatters associated with dumping. For example, site 25SF153 is a "moderately sized refuse scatter of historic bottles, glass, and metal artifacts. One liquor bottle, a small green medicine bottle, and two ceramic vessel sherds with maker's marks were collected to help determine the age of the dump.... Based on preliminary research of the collected artifacts the dump dates to the late 1940s or early

<sup>&</sup>lt;sup>12</sup> Trip Report, Anne M. Wolley Vawser, NPS Midwest Archeological Center (trip conducted September 10-12, 2008), August 8, 2011, 1. On file at the NPS Midwest Archeological Center, Lincoln, Nebraska.

<sup>&</sup>lt;sup>13</sup> Trip Report, Anne M. Wolley Vawser, August 8, 2011, 2.

<sup>&</sup>lt;sup>14</sup> Personal communication with Anne Vawser, NPS Midwest Archeological Center, October 2011.

<sup>&</sup>lt;sup>15</sup> Nebraska State Historical Society, Archeological Timeline, <a href="http://www.nebraskahistory.org/archeo/timeline/index.htm">http://www.nebraskahistory.org/archeo/timeline/index.htm</a>.

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska
County and State

1950s. The park has had several similar historic dumps evaluated previously to determine age and significance in hopes of eventually cleaning up the area. All are similar types of ravine dumps in the northern portion of the park." <sup>16</sup>

Based on the relatively recent dates associated with the historic archeology found at the site, and the nature of said sites (primarily dumping sites), historic sites located within the boundaries of the monument are not generally considered eligible for the National Register of Historic Places, either individually or as contributing to the historic district. Exceptions to this include the Oregon Trail ruts, the Zig Zag Trail, and the Hiram Scott Memorial Arch (discussed below). Table 2 (above) provides the state and NPS site numbers, site type(s), and eligibility evaluations for each recorded historic site in the monument. For more information on the individual sites, researchers are encouraged to contact the NPS Midwest Archeological Center in Lincoln, Nebraska.

#### Oregon Trail

The three-and-one-half miles of distinctive ruts that run through Mitchell Pass mark a section of the Oregon Trail, a significant historic resource in the United States. The ruts are accessed by a paved trail that leads from the Visitor Center and roughly parallels Old Oregon Trail. Along the paved trail sit three covered wagons that the monument uses for display and interpretation.

The ruts mark the westward passage of a half-million individuals seeking new lives in the American West. The segment of the Oregon Trail through Mitchell Pass was also used by Mormon and California emigrants, the Pony Express (1860-61), and the first transcontinental telegraph line (1861). The 1976 nomination notes, "archaeological materials excavated within the boundaries of Scotts Bluff National Monument and historic objects from within the park are historically associated with its primary theme, the Oregon Trail." However, as discussed above, few if any historic archeological sites recorded within the monument date to this period in the monument's history, with the notable exception of the ruts themselves.

In 2011, the National Park Service commissioned the "Oregon Trail Ruts Landscape Study and Environmental Assessment," prepared by Mundus Bishop Design, Inc., and ERO Resource Corporation. The study, among other things, provided an assessment of character-defining features of the Oregon Trail and documented historic and existing conditions. The Oregon Trail, which has been designated as a National Historic Trail, was developed during the period of significance and is a contributing site to the monument. The segment of the trail located within the monument retains integrity of materials, design, workmanship, setting, location, feeling and association.

#### Zig Zag Trail

The Zig Zag Trail was the first official trail within the monument. The trail was so well constructed, with switchbacks carved into the earth snaking up the east side of the bluff, that even though the trail has been abandoned since the 1930s it is still clearly visible on the landscape. An entrance archway, known as the Hiram Scott Memorial Arch, originally marked the base of the trail. Both the trail and the archway are being allowed to go to ruin.

The Zig Zag Trail was constructed prior to the Museum and Visitor Center, ca. 1927. The trail itself has always been located within the monument boundaries, but vehicular access to the trail, and possibly the physical locations of parking and picnic areas at the base of the trail, were historically on private lands. By the 1930s, the National Park Service recognized this and began plans for construction of new trails and a museum on the south side of the bluff. The Zig Zag Trail was abandoned shortly after the Museum and Saddle Rock Trail were completed. Today, the Zig Zag Trail and the historic access, parking, and picnic areas (no longer extant) are on monument lands.

The Zig Zag Trail predates the Museum and Visitor Center and was one of the first constructed public areas in the Monument. The management policy for the Zig Zag Trail is to allow the trail to go to ruin and, ultimately, for the east side of the bluff to revert back to a natural state. The Zig Zag Trail dates to the period of significance, and is a contributing site to the monument. The trail retains integrity of materials, design, workmanship, setting, location, feeling and association. The management strategy for the trail, since ca. 1940, has been to allow the trail to slowly and deliberately revert to a natural state.

<sup>16</sup> Trip Report, Anne M. Wolley Vawser, August 8, 2011, 2.

<sup>&</sup>lt;sup>17</sup> Arbogast, "National Register of Historic Places Inventory—Nomination Form: Scotts Bluff National Monument," 9.

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska
County and State

### The Hiram Scott Memorial Arch

An entrance archway, known as the Hiram Scott Memorial Arch, originally marked the base of the Zig Zag Trail. Built of concrete, stone, and stucco, the arch was dedicated on July 8, 1930. The arch, along with a bronze plaque, was erected by the Katahdin Chapter of the DAR and was dedicated by William Henry Jackson. The ruins of the arch are still visible at the base of the trail. In 1932, the DAR plaque commemorating Hiram Scott was moved from the base of the Zig Zag Trail (adjacent to the archway) to a new home at Scotts Spring. The plaque has since been relocated to the top of Scotts Bluff. Like the trail, the archway is deliberately being allowed to go to ruin.

The Hiram Scott Memorial Arch predates the Museum and Visitor Center and was part of one of the first constructed public areas in the Monument. The management policy for the archway is to allow it to go to ruin and, ultimately, for the east side of the bluff to revert back to a natural state. The arch dates to the period of significance, and is a contributing site to the monument. It has been recorded as an archeological structure (SCBL00058.000) and, for the purposes of this nomination, is a contributing archeological site to the monument. The arch retains integrity of materials, design, workmanship, setting, location, feeling and association.

Inholdings and Rights-of-Way

The following resources are located within the boundaries but are not affiliated with the monument. Evaluation of these resources for individual eligibility to the NRHP is outside of the scope of this nomination; the holdings and rights-of-way are inventoried here due to their location within monument boundaries, and are noncontributing structures to the monument. In some cases, resources listed below may be eligible to National Register, either individually or as contributing to a district, regardless of the fact that they are noncontributing to the Scotts Bluff National Monument Historic District.

Gering-Ft. Laramie Irrigation District Canal

The Gering–Ft. Laramie Irrigation District is a private company based in Lyman, Nebraska. The Gering–Ft. Laramie canal is one of two canals that divert water from the Fort Laramie Canal of the North Platte Project at the Whalen Diversion, located 6.5 miles west-northwest of the town of Fort Laramie, Wyoming. The Gering–Ft. Laramie canal right-of-way is thought to date to ca. 1900 in its current alignment through the monument. The canal enters monument boundaries in the southeast corner, crossing under Old Oregon Trail near the eastern boundary. A service road parallels the canal. The canal flows roughly north-northeast before exiting monument lands.

The Gering–Ft. Laramie Irrigation District canal may be eligible for the NRHP. At least one historic context specific to surface water irrigation in Nebraska has been written. <sup>19</sup> To date, the only known extant historic context documents pertaining specifically to historic canals, facilities, or irrigation districts associated with the North Platte Project are those compiled by the Bureau of Reclamation for use in National Historic Preservation Act (NHPA) Section 106 consultation for proposed federal undertakings in Scotts Bluff County, also on file with the SHPO. Previous Section 106 evaluations have classified the structure as eligible, although most of the canal has not been inventoried and evaluated in terms of NRHP criteria. <sup>20</sup>

Regardless of the Gering-Ft. Laramie Irrigation District Canal's individual eligibility to the NRHP (an evaluation of which was outside of the scope of this nomination), the structure was not historically associated with development of Scotts Bluff National Monument and is noncontributing to the historic district.

**Gering Irrigation District Canal** 

The Gering Irrigation District is a private company. It is a continuation of the Mitchell Irrigation District Canal, although this name applies only outside of the monument. The canal/district changes names just west of the monument boundary. The canal crosses the boundary in the northwest part of the monument and flows roughly east-southeast through the badlands, exiting the boundaries in the northeast part of the monument. The Gering Irrigation District right-of-way is thought to date to ca. 1900 in roughly its current alignment through the monument. Some minor changes to the alignment within monument boundaries are known to have occurred.

18 Goshen Irrigation District, "GID Organization/History," http://www.goshenirrigation.com/aboutus.aspx.

<sup>&</sup>lt;sup>19</sup> Nebraska State Historic Preservation Office, "Historic Context Report 08.13: Surface Water Irrigation in Nebraska," n.d. On file at the Nebraska State Historic Preservation Office, Lincoln, NE.

<sup>&</sup>lt;sup>20</sup> Personal communication with John H, Lawson, Area Manager, United States Department of the Interior Bureau of Reclamation, September 29, 2011.

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska
County and State

The Gering Irrigation District canal may be eligible for the NRHP; however, individual evaluation of the resource is outside the scope of this nomination. As noted above, the only extant historic contexts for surface water irrigation are on file with the Nebraska SHPO. It is unknown if the Gering Irrigation District has had specific evaluation. As a privately owned resource, the district is not necessarily subject to Section 106 of the NHPA and may not have been previously evaluated. Regardless of the Gering Irrigation District Canal's individual eligibility to the NRHP, the structure was not historically associated with development of Scotts Bluff National Monument and is noncontributing to the historic district.

#### Central Irrigation District Canal

The Central Irrigation District is a private company and one of several responsible for maintaining the Gering Valley Drain Project. The Central Irrigation District canal takes water directly from the North Platte River near the northern boundary of the monument. The canal flows east-southeast, parallel to the river, out of the monument boundary and into the town of Gering. The Central Irrigation District Canal is thought to date at least to 1942, when historic photographs on file at the monument depict car bodies being used for diversion at the head gate.

The Central Irrigation District canal may be eligible for the National Register of Historic Places; however, individual evaluation of the resource is outside the scope of this nomination. As noted above, the only extant historic contexts for surface water irrigation are on file with the Nebraska SHPO. It is not clear whether the Central Irrigation District has had specific evaluation. As a privately owned resource, the district is not necessarily subject to Section 106 of the NHPA and may not have been previously evaluated. Regardless of the Central Irrigation District Canal's individual eligibility to the NRHP, the structure was not historically associated with development of Scotts Bluff National Monument and is noncontributing to the historic district.

#### **Union Pacific Railroad**

Running parallel to the North Platte River on the north edge of the monument boundaries is the two-track Union Pacific Railroad (UPRR). The railroad is still in use, with upward of seventy-five trains running on a daily basis. This level of traffic necessitated the expansion of the line from a single track to a double track at an unknown date but sometime since establishment of the monument.

The UPRR may be eligible for the National Register of Historic Places. Historic railroad alignments are often associated with events that have made significant contributions to the broad patterns of American history. While the UPRR alignment dates to ca. 1910 in the Scotts Bluff area, the alignment within monument boundaries was expanded from a single track to a two-track at an unknown date to accommodate for the heavy traffic the railroad still sees today. This likely required alterations to the historic track, possibly including the alignment, rails, and other features, and definitely added a second track; the combined alterations may have resulted in a loss of integrity of materials, design, workmanship, feeling, and association.

Regardless of the Union Pacific Railroad's individual eligibility to the NRHP, the evaluation of which is outside the scope of this nomination, the structure was not historically associated with development of the Scotts Bluff National Monument and is noncontributing to the historic district.

## Western Area Power Administration (WAPA) Transmission Line

Two transmission lines cross the monument near the eastern border: the WAPA transmission line and the Roosevelt Public Power District (RPPD) transmission line. The WAPA line was historically located outside of the boundaries, but the 1956 expansion of the monument enveloped the transmission line right-of-way.

The WAPA line may be eligible for the NRHP. Transmission line alignments are often associated with events that have made significant contributions to the broad patterns of American history. The line itself, comprising wood H-poles, transmission cables, conductors, insulators, and mounting equipment, appears to retain integrity. Regardless of the WAPA Transmission Line's individual eligibility to the NRHP, the evaluation of which is outside the scope of this nomination, the structure was not historically associated with development of the Scotts Bluff National Monument and is noncontributing to the historic district.

## Roosevelt Public Power District (RPPD) Transmission Line

The RPPD transmission line was historically located outside of monument boundaries, but the 1956 expansion of the monument enveloped the transmission line right-of-way. The RPPD line may be eligible for the National Register of Historic Places. As noted above, transmission line alignments are often associated with events that have made significant contributions to the broad patterns of American history. The line itself, comprising wood H-poles, transmission cables, conductors, insulators, and mounting equipment, appears to retain integrity. Regardless of the RPPD Transmission Line's

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska
County and State

individual eligibility to the NRHP, the evaluation of which is outside the scope of this nomination, the structure was not historically associated with development of the Scotts Bluff National Monument and is noncontributing to the historic district.

## Nebraska Public Power District (NPPD) Radio Tower

The NPPD radio tower is located near the eastern border of the monument, east of and adjacent to the former Scotts Bluff Country Club site. The NPPD was formed in 1970 and its headquarters building, the historic Western Public Service Building in Scottsbluff, Nebraska, was listed in the National Register in 2004. The radio tower located on monument land is a tall metal tower painted red and white and laterally braced with cables. A small CMU service building and chain-link fence are located at the base of the tower. It is unlikely that this modern resource is eligible for listing in the National Register of Historic Places; however, evaluation of the resource is outside the scope of this nomination. The NPPD Radio Tower was not historically associated with development of the Scotts Bluff National Monument, was constructed outside of the period of significance, and is a noncontributing structure to the historic district.

Old Oregon Trail

The county road called Old Oregon Trail (formerly Nebraska State Highway 92) divides the monument between Scotts Bluff and South Bluff, running approximately southeast-to-northwest through the monument through Mitchell Pass. Old Oregon Trail connects with U.S. 26 approximately twenty miles east of the monument and with State Highway 29 about three miles north of headquarters. Old Oregon Trail parallels the Oregon Trail ruts within the monument boundaries. The road was graded and graveled in 1932. On March 10, 1937, NPS received a quit-claim deed from Scotts Bluff County for title to the portion of the highway that passes through the monument. The highway was graveled, realigned, and generally improved as part of a CCC project from 1937 to 1940.

Today, Old Oregon Trail is a two-lane, asphalt-clad roadway typical of those found throughout the country. It is unlikely that Old Oregon Trail is eligible for listing in the NRHP; however, evaluation of the resource is outside the scope of this nomination. Old Oregon Trail was not historically associated with development of the Scotts Bluff National Monument and is a noncontributing structure to the historic district.

## **Character Defining Features**

Buildings constructed during the Civilian Conservation Corps era were built of structural adobe bricks clad in stucco and featured wood-shingle gable roofs. Two exceptions apply: first, the main entrance to the Visitor Center is not clad in stucco and instead features exposed brick. Second, the tower on the Visitor Center features a hip roof. Later construction mimicked the adobe style by using CMU or brick clad in stucco.

Character-defining features of most buildings and structures at the monument include adobe, brick, or CMU clad in stucco; some exposed-brick details; wood-shingle roofs; and exposed wood brackets at the roof line. Historic masonry, such as original stone walls at the summit, depict rustic CCC-era styling. The Summit Road features unadorned concrete construction techniques reminiscent of the 1930s-era streamlined Moderne style, designed to blend into the surrounding landscape.

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(Expires 5/31/2012)

Name of Property		Scotts Bluff, Nebraska County and State
8. Stat	tement of Significance	Totally and State
Applic	cable National Register Criteria " in one or more boxes for the criteria qualifying the property anal Register Ilsting.)	Areas of Significance (Enter categories from Instructions.)
<b>X</b> A	Property is associated with events that have made a significant contribution to the broad patterns of our history.  Property is associated with the lives of persons significant in our past.	Archeology: Prehistoric  Archeology: Historic – Non-Aboriginal  Conservation  Entertainment/Recreation
X C	Property embodies the distinctive characteristics of a type, period, or method of construction or represents the work of a master, or possesses high	Exploration/Settlement Architecture
artistic values, or represents a significant and distinguishable entity whose components lack individual distinction.	Period of Significance 1930-370 BP - 1958	
X D	Property has yielded, or is likely to yield, information important in prehistory or history.	Significant Dates
	a Considerations " in all the boxes that apply.)	Prehistoric: Study of Aboriginal Cultures  1812-1869: Settlement and the Oregon Trail
Proper	ty is:	1919: Proclamation of National Monument
A	Owned by a religious institution or used for religious purposes.	1933-1938: CCC Construction Campaigns 1949: Jackson Memorial Wing Addition
В	removed from its original location.	1958: Mission 66 Construction Campaign
c	a birthplace or grave.	Significant Person (Complete only if Criterion B is marked above.)
D	a cemetery.	N/A
E	a reconstructed building, object, or structure.	Cultural Affiliation
F F	a commemorative property.	Prehistoric Unknown
G less than 50 years old or achieving significance within the past 50 years.		Euro-American
		Architect/Builder

Period of Significance (justification)

The period of significance, 1930-370 BP through 1958, includes known and potential archeological sites located within the monument boundaries that have yielded or are likely to yield information important in prehistory, specifically the Early Potters (Plains Woodland) period; association with historic archeology relative to western settlement and the Oregon Trail (1812-1869); the proclamation of the monument (1919); initial and expanded construction campaigns conducted by the National Park Service with labor provided by New Deal-era programs (1933-1938); the addition of the Jackson Memorial Wing to the Museum and Visitor Center (1949); and construction during the Mission 66 era (1958), the last major construction campaign completed at the monument.

U.S. Dept. of Interior, National Park Service

Civilian Conservation Corps (CCC)

Criteria Considerations (explanation, if necessary): N/A Statement of Significance Summary Paragraph

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska
County and State

Scotts Bluff National Monument is significant under Criterion A, associations with broad patterns of American history, for the role it played as a landmark during prehistoric times as well as the historic western migration. While little is known regarding the importance of Scotts Bluff to prehistoric peoples and Native American tribes, archeological sites found within the monument boundaries indicate habitation dating to at least the Plains Woodland period (1930-370 BP). The historical significance of Scotts Bluff as an important navigational aid and "psychological milestone" during the 19<sup>th</sup> Century is well documented via the journals and accounts of overland travelers. I Many emigrants traveling the Mormon Trail and the Oregon-California Trail recorded seeing the bluff and were impressed by its size and form. They considered it a benchmark on their westward journey, and their guidebooks and maps identified it as such.

Scotts Bluff National Monument is also significant under Criterion C, for distinctive characteristics of a period and method of construction. The New Deal-era architecture required the construction and use of thousands of hand-made adobe bricks by the CCC. The style—that of adobe brick clad in stucco—was subsequently mimicked during later building campaigns at the monument, including those of the Mission 66 era. The Mission/Spanish Colonial Revival style of the buildings at the monument were neither typical nor atypical in Nebraska at the time, and they represent larger trends in the built environment of the region.

Finally, Scotts Bluff National Monument is significant under Criterion D, for having yielded and the potential to yield important information in both prehistory and history. The original NRHP nomination for the monument included a list of classified archeological resources. Subsequent explorations, and changing trends in historic interests and survey methods, have and are likely to yield further finds over time.

## Narrative Statement of Significance

Scotts Bluff is significant for its paleontological and archeological resources, which have contributed to present-day understandings of prehistoric animals and peoples of the high plains. The role the site played in western migration, as a marker on the historic Oregon and Mormon trails, speaks to its significance in historic, nonaboriginal archeology, as well as its significance in the history of exploration and settlement. From its establishment as a national monument in 1919, the conservation of the site has been a driving management principal, with monument lands recognized as yielding important information about historic and contemporary animal, cultural, and natural resources. Finally, the monument is an important recreational space, as evidenced through its sustained and multifaceted use since its founding. The monument features New Deal-era architecture constructed by the CCC in a Mission/Spanish Colonial Revival style. Contributing resources at the monument retain integrity of materials, design, workmanship, feeling, association, location and setting.

Developmental history/additional historic context information

Paleontological History

Nebraska possesses a wealth of paleontological history, and the region along the North Platte and around Scotts Bluff is no exception. Historian Earl Harris noted that records exist of fossil discoveries as early as 1847, "when a fur trader showed the jawbone of a Titanothere to Dr. Hiram Prout of St. Louis." 1 n 1868, Yale professor Othniel Charles Marsh carried out a scientific excursion west and collected fossil specimens in Nebraska, finding antecedents of the modern-day horse. Two years later, Marsh mounted another expedition to Nebraska, this time with the aid of Yale graduate students. Along the North Platte and Loup Fork rivers, the group successfully uncovered "primitive horses, miniature camels, and a mastodon." Other fossils found in the area include saber-toothed tigers, prehistoric rhinoceroses, and giant turtles.

<sup>&</sup>lt;sup>21</sup> Master Plan, Scotts Bluff National Monument, Nebraska (1976), as quoted in Ron Cockrell, "Scotts Bluff National Monument, Nebraska: An Administrative History, 1960-1983," <a href="http://www.nps.gov/history/nistory/online">http://www.nps.gov/history/nistory/online</a> books/scbl/adhi/.htm.

<sup>&</sup>lt;sup>22</sup> Earl R. Harris, *History of Scotts Bluff National Monument* (Gering, NE: Oregon Trail Museum Association, 1962), 2-3. A titanothere is an extinct horned ancestor of the modern horse dating from the Eocene and Oligocene eras.

<sup>23</sup> William H. Goetzmann, *Exploration and Empire: the Explorer and the Scientist in the Winning of the American West* (New York: Vintage Books, 1966), 425-26.

(Expires 5/31/2012)

Scotts Bluff National Monument Name of Property

Scotts Bluff, Nebraska **County and State** 

## **Prehistory and Native Tribes**

## Lifeways in Western Nebraska to 1500

Humans have been in the central High Plains region for about 12,000 years. Archeologists define the cultural eras for this region in slightly different ways, but for the purposes of this nomination, the salient phases are Paleoindian (12,000-9,000 BP), Plains Archaic (9,000-2,000 BP), Plains Woodland (1000 BP-1000 CE [common era]), Plains Village (1000-1500 CE), and Historic (since 1500 CE).

Paleoindian peoples were drawn to the High Plains by megafauna such as mammoths and bison. They practiced a mixed hunting and gathering subsistence strategy, a major component of which was the pursuit of big game. The Scottsbluff Bison Quarry near Signal Butte reflects hunting activity in this period. The site is a large 9,000- to 10,000-year old deposit of bison bones from a now-extinct species (Bison antiquus), along with some dart points, flakes, and charcoal fragments.26 The Scottsbluff projectile point type, named for this site, was used across the Plains from Texas to Canada and also has also been found in the Great Lakes region.<sup>27</sup> Another Paleoindian bison kill site was found on Ash Hollow Creek.28

A shift to warmer, drier conditions altered the grasslands and caused the megafauna to disappear. Subsistence strategies for humans in western Nebraska changed accordingly, creating the pattern termed Plains Archaic. Between 9,000 and 2,000 years ago, Plains Archaic peoples were nomadic and relied on a wide range of plants and animals, a more diverse set of resources than during the Paleoindian period.<sup>29</sup> Archeological sites in the region such as Signal Butte and the Bisterfeldt Potato Cellar (Gering) provide evidence of the Plains Archaic cultural pattern. 30

Archeological material at Signal Butte indicates three separate periods of human occupation: a 5,000-year-old hunting complex, a pre-Woodland phase about 1,500 years old, and a Ceramic (Woodland) Period about 300 years ago. 31 Historian Elliott West considered this site one of the "clear and recurring signs of an erratic climate forcing major adjustments" in subsistence strategies. Some of these strategies left behind material evidence, such as that at Signal Butte, while others were more ephemeral.<sup>32</sup> Archeologist Jack Hofman called Signal Butte a "pivotal site . . . in demonstrating a long occupation sequence in the Plains region."33

Climate change continued, and a wetter phase and cooler phase began about 2,000 years ago. 34 At the same time, Woodland cultural patterns became more evident in western Nebraska, signified by the use of pottery. Plains Woodland peoples practiced a mixed horticultural and hunting subsistence strategy. Archeologist Amy Koch wrote of this period,

<sup>&</sup>lt;sup>24</sup> Harris, History of Scotts Bluff National Monument, 3.

<sup>&</sup>lt;sup>25</sup> This chronological framework is drawn primarily from Amy Koch, *High Plains Archeology*, Explore Nebraska Archeology No. 5 (Nebraska State Historical Society, 2000), and Jack L. Hofman, ed., Archeology and Paleoecology of the Central Great Plains (Fayetteville, AR: Arkansas Archeological Survey, 1996). Hofman prefers the term "Mesoindian" to "Archaic"

C. Bertrand Schultz and Loren Eiseley, "Paleontological Evidence for the Antiquity of the Scottsbluff Bison Quarry and Its Associated Artifacts," American Anthropologist N.S. 37 (1935): 307, 310; Amy Koch, High Plains Archeology, n.p. [6]. Noel D. Justice, Stone Age Spear and Arrow Points of the Midcontinental and Eastern United States: A Modern Survey and Reference (Bloomington: Indiana University Press, 1987), 47-49; Jack L. Hofman, "Early Hunter-Gatherers of the Central Great Plains: Paleoindian and Mesoindian (Archaic) Cultures," in Archeology and Paleoecology of the Central Great Plains, 70,

<sup>28</sup> Koch, High Plains Archeology, [7].

Koch, High Plains Archeology, [7]; LuAnn Wandsnider, "Prehistoric High Plains Foragers: Starving Nomads, Affluent Foragers?", Great Plains Research 9 (Spring 1999): 14.

<sup>30</sup> Koch, High Plains Archeology, [9].

Merrill J. Mattes, Scotts Bluff National Monument, Nebraska (Government Printing Office: Washington, D.C., 1958), 58. <sup>32</sup> Elliott West, *The Way to the West: Essays on the Central Plains* (Albuquerque: University of New Mexico Press, 1995),

<sup>8.
33</sup> Hofman, "Early Hunter-Gatherers of the Central Great Plains," 89.

<sup>34</sup> Wandsnider, "Prehistoric High Plains Foragers," 10.

(Expires 5/31/2012)

## Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska
County and State

"Woodland cultures in the Panhandle region lived in fairly small groups, utilized open campsites, and used skin tents for shelter. Evidence also indicates they used natural shelters such as Ash Hollow Cave in the North Platte valley."35

No sharp break occurred between Archaic and Plains Woodland cultures. In fact, Woodland traits appeared during the Archaic period, and Archaic lifeways persisted into the Woodland period. As archeologist Jack Hofman has pointed out, "permanent structures, storage, use of ceramic objects, and plant processing equipment all appear thousands of years before the spread of Woodland trains and horticultural economies on the Central Plains." The hunter-gatherers who utilized the region during the Woodland period "represent[ed] a variety of different traditions" and persisted until Euroamericans displaced them.<sup>36</sup>

Plains Woodland camps, according to archeologist Jeffrey Eighmy, "are often located along ecotones. Many are on stream terraces with easy access to the upland and bottomland communities . . . ." Such sites usually contain hearths and fire pits, hunting and gathering tools, and pottery, but they do not generally include "permanent habitation structures." Woodland peoples consumed a wide range of animals, along with fish and mollusks. Little plant evidence has been found at these sites, but that is likely because the plant remains have not survived, or because archeological techniques to recover plant evidence have not been employed. 38

The Plains Village era began about 1,000 years ago. Archeologist Brad Logan distinguished Plains Villagers from Woodland peoples "by distinctive traits in their lithic, ceramic, and modified bone assemblages, changes in settlement/subsistence patterns, house forms, and evidence of an increasing reliance on domestic plant foods, including corn, beans, squash, sunflowers, and marsh elder." During this period, communities based in horticultural villages in the Republican River drainage (Upper Republican culture) traveled to western Nebraska for seasonal hunts. The High Plains served as a "secondary utilization area" for Upper Republican groups, whose core use area was to the east. High Plains sites connected with the Plains Village period are primarily camps with no evidence of structures, burials, or horticulture.

In addition to seasonal use by villagers from the east, nomadic peoples continued to hunt on the High Plains. A nomadic lifeway termed "Dismat River" culture, a predecessor of Plains Apache culture, is reflected at sites throughout western Nebraska that are 300 to 350 years old. 42 Groups from the Rocky Mountain front also hunted in the region. 43

Four prehistoric archeological sites were found at Scotts Bluff in surveys conducted in 1965 by Wendell Frantz and in 1975 by Marvin Kay. <sup>44</sup> Caven P. Clark conducted an archeological survey at the monument in the early 1990s and identified additional sites, all but two of which are prehistoric. <sup>45</sup> His prehistoric finds ranged from perhaps 8,000 BP to 1450 CE. Several charcoal samples provided "evidence of seasonal occupations by small groups engaged in food collecting activities." Scotts Spring, he wrote, "appeared to be a complex stratified site" with a long occupational history,

36 Hofman, "Early Hunter-Gatherers of the Central Great Plains," 41.

<sup>39</sup> Brad Logan, "The Plains Village Period on the Central Plains," in *Archeology and Paleoecology of the Great Plains*,

41 Eighmy, "The Central High Plains: A Cultural Historical Summary," 234.

<sup>42</sup> Koch, *High Plains Archeology*, [11].

44 Clark, "Archeological Survey of Scotts Bluff National Monument," 1.

<sup>46</sup> Clark, "Archeological Survey of Scotts Bluff National Monument," 39.

<sup>35</sup> Koch, High Plains Archeology, [9].

<sup>&</sup>lt;sup>37</sup> Jeffrey L. Eighmy, "The Central High Plains: A Cultural Historical Summary," in *Plains Indians, A.D. 500-1500: The Archaeological Past of Historic Groups*, ed. Karl H. Schlesier (Norman: University of Oklahoma Press, 1994), 228.

<sup>38</sup> Eighmy, "The Central High Plains: A Cultural Historical Summary," 229; Mary J. Adair, "Woodland Complexes in the Central Great Plains," in *Archeology and Paleoecology of the Great Plains*, 122.

<sup>&</sup>lt;sup>40</sup> Eighmy, "The Central High Plains: A Cultural Historical Summary," 236-237.

<sup>&</sup>lt;sup>43</sup> Alice B. Kehoe, *North American Indians: A Comprehensive Account*, 2nd ed. (Englewood Cliffs, NJ: Prentice-Hall, Inc. 1992), 296.

<sup>&</sup>lt;sup>45</sup> Clark, "Archeological Survey of Scotts Bluff National Monument," i, 1. See Section 7 for clarification regarding the exact number of sites at the monument.

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska
County and State

"which may span the Late Archaic to Protohistoric periods." The several springs at the monument, he concluded, "were of undoubted significance to the prehistoric settlement system."

Clark found lithic artifacts, flakes, and scatters, ceramic sherds, animal bone, charcoal, a stone ring, and hearth features. He also found "a quadrilateral piece of iron with a circular hole . . . of unknown function or age." Clark's surveys did not yield any items or sites connected with the fur trade or Overland Trail, but he did locate a "small historic dump site." He also recorded the site of the former Civilian Conservation Corps camp, where he found twentieth-century trash. Cher historic-era finds included trash from the former Scottsbluff Country Club, broken plate glass, and stone walls.

In 1995, archeologist Vergil Noble of the NPS's Midwest Archeological Center (MWAC) explained that the site density within the park is moderate. But, he commented, "the number is more impressive when one considers that much of the park has very steep terrain that would be uninhabitable." Most known sites have been exposed by erosion, and Noble hypothesized that many more "are likely to lie undiscovered beneath the surface."

## Early Historic Period, 1500 to 1830

The Historic period began on the central Plains in the mid-1500s, when Spanish explorers reached villagers in present-day Kansas. Until the late 1700s, Native Americans in the region had little direct contact with Europeans. Instead, the effects of activities in more distant regions, such as the French and British fur trade in the Great Lakes and upper Mississippi region and the Spanish colonization of New Mexico, rippled into the interior. The arrival of Europeans caused dislocations and created new opportunities for Native Americans, one indirect result of which was the movement of newly nomadic groups onto the central Plains.

The Pawnee Indians occupied a territory west of the Missouri River and stretching from the Elkhorn River in the north to the Kansas and Republican rivers in the south. By the mid-nineteenth century, four autonomous groups (Skiri, Chawai, Kitkahahki, and Pitahawirata) had coalesced to form a larger tribal entity. The Skiri Pawnee, who lived along the Loup River, hunted as far west as the forks of the Platte River. They participated in the fur trade with both the Spanish and French throughout the eighteenth century, and following the Louisiana Purchase, they began trading with Americans and entering into treaties with the United States.

While the Pawnee had occupied their territory at least since the mid-1500s, the other Indians in western Nebraska were relatively recent arrivals. The Lakota (Teton Sioux) began moving westward from Minnesota in the early eighteenth century. Like other agricultural communities in the Midwest, they experienced pressure from Euroamerican settlement and other tribes from the east. Nomadic hunting provided a new set of economic opportunities and drew them onto the plains. Similarly, the Cheyenne and Arapaho Indians were pushed out of Minnesota (by the Sioux), into the Black Hills

<sup>&</sup>lt;sup>47</sup> Clark, "Archeological Survey of Scotts Bluff National Monument," 20.

<sup>48</sup> Clark, "Archeological Survey of Scotts Bluff National Monument," 40.

<sup>49</sup> Clark, "Archeological Survey of Scotts Bluff National Monument," passim.

Clark, "Archeological Survey of Scotts Bluff National Monument," 26.
 Clark, "Archeological Survey of Scotts Bluff National Monument," 6, 16.

<sup>&</sup>lt;sup>52</sup> Clark, "Archeological Survey of Scotts Bluff National Monument," 29.

<sup>53</sup> Clark, "Archeological Survey of Scotts Bluff National Monument," 29, 36.

Vergil E. Noble, Supervisory Archeologist, "Archeological Resources at Scotts Bluff National Monument: Research Summary and Management Issues," October 11, 1995, File: Archeology Reports-SCBL: Folder 1," Curatorial Files, Scotts Bluff National Monument, Gering, Nebraska.

<sup>&</sup>lt;sup>55</sup> Douglas R. Parks, "Pawnee," *Handbook of North American Indians*, vol. 13, pt. 1 (Plains), volume editor Raymond J. DeMallie, series editor William C. Sturtevant (Washington: Smithsonian Institution, 2001), 515 (Figure 1).

<sup>&</sup>lt;sup>56</sup> Parks, "Pawnee," 515.

<sup>&</sup>lt;sup>57</sup> Parks, "Pawnee," 517-19.

<sup>&</sup>lt;sup>58</sup> Parks, "Pawnee," 515.

Kehoe, North American Indians, 303.
 Kehoe, North American Indians, 298.

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska County and State

(by northern plains groups), and then to the south and west (by the Lakota). They arrived in the Platte River region in the 1820s and occupied territory south of the North Platte River, while the Lakota were primarily north of the river. 62 Their subsistence strategies centered on hunting bison.

The Pawnee bands practiced a seasonal cycle that involved planting and tending to crops from May to June, hunting bison in July and August, harvesting crops in September, hunting bison again in late fall, camping in creek bottoms during the winter, and returning to their villages in March. 63

The Oglala Sioux (Lakota) and the Skiri Pawnee competed for control of Platte River hunting grounds in the 1830s, at the same time Euroamericans began emigrating to Oregon via the Platte. In 1833, the Pawnee ceded their land south of the Platte, but they were permitted to continue hunting south of the river "during the pleasure of the President." Weakened by a smallpox epidemic in 1838, the Skiri Pawnee lost an 1839 battle with the Oglala "that cost the Pawnees between eighty and one-hundred warriors and led to the de facto surrender of the Platte hunting grounds by the Skidis [Skiris]."85 When Euroamerican emigration along the Platte increased in the 1840s, the Sioux were in control of the western Platte hunting territory.

Although Native Americans undoubtedly knew about Scotts Bluff and encountered it the course of hunting in the North Platte River Valley, their understandings of the formation have not been recorded. In 1942, 82-year-old Edgar Fire Thunder, a Sioux from the Pine Ridge Indian Reservation, visited the summit. He recalled camping across the river from Scotts Bluff in 1865. But the newspaper article reporting his visit did not indicate what significance Fire Thunder may have attached to Scotts Bluff. 68

## **European and American Exploration and Expansion**

## Early Exploration and the Fur Trade

Prior to the nineteenth century, there was little formal European exploration of the vast trans-Mississippi territory stretching to the Rocky Mountains. In 1541, the Spanish explorer Coronado entered the area in search of gold and riches supposedly held by the Quivira Indians, but he gave up the quest in modern-day Kansas having found "only a squalid Indian village."67 Little record of further explorations exists until an ill-fated expedition led by General Pedro de Villasur nearly two-hundred years later. In 1720, Villasur and his contingent had reached the territory that is now Nebraska at the forks of the Platte River, but they met their deaths at the hands of the Pawnee. 88 The French also made forays into the land north of the port of New Orleans, better known as the Louisiana Territory. In 1739, the brothers Pierre and Paul Mallet crossed Nebraska, although they remained predominantly in the east. Tracing a route along the Platte River, the brothers are credited with giving the river its name, which has been variously described as meaning "flat" or "shallow." 69

By the turn of the nineteenth century, through agreements between France and Spain, the Louisiana Territory was administered by Spain but owned by France. In a clandestine 1801 treaty between the two nations (between Napoleon and his brother, to be more precise), Spain retroceded control of Louisiana to France. President Thomas Jefferson, having already contemplated sending scientific expeditions to explore and map the territory, soon offered to purchase

<sup>&</sup>lt;sup>61</sup> William R. Swagerty, "History of the United States Plains Until 1850," Handbook of North American Indians, vol. 13, pt. 1 (Plains), 256.

<sup>62</sup> West, The Way to the West, 10, 15-16.

<sup>63</sup> Richard White, The Roots of Dependency: Subsistence, Environment, and Social Change among the Choctaws, Pawnees, and Navajos (Lincoln: University of Nebraska Press, 1983), 171.

<sup>&</sup>lt;sup>64</sup> David J. Wishart, An Unspeakable Sadness: The Dispossession of the Nebraska Indians (Lincoln: University of Nebraska Press, 1994), 63.

<sup>65</sup> Richard White, "The Winning of the West: The Expansion of the Western Sioux in the Eighteenth and Nineteenth Centuries, Journal of American History 65: 2 (September 1978): 337.

<sup>68 &</sup>quot;We Should Have Stayed,' Aged Sioux Says on Seeing Valley," [clipping from unidentified newspaper], October 21, 1942, File: "Park Operations 1937-1941, Manuscript File," Curatorial Files, Scotts Bluff National Monument, Gering, Nebraska.

<sup>67</sup> Mattes, Scotts Bluff National Monument, 2.

Mattes, Scotts Bluff National Monument, 2; Harris, History of Scotts Bluff National Monument, 3.

<sup>&</sup>lt;sup>69</sup> Mattes, Scotts Bluff National Monument, 2-3; Harris, History of Scotts Bluff National Monument, 4.

(Expires 5/31/2012)

Scotts Bluff National Monument

Scotts Bluff, Nebraska County and State

New Orleans from France. 70 Napoleon responded with a counteroffer to sell the entire territory, and Jefferson agreed. On July 4, 1803, newspapers announced the United States had purchased Louisiana Territory the previous April. Within a year, Jefferson had an expedition prepared to explore, map, and catalog what lay beyond the Mississippi.

The 1804-1806 Lewis and Clark expedition did not travel near Scotts Bluff. But, as historical geographer David Wishart has commented, Lewis and Clark "acted as the catalyst for the American fur trade of the West" by opening the upper Missouri River. 72 Noted Scotts Bluff historian Merrill J. Mattes concurred, writing that following the Corps of Discovery "came the fur trappers and traders."7

The first Euroamerican to document sighting Scotts Bluff was fur trader Robert Stuart, who worked for John Jacob Astor's Pacific Fur Company. 74 Stuart and six others left Astoria in June 1812, carrying correspondence to New York. In October, they discovered an easy passage over the Continental Divide, south of the Wind River Range (South Pass). Stuart's party continued down the North Platte, camping near Scotts Bluff on December 25, 1812.<sup>75</sup> The central overland trail to Oregon and California would later take the same path in reverse, going up the North Platte and crossing the Rocky Mountains at South Pass. But until the mid-1820s, fur traders did not use this route.

In 1820, Major Stephen H. Long led the first U.S. government-sanctioned expedition along the Platte River route, crossing western Nebraska on the way to the Rocky Mountains of Colorado. 76 Long's expedition produced a map of the region and also resulted in the successful collection of scientific artifacts. 77 Significantly, however, Long labeled the area of the Great Plains on his map as the "Great Desert," an appellation that would dissuade Americans from settling the region for some time to come.

In the early nineteenth century, the lands between the upper reaches of the Missouri and the Rocky Mountains became a quasi-battleground of the fur trade. Enterprising men trapped in the mountains and river valleys for the vast wealth of furs. They worked either independently or as contracted employees of the larger fur-trading companies, particularly the American Fur Company and the Rocky Mountain Fur Company (RMFC), the two main competitors in the region. To facilitate the gathering of these goods from the immense span of the Rockies, William Ashley of the RMFC developed the rendezvous system in 1825, where trappers would gather annually at a point in the trapping region to cash in their harvest, which was then transported east by Ashley's caravans, as opposed to the men making the journey east to established forts to sell their furs. 78 In the mid-1820s, Ashley utilized the Platte overland route to access the central Rockies, further establishing a presence in western Nebraska.79

In the 1830s, the RMFC dissolved while the American Fur Company concentrated its efforts on the upper Missouri, and by the end of the decade the fur trade was on the decline. 80 But the knowledge of the territory gained from these early explorers, trappers, and traders had demonstrated that the vast territory west of the Mississippi was not the "Great Desert\* Long had termed it.

<sup>&</sup>lt;sup>70</sup> Stephen E. Ambrose, Undaunted Courage: Meriwether Lewis, Thomas Jefferson, and the Opening of the American West (New York: Touchstone, 1996), 72-73, 93.

Ambrose, Undaunted Courage, 101-102.

<sup>&</sup>lt;sup>72</sup> David J. Wishart, *The Fur Trade of the American West, 1807-1840: a Geographical Synthesis* (Lincoln: University of Nebraska Press, 1979), 22.

<sup>73</sup> Mattes, Scotts Bluff National Monument, 3.

<sup>74</sup> Harris, History of Scotts Bluff National Monument, 4; Goetzmann, Exploration and Empire, 33.

<sup>75</sup> Goetzmann, Exploration and Empire, 33-34.

<sup>76</sup> Harris, History of Scotts Bluff National Monument, 4; Frank N. Schubert, Vanguard of Expansion: Army Engineers in the Trans-Mississippi West, 1819-1879 (Washington: Government Printing Office, n.d.), 3.

Schubert, Vanguard of Expansion, 3.

<sup>78</sup> Wishart, The Fur Trade of the American West, 124.

<sup>79</sup> Wishart, The Fur Trade of the American West, 122-124.

<sup>60</sup> Goetzmann, Exploration and Empire, 163; Wishart, The Fur Trade of the American West, 150-151, 161.

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska
County and State

Scotts Bluff was named after Hiram Scott, one of William Ashley's fur traders who died on an 1828 journey eastward out of the Rockies. His skeleton was found near the bluffs in 1829, but the circumstances of his death remain a mystery. The name Scotts Bluff first appeared in print in 1837, and the first-known use of it on a published map was in 1840. During the period of overland migration (1840s-1860s), travelers generally used the term "Scott's Bluffs" (in the plural) to refer to the chain of formations extending west from the most prominent bluff and including the Wildcat Hills. Baseline in the chain of formations extending west from the most prominent bluff and including the Wildcat Hills.

In 1842, Lieutenant John C. Frémont was charged with carrying out formal investigation and survey of the American West. He set out in May, launching the first of three expeditions he would eventually lead west. He understood that his mission was not just a scientific one—it was also to facilitate American expansion and emigration. <sup>84</sup> Frémont succeeded in these goals, mapping the central overland route and providing detailed information of use to travelers. He also helped to unravel the myth of a Great American Desert west of the Mississippi. <sup>85</sup>

## Travel on the Great Platte River Road

The fur trade in the Rocky Mountains helped establish the Platte River as a key overland travel corridor. In 1830, fur traders Jedediah Smith, William Sublette, and David Jackson took the first caravan of wagons along the Platte River and South Pass, demonstrating the feasibility of wagon travel over this route. Marcus Whitman and Samuel Parker traveled the Platte River route in 1835, responding to a request of the Nez Perce Indians for missionaries. Women—the wives of missionaries—traveled successfully to Oregon in 1836 and 1838, generating optimism that families could make the trip. In 1840, the first emigrant family traveled the Platte River route, and the first emigrant company composed primarily of families headed to Oregon in 1842. 88 Frémont's reports of his expeditions provided information and maps that made the journey seem more feasible. 87

In the 1840s and 1850s, most emigrants on the Platte River route set their sights on one of three destinations: the Oregon Country, the Great Salt Lake Valley, or California. Each of these places offered particular opportunities. The Oregon Country, which encompassed present-day Oregon and Washington, promised inexpensive farmland and a moderate climate. Brigham Young picked the Salt Lake Valley as a refuge for the Church of Jesus Christ of Latter Day Saints, or LDS Church, also known as Mormons) because of its isolation and the natural barriers that made it defensible. Initial migrants to Deseret, as the Mormons named their new colony, sought escape from persecution, while later arrivals answered the call to build the towns and farms necessary for Deseret's survival. The hope of easy wealth from gold mining drew the early, primarily male, travelers to California. Other opportunities, such as commerce and agriculture, sustained the flow of emigrants after the gold rush faded.

Most emigrants traveled along the Platte River and over South Pass. Historian Merrill Mattes employed the term "Great Platte River Road" to refer to the system of trails along both sides of the Platte River. 88 Emigrants (apart from the

 <sup>&</sup>lt;sup>81</sup> Donald Brand compiled various accounts of Scott's death in his 1934 history of Scotts Bluff. See Donald D. Brand, "The History of Scotts Bluff Nebraska" (National Park Service Field Division of Education, 1934), 18-23.
 <sup>82</sup> Mattes. Scotts Bluff National Monument, 1.

A document titled "Recommended Nomenclature for Scotts Bluff National Monument," which appears to be from the 1940s, advised using the name "Scotts Bluff" to refer to the main feature of the monument only. It recommended that the feature across the highway to the south be designated "South Bluff," a name that the National Park Service had used informally. The document explained that South Bluff was a "separate and distinct geographical feature" that stood forty-three feet taller than Scotts Bluff. See Mattes, *Scotts Bluff National Monument*, 26; "Recommended Nomenclature for Scotts Bluff National Monument to Be Submitted to the U.S. Board of Geographical Names," n.d., 1, File: SCBL-2, List of Classified Structures/Cultural Landscapes Inventory, Cultural Resources, National Park Service-Midwest Regional Office, Omaha, Nebraska.

<sup>&</sup>lt;sup>84</sup> Schubert, Vanguard of Expansion, 20.

<sup>85</sup> Goetzmann, Exploration and Empire, 242-244.

<sup>&</sup>lt;sup>86</sup> John Mack Faragher, Women and Men on the Overland Trail (New Haven: Yale University Press, 1979), 6; Merrill J. Mattes, Platte River Road Narratives: A Descriptive Bibliography of Travel Over the Great Central Overland Route to Oregon, California, Utah, Colorado, Montana, and Other Western States and Territories, 1812-1866 (Urbana, IL: University of Illinois Press, 1988), 1.

<sup>&</sup>lt;sup>87</sup> Faragher, Women and Men on the Overland Trail, 6-7.

<sup>&</sup>lt;sup>88</sup> Merrill J. Mattes, *The Great Platte River Road: The Covered Wagon Mainline Via Fort Kearny to Fort Laramie* (Lincoln: University of Nebraska Press, 1987 [1969]). 7.

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska
County and State

Mormons, see below) generally organized into parties at "jumping-off points" along the Missouri River. Mattes found that rigid organization was not always a virtue, and "over-organized" companies usually broke into smaller, less formal parties partway into the journey. Below Ideally, emigrants began traveling around April 15 with the goal of reaching Oregon or California by September 1, ahead of dangerous weather in the mountains. They generally moved 15-20 miles per day east of Fort Laramie, but their pace slowed west of that point due to the more challenging terrain.

The initial wave of Mormon emigration to the Great Salt Lake Valley was a highly coordinated effort that took place from 1846 to 1847, with a winter stop near present-day Omaha, Nebraska. Mormon migration continued in subsequent years, with aid and encouragement from the LDS Church. A grave a few miles east of present-day Scottsbluff holds the remains of Rebecca Winters, a Mormon emigrant who died of cholera on the trail in 1852; a granite bench memorializing Winters is within the monument boundary. In 1855, church president Brigham Young began promoting emigration by handcart as an inexpensive migration strategy. From 1856-1860, a total of 2,962 people in ten organized companies participated in the handcart migration. In 1860, the church developed a different emigration strategy, sending wagons and supplies from Utah to transport emigrants from the Missouri River. The new method worked successfully in the 1860s, until it was supplanted by rail travel.

## Scotts Bluff as Landmark and Obstacle

Overland travelers encountered a series of rock formations as they entered the high plains, starting with Court House Rock. In a study of one hundred emigrant journals and guidebooks, Mattes tabulated references to eight principal landmarks on the North Platte: Ash Hollow, Court House Rock, Chimney Rock, Scotts Bluff, Laramie Peak, Independence Rock, Devil's Gate, and South Pass. He found that Chimney Rock ranked first (mentioned in 97 percent of the sources), while Scotts Bluff was second (77 percent). 94 Travelers on both sides of the Platte remarked on Scotts Bluff.

Scotts Bluff, like the other major rock formations, helped overland travelers measure their progress on the journey and provided a sense of achievement. Emigrants remarked on Scotts Bluff's size and beauty, comparing it to an ancient temple or castle:

The spectacle was grand an imposing beyond description. It seemed as if Nature, in mere sportiveness, had thought to excel the noblest works of art, and rear up a mimic city as the grand metropolis of her empire. (Rufus Sage, 1841)

That immense and celebrated pile . . . advances across the plain nearly to the water's edge. If one could increase the size of the Alhambra of Grenada, or the Castle of Heidelberg . . . he could form some idea of the magnitude and splendor of this *chef d'oeuvre* of Nature at Palace-Building . . . . (J. Henry Carleton, 1895)

Looming afar over river and plain was "Scott's Bluff," a Nebraska Gibraltar; surmounted by a colossal fortress and a royal castle, it jutted on the water . . . . (Philip St. George Cook, 1845)

This Scotts Bluff is grand beyond description. . . . It looks exactly like a splendid old Fort in thorough order, equipped and manned & ready for service, at a moment's notice. (Mrs. Vodges, 1868)<sup>96</sup>

<sup>89</sup> Mattes, The Great Platte River Road, 33-35.

<sup>90</sup> Mattes, The Great Platte River Road, 53-54.

<sup>&</sup>lt;sup>91</sup> LeRoy Hafen and Ann Hafen, *Handcarts to Zion*, (Glendale, CA: A. H. Clark Company, 1960), 21-23.

<sup>&</sup>lt;sup>92</sup> Aubrey L. Haines, *Historic Sites Along the Oregon Trail* (Gerald, MO: Patrice Press, 1981), 96. Haines commented, "This is one of the best-maintained graves of the emigration period, and is of particular interest because of the story that the CB&Q railroad shifted its location to avoid disturbing this grave" (97). Note that the grave itself is outside the boundaries of Scotts Bluff National Monument and is therefore not included in the contributing/noncontributing resource count. The bench memorializing Rebecca Winters is considered a "sign and memorial," which are, in general, not included in the resource count (the exception being the 1912 granite marker; for more information see Section 7).

<sup>93</sup> Hafen and Hafen, *Handcarts to Zion*, 24, 46, 56, 191-193.

<sup>94</sup> Mattes, The Great Platte River Road, 380.

<sup>95</sup> Mattes, The Great Platte River Road, 425.

<sup>96</sup> All quotations from Mattes, The Great Platte River Road, 423, 425.

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska
County and State

The bluff evoked a sense of the sublime in many travelers, as the quotations indicate. While they did not explicitly articulate it in their journals and diaries, emigrants likely read divine purpose into the landscape of Scotts Bluff and associated this with their journey. Culturally, therefore, Scotts Bluff represented something more than a literal milestone on the trail. It also signified the scale of emigrants' emotional and physical undertaking.

The chain of rock formations marked the change in terrain between the plains to the east and the mountains to the west. Scotts Bluff also marked a spring that was a source of water for travelers. Francis Parkman recorded that he camped "by the well-known spring on Scott's Bluff" on his 1846 journey. Historian Merrill Mattes characterized Scotts Bluff as one of the best campsites available for its water and wood, but heavy use took its toll on the timber resources there.

The trail on the south side of the Platte veered away from the river at Scotts Bluff, where badlands blocked travel closer to the water. Until 1850, emigrants primarily used a pass about eight miles south of Scotts Bluff to get around this section (Robidoux Pass). An "A. Robidoux" established a trading post and blacksmith shop below the summit that travelers started noting in their journals in 1849. He built a new post in 1850 or 1851 in Carter Canyon, which may have focused on the Indian trade. The post at the pass remained in use until 1851.

Another, more rugged pass lay closer to the river, skirting the southern and western edges of Scotts Bluff. This pass appears in some accounts as Scotts Bluff Pass, but it later became known as Mitchell Pass. Travelers initially preferred the easier grade of Robidoux Pass, and the presence of Robidoux's post made it even more attractive. According to Mattes, "it is suspected that the U.S. Army Quartermaster from Fort Laramie was the first to take wagons through Mitchell Pass, possibly doing a little engineering to widen the passage and ease the grade." Starting in 1850, emigrants began using Mitchell Pass more regularly, and in 1852, it drew more traffic than Robidoux Pass. Mitchell Pass predominated from then on, later becoming the route of the overland stage, Pony Express, and transcontinental telegraph as well. Mattes determined that emigrants believed the Mitchell Pass route was shorter than the Robidoux Pass route.

### **Overland Mail and the Pony Express**

The first overland mail service to the far West began in 1850. Prior to that point, mail had traveled from the Atlantic coast to the Pacific coast by boat, with a short land crossing at Panama. Mormon settlement of the interior West created a demand for mail service that could not be met by boat. The overland mail traveled along the Oregon Trail via South Pass, carried by private contractors but funded with federal dollars. Service was somewhat erratic during the 1850s. The B.Y. Express and Carrying Company, organized by the LDS Church, obtained a mail contract for monthly service to Utah in October 1856. The company proceeded to build stations, at which they planted crops, along the route. The contract was cancelled in June 1857, which historians LeRoy and Ann Hafen attributed to anti-Mormonism.

The Central Overland California and Pike's Peak Express Company, a business created by Russell, Majors, and Waddell, obtained the Salt Lake City mail contract in 1860. The postmaster general had cut Salt Lake City and California mail service via this route from weekly to semimonthly in 1859, while he kept weekly service on a more southerly route, for which John Butterfield held the contract. Russell, Majors, and Waddell launched the Pony Express as a private mail service on the central route, to compete better with Butterfield's southern route. <sup>106</sup>

<sup>&</sup>lt;sup>97</sup> Quoted in Mattes, Scotts Bluff National Monument, 20.

<sup>98</sup> Mattes, Scotts Bluff National Monument, 24.

<sup>&</sup>lt;sup>99</sup> Mattes, *Scotts Bluff National Monument*, 26; Merrill J. Mattes, "Robidoux's Trading Post at 'Scott's Bluffs,' and the California Gold Rush," *Nebraska History* 30, 2 (June 1949): 95-138.

<sup>100</sup> Mattes, The Great Platte River Road, 438-439, 442-444.

<sup>101</sup> Mattes, Scotts Bluff National Monument, 28.

<sup>102</sup> Mattes, Scotts Bluff National Monument, 28-29, 32.

<sup>103</sup> Mattes, The Great Platte River Road, 444.

LeRoy R. Hafen, The Overland Mail, 1849-1869: Promoter of Settlement, Precursor of Railroads (Cleveland: The Arthur H. Clark Company, 1926), 38, 56-57, 59.
 Hafen and Hafen, Handcarts to Zion, 150-151.

<sup>&</sup>lt;sup>106</sup> Hafen, *The Overland Mail*, 134-135, 156-157, 159, 169.

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska County and State

The Pony Express traveled along the North Platte River and through Mitchell Pass. It began in April 1860 and lasted eighteen months. Stations were located at approximately 15-mile intervals. 107 Ficklin's Springs, the nearest station to the east of Scotts Bluff, sat one mile west of Melbeta. Scotts Bluff Station, the nearest one to the west, was approximately 2.5 miles northwest of Mitchell Pass, near where Fort Mitchell was later built. 108 Riders carried mail for 75 to 100 miles each way on the stretch of route they covered, riding it twice a week. During winter, the Pony Express had some difficulty meeting its schedule, which had already been lengthened as an adjustment to the weather. When the transcontinental telegraph was completed in 1861 along the same route, the Pony Express folded. Although the Pony Express did not make money, it established the primacy of the central route for overland mail. 109

## Freighting and William Henry Jackson

The Great Platte River Road also served as a freighting route, and William Henry Jackson provided a glimpse of that phase of the trail's history in his 1866-1867 diary. Jackson was born in Keesville, New York, on April 4, 1843. He became a photographer in 1858, and in 1860, he moved to Rutland, Vermont, to work as a photographer's helper. He served with the 12th Vermont Volunteers during the Civil War, and after the war worked in Burlington, Vermont. The breakup of a relationship with Caroline Eastman, whom he had hoped to marry, prompted him to leave Vermont in 1866. He and a friend set out for the West in search of work. Jackson found a job as a "bullwhacker" with a freighting outfit; that is, he drove two wagons hitched together and drawn by six pairs of oxen. He only made one westbound journey in this job, but it took him past Scotts Bluff, where he camped just east of Mitchell Pass. He sketched scenes along the trail, which he used as the basis for a series of watercolors many years later. 110

After Jackson returned from travels around the West in 1866-1867, he and two brothers established a photography studio in Omaha. Ferdinand Hayden hired Jackson as a photographer for an 1870 surveying expedition to Yellowstone, and Jackson continued to work with the Hayden survey until 1878. He later worked as a photographer for railroad companies and traveled with a commission to investigate railroad systems around the world. 111

Jackson became involved with Scotts Bluff National Monument as a historic site toward the end of his life, an extension of his work with the Oregon Trail Memorial Association (OTMA). He died in 1942 at the age of 99. Jackson left a collection of his artwork to his friend Howard R. Driggs, in turn, gave the collection to the Oregon Trail Museum at the monument, for which the museum created the Jackson Memorial Wing with funding from Julius F. Stone. 112

## The Railroad and the End of the Oregon Trail

Interest in spanning the continent with a railroad dates back to the 1840s. As rail construction was in the national interest but was hugely expensive, Congress began making grants of public land to railroad companies in 1850. The companies could sell the granted land to finance construction. 113 In 1853, Congress determined to support construction of one transcontinental rail line, but it did not select a route. Sectional, regional, and local interests advocated for different routes and termini, and Congress decided to fund multiple surveys in the hope of finding an ideal route. Four surveys were conducted along the 47<sup>th</sup> to 49<sup>th</sup>, the 38<sup>th</sup>; the 35<sup>th</sup>, and the 32<sup>nd</sup> parallels. In addition, other surveys explored the mountain passes in Oregon and California. 114 In 1862, the all-Union Congress approved a central route for a transcontinental railroad from Omaha to Sacramento, and construction began from both ends into the interior. The route ran along the

Hafen, The Overland Mail, 179.

Merrill J. Mattes and Paul Henderson, The Pony Express: From St. Joseph to Fort Laramie (St. Louis, MO: The Patrice Press, 1989), 1, 63-67.

<sup>109</sup> Hafen, The Overland Mail, 176, 185, 187, 190.

<sup>110</sup> LeRoy R. Hafen and Ann W. Hafen, eds., The Diaries of William Henry Jackson, Frontier Photographer (Glendale, CA: The Arthur H. Clark Company, 1959), 12-13, 34, 61; Dan L. Thrapp, Encyclopedia of Frontier Biography, vol. II (Lincoln and London: University of Nebraska Press, 1991 [1988]), 718.

111 Hafen and Hafen, *The Diaries of William Henry Jackson*, 13-17; Thrapp, *Encyclopedia of Frontier Biography*, 2: 718.

<sup>112</sup> Dean Knudsen, An Eye for History: The Paintings of William Henry Jackson,

http://www.nps.gov/history/online\_books/knudsen/foreword.htm; Mattes, Scotts Bluff National Monument, 41-42; Gerald Sheratt Library, Howard R. Driggs Biography, http://www.li.suu.edu/page/special-digital-collections-howard-r-

driggs-collection-biography.

113 Howard R. Lamar, ed. *The New Encyclopedia of the American West* (New Haven, CT: Yale University Press, 1998), 936-37.

<sup>114</sup> Schubert, Vanguard of Expansion, 95-97.

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska
County and State

Platte River to the fork then followed the South Platte a short distance. From there, it took a westward course, passing well south of Scotts Bluff. The east-bound and west-bound tracks were joined at Promontory Point, Utah, on May 10, 1869, a date that Mattes said "can be accepted as marking the end of the historic Oregon-California Trail." 115

Mattes estimated that nearly 500,000 people traveled along the Great Platte River Road between 1841 and 1866. The yearly numbers varied widely, with a high point of perhaps 65,000 in 1850. 116 He determined that more than one-third of emigrants traveled on the north side of the Platte, contrary to longstanding belief that only the Mormons used that side. And some Mormons used the south side of the river "because of big, unsympathetic non-Mormon crowds at the Council Bluffs jumping-off area and also because of the military protection afforded by Forts Kearny and Laramie." 117

**Indian-Emigrant Relations** 

Indians and overland travelers interacted with each other in myriad ways. Mutual misunderstandings and stereotypes sometimes led to conflict and even violence. But Indians and emigrants also collaborated through trade and by providing assistance to one another. Historian Michael Tate argues that "[p]atterns of cooperation, mutually beneficial trade, and acts of personal kindness clearly outnumbered the cases of contentiousness and bloodshed in the two decades before the Civil War." He also notes, "Anxieties, ambiguities, and distrust clearly produced more problems between American Indians and whites than did acts of innate barbarism or premeditated malice."

Euroamerican emigrants often held negative perceptions of Indians, fueled by images in art, literature, newspapers, guidebooks, and other travelers' accounts. 119 Overland travel was full potential hazards, but Tate found that "no danger loomed larger in the minds of emigrants than the fear of torture or death at the hands of murderous Indians. 120 While Indians do not seem to have had overblown fears of emigrants, they similarly viewed Euroamericans through their particular cultural lenses and could not always make sense of travelers' behavior. For example, Indians expected to exchange gifts as a prelude to other interactions. When Euroamericans failed to comply, Indians formed negative impressions of them.

Trade between Indians and emigrants served both groups' needs. Plains Indians exchanged fresh or preserved game with travelers for bread and flour. They also sought tobacco and processed foods, such as sugar and coffee. Guide books and other sources suggested that emigrants bring cloth, beads, and finished clothing to trade with Indians. In return, Indians offered moccasins and bison robes that provided better protection from the elements than the travelers' clothes. Emigrants found that Indians were interested in colorful textiles, jewelry, and unusual items (such as an umbrella). Indians also traded for money, which they could use to buy desired food or manufactured items from trading posts. <sup>121</sup>

In addition acting as paid guides, Indians helped some travelers by providing information about the trails, where to find grass, and where to camp. Tate explains that Indians living along the trail had incentives to preserve good relationships. They relied on overland traffic to help sustain their economies. They also sought to minimize friction with travelers that might lead to violent backlash against themselves. <sup>122</sup>

Overland travelers also gave aid to Indians, but Tate says this generally occurred "only after the whites got to know their Indian counterparts personally." As passers-through, emigrants did not have the same incentive to foster good relationships with Indians. They did, however, seek to avoid conflict and to benefit from the trade and aid Indians offered.

<sup>115</sup> Mattes, Scotts Bluff National Monument, 46.

<sup>11</sup>B Mattes, Platte River Road Narratives, 2-5.

Merrill J. Mattes, "The Northern Route of the Non-Mormons: Rediscovery of Nebraska's Forgotten Historic Trail," Overland Journal 8, 2 (1990): 7, 10.

Michael L. Tate, *Indians and Emigrants: Encounters on the Overland Trails* (Norman: University of Oklahoma Press, 2006), x.

Tate, Indians and Emigrants, 4-9, 13, 19.

<sup>120</sup> Tate, Indians and Emigrants, 3-4.

<sup>121</sup> Tate, Indians and Emigrants, 42-51.

<sup>122</sup> Tate, Indians and Emigrants, 105.

<sup>123</sup> Tate, Indians and Emigrants, 111.

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska
County and State

An initial "spirit of cooperation" on the trails eroded over time. Indians suffered the effects of epidemic diseases, causing them to move away from the trail route and to become more wary of contact with Euroamericans. 124 As game, timber, and grasses became more scarce along the trail, tensions between Indians an emigrants grew, leading to a series of military conflicts.

in May 1846, Congress authorized the establishment of military stations along the Oregon Trail. It approved up to \$3,000 per station "to defray expenses," plus up to \$2,000 per station to compensate "the Indian tribes which may own or possess the ground on which the said station may be erected . . . . "125

Thomas Fitzpatrick, who became Indian agent for the Upper Platte and Arkansas Agency in 1846, sought to hold "big talks" with Indians in his district. He held one at Horse Creek near Fort Laramie in 1851. Attendees included Sioux, Cheyenne, Arapaho, Crow, Gros Ventre, Assiniboine, Arikara, and Shoshone Indians, about 10,000 in total—the biggest treaty council ever held. The allied Sioux, Cheyenne, and Arapaho made up most of that number, however, having successfully driven off or intimidated the other tribes so that their presence was small. 127

The resulting Treaty of Fort Laramie sought to keep the Platte River corridor free of conflict. It specified territorial boundaries for the various tribes and provided for peaceful relations, both among tribes and between the U.S. and the Indians. Within a few years, however, the peace unraveled. Conflicts between Indians and Euroamericans erupted in the 1850s and again in the 1860s, ultimately leading to the removal of the Sioux, Cheyenne, and Arapaho Indians from the Platte River region.

By the late 1840s, the Pawnee were weakened by conflict with the Sioux, epidemic diseases, and lack of food. They ceded land to the United States in 1848 and again in 1857, leaving only a small reservation on the Loup River. <sup>128</sup> In the 1870s, the Pawnee were still suffering losses to the Sioux in the western hunting grounds south of the Platte, and they experienced new pressures from Euroamerican settlers who took control of resources adjacent to the reservation and sought the tribe's removal from Nebraska. The Pawnee felt they had little choice but to cede the reservation and move to Indian Territory. <sup>129</sup>

Settlement of Gering and Scottsbluff

Following completion of the transcontinental railroad in 1869, the Oregon Trail continued to be used by the military traveling between Forts Kearny and Laramie. Additionally, proximity to the railroad, located fifty miles south of Scotts Bluff, and the wealth of open prairie land and river access, encouraged ranchers to settle the North Platte Valley in the 1870s. The region became central to the open-range cattle industry in the late 1870s and early 1880s, and year-round homesteaders began arriving in 1885. Gering was platted in 1888 and Scottsbluff was founded in 1900. <sup>130</sup> Following the turn of the century, sugar beets, beans, potatoes, alfalfa, corn, and other crops were grown in farmlands irrigated by reclamation projects (begun ca. 1900). The Gering Canal, constructed ca. 1909 with a right-of-way thought to date to ca. 1900, and the Fort Laramie-Gering Canal, under construction in 1918 by the North Platte Reclamation Project, are two examples of irrigation projects that helped spur agricultural growth in the region, both of which are located within monument boundaries and were established prior to proclamation of the monument. <sup>131</sup>

Railroads played a significant part in the economic and agricultural success of the North Platte Valley in the early 1900s. Freight trains carried agricultural goods such as the valley's tremendous sugar beet crop to larger markets, while passenger rail transported people to and from the valley. Although the Union Pacific Railroad had completed surveys of the territory south of the North Platte River well before the turn of the century, the first line to physically enter the valley was the Chicago, Burlington, and Quincy Railroad in 1900, along the north shore. The Burlington line resulted in the

Tate, Indians and Emigrants, 135-136.

<sup>125</sup> Act of May 19, 1846, 9 Stat. 13.

Robert M. Utley, *The Indian Frontier of the American West, 1846-1890*, (Albuquerque: University of New Mexico Press, 1984), 60-61.

<sup>127</sup> White, "The Winning of the West," 340-341.

<sup>128</sup> Wishart, An Unspeakable Sadness, 65, 102.

<sup>129</sup> Wishart, An Unspeakable Sadness, 188-198.

Barber, "Scotts Bluff Summit Road, HAER No. NE-11," 9.
 Barber, "Scotts Bluff Summit Road, HAER No. NE-11," 10.

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska
County and State

formation of towns along northern rim of the river and served to promote the growth of these towns at a more rapid pace than their counterparts to the south. While Burlington managers had hoped that their line would sufficiently service the territory and entice the population from the other side of the river to move north, they were mistaken in their anticipation. 132

The residents of towns such as Gering on the south side of the North Platte River knew of the Burlington line crossing to the north, but they held firm on the south bank waiting for the Union Pacific to arrive. In 1907, construction began on the Union Pacific line. Four years later, on October 8, 1911, the first train entered Gering, bringing to fruition the expectations of businessmen who had waited over twenty years for the trains to appear. <sup>133</sup>

Prior to the condemnation of the lands for a national monument, the area around Scotts Bluff was claimed by settlers under both the Scrip Warrant Act (10 Stat. 701) and the Homestead Act (32 Stat. 388). Proving homesteads and awarding land patents continued into the 1930s on land now included in the monument. <sup>134</sup> While no land claims exist for the bluffs themselves, the Bracken family is known to have had a horse ranch at the base of the bluff near Scotts Spring. <sup>135</sup> Historic photos dated ca. 1921 depict at least four buildings, including three bank-barn-style outbuildings, as well as a wood-fenced corral.

According to census records, Walter W. Bracken was born to Thomas W. and Elizabeth Bracken in Dawson, Illinois, around 1866. In 1888, Walter married wife Lula C., also born in Illinois around 1868. By 1900, Walter was employed as a carpenter and the family was living in Gering and growing quickly: sons Elmer R., Thomas W., Louis D., Frank E., Charles E., Harold L., and daughter Mamie E., were born between 1889 and 1905. The Bracken family is thought to have maintained their horse farm at the base of Scotts Bluff through ca. 1923. Lula, along with daughter Mamie, relocated to Burbank, California, by 1930, likely following Walter's death.

No other settlers are known to have established homes or other improvements on what are now monument lands, although one golf course existed prior to creation of the monument. The Scotts Bluff Country Club, established in 1915, was historically located on forty-two acres in the northeast quadrant of the monument at the base of Scotts Bluff. The original clubhouse was a two-story, bank-barn style building with a side-gable roof and wraparound porch. The clubhouse burned ca. 1950 and was replaced with a modern building in an industrial Ranch style. At the time the NPS acquired the lands in 1972, the Scotts Bluff Country Club included no fewer than three buildings, including the clubhouse, as well as roads and parking areas and the golf course itself. <sup>137</sup> In 1995, the Nebraska Environmental Trust Fund provided funds to "restore the land by removing the clubhouse basement, the caretaker's house basement, and a swimming pool. After these structures were removed the [monument] staff recontoured the ground, treated the nonnative plants with herbicide, and seeded the area with native flora." Little if any physical evidence of the Scotts Bluff Country Club remains on monument land today.

Gering Centennial Committee, *Gering, Nebraska: The First 100 Years* (Dallas: Curtis Media Corporation, 1989), 24; North Platte Valley Museum, *Images of America: Gering, Scottsbluff, and Terrytown* (Charleston, SC: Arcadia Publishing, 2009), 8; U.S. West Research, Inc., *Nebraska Historic Buildings Survey, Reconnaissance Survey Final Report of Scotts Building County, Nebraska*, July 1995, 26.

<sup>133</sup> North Platte Valley Museum, *Images of America*, 32.
134 U.S. Department of the Interior, Bureau of Land Management, General Land Office Records, <a href="http://www.glorecords.blm.gov/search/default.aspx#searchTabIndex=0&searchBvTypeIndex=0">http://www.glorecords.blm.gov/search/default.aspx#searchTabIndex=0&searchBvTypeIndex=0</a>. See Patent Number 1085473, granted to James H. Bradley, August 28, 1936, Township 22N, Range 55W, Section 32, 8 acres; Patent Number 1055447, granted to Herman G. Helzer, June 1, 1932, Township 22N, Range 55W, Section 29, SE¼SW¼; Patent Number 1056039, granted to Darrell D. Randall, July 20, 1932, Township 22N, Range 55W, Section 29, 40 acres.

135 "Bracken Horse Ranch," ca. 1921, File: Historical, Homesteads, Drawer 1, Administrative History Photographs, Vault, Scotts Bluff National Monument, Gering, Nebraska [Vault-SCBL].

National Parks Conservation Association, State of the Parks: Scotts Bluff National Monument, A Resource Assessment, July 2009, 7, http://www.npca.org/stateoftheparks/scotts\_bluff/SCBL-report.pdf.

<sup>&</sup>lt;sup>137</sup> Scotts Bluff Country Club, n.d., File: Scotts Bluff Country Club, Photograph Files, North Platte Valley Museum, Gering, Nebraska.

National Parks Conservation Association, State of the Parks: Scotts Bluff National Monument, 7, <a href="http://www.npca.org/stateoftheparks/scotts">http://www.npca.org/stateoftheparks/scotts</a> bluff/SCBL-report.pdf.

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska County and State

A second golf course, the Gering Golf Course, was located at the base of Dome Rock and was established in 1927. The Gering Golf Course, a public facility, benefited from being located on monument lands during the period of CCC construction (1933-1939, discussed below); in 1935, the NPS and CCC added an adobe-brick shelter house, pit toilets, and bridgework. The Gering Golf course operated until December 31, 1950, when the NPS opted not to renew the city of Gering's permit to operate the facility. At the time the facility was closed, the shelter house and other features were in rapidly deteriorating condition. Buildings and structures related to the Gering Golf Course were obliterated on June 15, 1951 <sup>139</sup>

Also located near South Bluff was a rifle range, which operated from 1925 through 1951. The rifle range included simple wood structures placed against natural earthen barriers and was used by the local National Guard and the Scottsbiuff Prisoner of War camp during the latter part of World War II. 140 Like the Gering Golf Course, the rifle range appears to have closed due to changing opinions about how national parks should be managed, specifically in regard to preserving "natural" spaces.

These changing opinions appear to have been primarily influenced by Thomas Vint, who served as the chief landscape architect for the NPS in 1927; Vint continued to work for NPS in landscape architecture through his retirement in the 1960s. 141 As early as 1932, Vint expressed concerns regarding the visual impact of both the Gering Golf Course and the Zig Zag Trail (discussed below) and held the opinion that "if Scotts Bluff National Monument is to progress as a national monument, the Gering Golf Course is bound to become an objection." The policy of obliterating all but essential buildings and structures, and allowing the remainder of monument lands to remain undeveloped, arguably began with Vint and continues to the present day.

## **Establishment and Development of Scotts Bluff National Monument**

At the turn of the twentieth century, the United States was experiencing a "continued clamor for protection of archaeological sites." 143 The significance of the Oregon Trail and the role the route played in western migration was an important historical theme, especially in Nebraska. The Oregon Trail Memorial Commission, organized in the early 1900s, worked in cooperation with the Nebraska Memorial Association (NMA), Oregon Trail Memorial Association, Nebraska State Historical Society, Daughters of the American Revolution, and other organizations to preserve and commemorate historic sites and events in Nebraska. 144

In 1912, the NMA commissioned a series of granite markers along the Oregon Trail and at various historic sites. On October 18, 1912, the verbiage for the Mitchell Pass marker was given to Kimball Brothers of Lincoln, Nebraska, for inscribing. Although the marker itself is dated 1912, it appears that the marker was not officially set until 1913. The 1912 marker placed at the base of Scotts Bluff along Mitchell Pass was the first formal, permanent acknowledgment of the importance of the Oregon Trail in what would soon become a national monument.

Congress passed the American Antiquities Act in 1906 (34 Stat. 225), authorizing the president of the United States to declare and reserve historic landmarks and "other objects of historic or scientific interest" on federal land as national monuments. 146 In 1914, the first formal suggestion to create such a monument at Scotts Bluff came from Senator G. M.

<sup>&</sup>lt;sup>139</sup> "Raising of Shelter House," June 15, 1951, File: Gering Golf Course, Drawer 1, Administrative History Photographs, Vault-SCBL.

<sup>140</sup> Steve Osborne, comp., "Scotts Bluff National Monument Timeline," National Park Service internal document, 2009, available at Scotts Bluff National Monument, Gering, Nebraska.

141 Mary Shivers Culpin, "Thomas Vint," in National Park Service: The First 75 Years,

http://www.nps.gov/history/history/online\_books/sontag/vint.htm.

142 Barber, "Scotts Bluff Summit Road, HAER No. NE-11," 15.

<sup>143</sup> Lary M. Dilsaver, ed., America's National Park System: The Critical Documents (Rowman & Littlefield Publishers, 1994), http://www.cr.nps.gov/history/online\_books/anps/anps\_1.htm.

<sup>144</sup> Nebraska State Historical Society, finding aid for Collection RG3908.AM: Nebraska Memorial Association (Neb.), http://www.nebraskahistory.org/lib-arch/research/manuscripts/organize/nebraska-memorial.htm; Folders 1 and 2, Series 5, RG2347.AM: Oregon Trail Memorial Commission (Neb.), Nebraska State Historical Society, Lincoln, Nebraska.

145 Folders 1 and 2, Series 5, RG2347.AM: Oregon Trail Memorial Commission (Neb.), Nebraska State Historical Society, Lincoln, Nebraska.

<sup>&</sup>lt;sup>146</sup> Act of June 8, 1906 (American Antiquities Act), 34 Stat. 225.

(Expires 5/31/2012)

**Scotts Bluff National Monument** 

Name of Property

Scotts Bluff, Nebraska County and State

Hitchcock, who explained that the mayor of Scottsbluff supported the idea. Congressman Moses P. Kinkaid made a similar proposition in early 1916. 147

The number of national parks and monuments began to grow following the creation of the National Park Service later in 1916. Supporters of a national park or monument at Scotts Bluff stepped up their efforts. Local leaders in Gering and Scottsbluff petitioned NPS Director Stephen Mather in 1918, and Secretary of the Interior Franklin Lane subsequently requested an investigation into the feasibility of a national park or monument. 148 Alicia Barber noted that "coordinated local efforts, not federal initiative," led to the more serious consideration of Scotts Bluff for designation as an NPS unit. 149 Although some within the Department of the Interior questioned Scotts Bluff's significance, Mather favored its protection as a national monument for its association with the Oregon Trail and its potential for tourist development. Local support remained strong. 150

President Woodrow Wilson created Scotts Bluff National Monument by Proclamation 1547 on December 12, 1919. 151 Although he declared Scotts Bluff to be "the highest known point within the State of Nebraska," this was an error. 152 But the proclamation provided additional justifications:

Whereas Mitchell Pass, lying to the south of said bluff, was traversed by the Old Oregon Trail and said bluff was used as a landmark and rendezvous by thousands of immigrants and frontiersmen travelling said trail enroute for new homes in the Northwest; and

Whereas, in view of these facts, as well as of the scientific interest the region possesses from a geological standpoint, it appears that the public interests will be promoted by reserving the lands upon which said bluff and the said pass are located as a national monument . . . . 153

The original boundaries of the monument encompassed 2,053.83 acres. In 1924, President Calvin Coolidge removed 160 acres from the monument. In 1932, Herbert Hoover added nearly 1,900 acres, consisting of "certain adjoining lands for administrative purposes and the protection of a certain approach highway and additional features of scientific interest . . . ." Franklin Delano Roosevelt added a little over 53 acres in 1940, including public lands adjacent to the monument and islands in the North Platte River. A resurvey of the boundaries in 1935 resulted in an increase of 182.90 acres to the monument's total. In 1944, the monument contained 3,476.27 acres, 1,184.12 acres of which were private inholdings. 154

On April 10, 1920, the first custodian of Scotts Bluff National Monument, Willie Major Maupin, assumed his post. The former editor of the Gering Midwest newspaper, Maupin received an annual salary of twelve dollars and served until July 1924. In his first years as custodian, Maupin patrolled and, with the aid of a one-man staff for five days, prevented \*marauders from cutting down trees in the Monument.\*155 Maupin also recommended that a private corporation be established to construct a road to the summit of Scotts Bluff and a twenty-five cent admission be levied, but the suggestion was rejected as it went against NPS policies. In 1920, an estimated 2,500 people used "the old foot trait and

<sup>147</sup> Harris, History of Scotts Bluff National Monument, 11-12.

<sup>148</sup> Harris, History of Scotts Bluff National Monument, 12.

Alicia Barber, "Local Places, National Spaces: Public Memory, Community Identity, and Landscape at Scotts Bluff National Monument," *American Studies* 45, 2 (Summer 2004): 40.

150 Harris, *History of Scotts Bluff National Monument*, 13-14; Barber, "Local Places, National Spaces," 41.

<sup>&</sup>lt;sup>151</sup> Proclamation 1547, December 12, 1919, 41 Stat. 1779.

<sup>152</sup> Cockrell, "Scotts Bluff National Monument: An Administrative History," URL

<sup>153</sup> Cockrell, "Scotts Bluff National Monument: An Administrative History,"

http://www.nps.gov/history/history/online\_books/scbl/adhi/adhi1.htm.

Executive Order No. 4008, May 9, 1924; Proclamation 1999, June 1, 1932, 47 Stat. 2512; Proclamation Enlarging Scotts Bluff National Monument, March 29, 1940 54 Stat. 2690; Merrill J. Mattes, Custodian, to Superintendent, Rocky Mountain National Park, November 20, 1944, Dedication Program, August 8, 1949, File: "101 History—General (1 of 2)," Box 196, Scotts Bluff National Monument, National Parks and Monuments Central Classified Files, 1936-1952, Record Group 79: Records of the National Park Service, National Archives and Records Administration-Central Plains Region. Kansas City, Missouri.

<sup>155</sup> Osborne, "Scotts Bluff National Monument Timeline."

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska
County and State

the earlier constructed wooden ladder at the summit to climb the bluff, and another 5,000 picnicked on the east 'slopes' of the bluff between April 15<sup>th</sup> and October 5<sup>th</sup>." <sup>156</sup>

In 1921, federal funds and private donations were obtained to erect several picnic tables near the base of the original, slanting trail on the east face of Scotts Bluff. By 1927, this trail proved inadequate and Bert Burrell, a civil engineer from Yellowstone National Park, spent one month surveying and staking a new route up the bluff. Beginning at the picnic area on the east face, the Zig Zag Trail, also known as the Boy Scout trail, was constructed by cutting switchbacks into the bluff. By spring 1932, Vint advocated construction of a new trail at an alternate site; he recommend the Zig Zag Trail be obliterated, noting that the NPS would no longer build trails of this type (in other words, so invasive to the visual landscape). The trail had etched into the side of the bluff so deeply that, even though it was only used through 1938, it is still clearly visible on the east side of Scotts Bluff.

In 1928, the towns of Gering and Scottsbluff "collaborated in funding the extension of a power line into monument grounds, enabling lights to be erected at the picnic area and at the summit." On July 8, 1930, the Hiram Scott Memorial Arch and bronze plaque were placed at the foot of the Zig Zag Trail. The arch was erected by the Katahdin Chapter of the DAR and dedicated by William Henry Jackson—its ruins are still visible at the base of the trail. The plaque has since been relocated to the top of Scotts Bluff.

During the early days of the monument, permits were granted on NPS lands for the aforementioned Gering Golf Course (1927-1950) and Rifle Range (1925-1951), as well as for grazing. The first grazing permit was issued to "A.S. Bracken" for eighty-eight dollars, and covered the period from January 1 through December 31, 1921. Although census records do not indicate the identity of "A.S.," it is possible that the initials are an acronym for a business run by the Bracken family.

NPS Director Horace Albright spent three days at Scotts Bluff in 1931. At the end his visit, Albright verbally approved construction of a road to the bluff's summit on the condition "that it is feasible both from the standpoint of engineering and of preservation of the landscape features of the Bluff." Ultimately, the west side of the bluff was chosen for the road because it was less steep, provided the opportunity to make the road less visible on the landscape, and was sufficiently removed from the actual location of Mitchell Pass to maintain the pass's historic integrity while affording the public views of the Oregon Trail. Bo Albright announced the NPS's intent to construct the summit road at the picnic area in 1932; 2,000 people were in attendance for the announcement.

The years 1933 to 1939 represent the peak era of development at the monument, mostly due to federal funding of New Deal programs that subsequently benefited the NPS. Following Albright's verbal approval for construction of a summit road in 1931, a general land survey revealed that development on the east slope (or at least the access road to and from the Zig Zag Trail and picnic area) was located on private land. Therefore, attention turned instead to the south side of Scotts Bluff, and the Civil Works Administration (CWA) was enlisted to begin construction. On November 24, 1933, Federal Project F68 allotted \$61,977 and 213 men from the Scotts Bluff County Reemployment office to begin rough grading for the "Pass-to-Summit" road. The project staff also included an engineer, a landscape architect, and a six-member historical archeological reconnaissance team headed by Professor Harold Cook, a geologist and paleontologist. <sup>161</sup>

Other work that year included blasting the pedestrian tunnel through Saddle Rock and engineering the foot trail, today known as the Saddle Rock Trail, eliminating the hazardous wood steps near the summit. Although a May 1932 article in the Scottsbluff Republican claimed that a museum was planned for the summit, from the beginning the NPS had intended to keep the summit relatively undeveloped. Only a small parking area was planned for the top of the bluff. As construction

<sup>156</sup> Gering Centennial Committee, Gering, Nebraska: The First 100 Years, 17.

Barber, "Scotts Bluff Summit Road, HAER No. NE-11," 14-15.

Alicia Barber, "Local Places, National Spaces: Public Memory, Community Identity, and Landscape at Scotts Bluff National Monument," *American Studies* 45, 2 (Summer 2004): 46.

<sup>159</sup> Barber, "Scotts Bluff Summit Road, HAER No. NE-11," 18.

<sup>160</sup> Barber, "Scotts Bluff Summit Road, HAER No. NE-11," 19.

<sup>&</sup>lt;sup>161</sup> Barber, "Scotts Bluff Summit Road, HAER No. NE-11," 16.

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska
County and State

of the Summit Road continued, some workers were busy regrading and hauling dirt at the summit while others excavated Tunnel 1.<sup>182</sup>

Concern about the future of the Summit Road came in 1934, when the CWA was reduced in order to keep its programs within available funding allotments. Federal Project F68 had been funded only through February 15, 1934, at the expiration of which no additional federal monies were to be provided. Monument officials appealed for additional federal support, while Engineer David L. Froerer worked toward completing Tunnel 2 as quickly as possible. Park custodian Albert Mathers wrote to NPS officials to suggest obtaining additional money through the Public Works Administration (PWA). The PWA had been founded in June 1933 to fund projects "based on their value to national planning and their role in fulfilling comprehensive plans prepared in advance." Effective March 31, 1934, the CWA was suspended nationwide, and its work divisions were reorganized under the Emergency Relief Administration (ERA). No federal funding was available for monument projects through 1934, and work halted with Tunnel 1 fully excavated, five hundred feet of completed road in place between Tunnels 1 and 2, and partial excavation of Tunnel 2. The total cost of the project at the end of the CWA effort was \$34,143.87.

The Emergency Appropriation Act of 1935 provided a \$22,380 allotment for grading and excavation of the Summit Road and two remaining tunnels. Using Federal ERA (FERA, as opposed to state ERA) labor, work resumed on December 18, 1934. Despite numerous dirt slides, rockfalls, and cave-ins, FERA work at Scotts Bluff continued through June 1935, when it was discontinued due to the scarcity of relief labor. 165

By this time, the CCC was also lending aid by hauling materials, bank sloping, and performing other low-skilled tasks. CCC Camp #NM-1, Company #762 (sometimes referred to as the ECW Camp) at Scotts Bluff was approved on February 7, 1935, and manned beginning on May 30, 1935. A tent camp was established on a rise south of the North Platte River for the first three months while barracks were constructed. Camp enrollees constructed the buildings by hand, and the camp was completed August 10, 1935. 166

No permanent buildings were constructed at the monument until 1935, when the CCC began manufacturing thousands of adobe bricks to build the Oregon Trail Museum (designated simply as the Visitor Center by 1956). The first unit of the museum was completed on June 21, 1935, but it did not open to the public until July 16, 1936; permanent exhibits were completed by October 1936. At the time, the Oregon Trail Museum "was said to be the first museum in the country to focus on the history of the American west." 167

The CCC continued to work on various projects at the monument, including restoration of Scotts Spring in 1936. The Summit Road opened to the public on September 19, 1937, and 550 cars ascended on its inaugural day. However, construction on the tunnel portals continued, along with completion of other buildings at the monument. The Maintenance Shed was added in 1936, and a comfort station (restroom) was built the following year. In 1938-1939, the NPS added a two-bedroom Ranger's Residence, completed a major addition to the Visitor Center (the tower, Paleontology wing, and custodian's offices), and completed most of the existing trail system. Two rock masonry walls were built at the summit to provide visitors with observation points and overlooks.

In addition, a new picnic area was opened west of South Bluff. The CCC provided labor for road construction and built picnic tables, rustic masonry fire pits, and pit toilets. The picnic area was, by all accounts, wildly popular - so much so that

<sup>&</sup>lt;sup>162</sup> Barber, "Scotts Bluff Summit Road, HAER No. NE-11," 16-24.

<sup>&</sup>lt;sup>163</sup> Barber, "Scotts Bluff Summit Road, HAER No. NE-11," 24.

<sup>184</sup> Barber, "Scotts Bluff Summit Road, HAER No. NE-11," 26.

<sup>165</sup> Barber, "Scotts Bluff Summit Road, HAER No. NE-11," 26-28.

<sup>166</sup> Barber, "Scotts Bluff Summit Road, HAER No. NE-11," 27.

<sup>167</sup> Barber, "Scotts Bluff Summit Road, HAER No. NE-11," 17.

<sup>168</sup> Barber, "Scotts Bluff Summit Road, HAER No. NE-11," 39.

<sup>&</sup>lt;sup>169</sup> Administrative History Photographs, Vault-SCBL.

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska
County and State

it became impossible for park staff to adequately patrol and maintain it. To the dismay of locals, the NPS closed the picnic area on the South Bluff closed in the fall of 1939 due to environmental deterioration. <sup>170</sup>

On July 2, 1940, District Engineer Clifford Shoemaker completed a final inspection of the Summit Road. Aside from repairing joint expansions in October, this date marks the end of the first major building campaign undertaken at Scotts Bluff. Records from 1934 show approximately 10,000 visitors came to the monument. Visitation continued to grow through the 1930s, and in 1940 annual visitation reached 108,536. <sup>171</sup>

Beginning in 1939 and continuing through the 1950s, an annual Soap Box Derby drew thousands of spectators from the surrounding area. Other popular events included sunrise Easter services on the bluff, company and family picnics, and caravans for delegates from such organizations as the Nebraska Council of Women's Demonstration Project Clubs and the Veterans of Foreign Wars of Nebraska and Wyoming. Though high visitation rates spoke to the monument's popularity, NPS staff viewed such events as the Soap Box Derby as "questionable use of monument property. The thousands of cars that arrived for such events did serious environmental damage and left permanent scars on the landscape. In 1940, the Summit parking lot was nearly tripled in size in an attempt to "unsnarl large traffic jams" that had occurred on the Summit Road since it opened.

Heavy use of the monument prompted the NPS to step up its protection of the delicate landscape. In 1940, the south picnic area was closed and its road, parking lot, and fire pits were obliterated. Although visitation rates dropped following America's entry in World War II in 1941, yearly averages continued to be between 30,000 and 50,000 persons a year or more. Following the end of the war, pressure rose for increased use of monument lands, including demands to reopen the South Bluff picnic grounds, attempts to erect a radio tower on the summit, and resumption of extensive use at the Rifle Range and Gering Golf Course. By 1950, the Rifle Range and Gering Golf Course were removed as part of the larger effort to preserve the monument's natural resources. 175

Building projects in the 1940s were limited primarily to maintenance, repairs, and additions. In 1942, for example, a section of the adobe courtyard wall collapsed as a result of weather exposure. The wall was repaired, but further deterioration required the wholesale replacement of the adobe with stuccoed concrete masonry units (CMUs) or wood fencing by 1951. In 1948, the NPS added a third bedroom to the Ranger's Residence. Simultaneously, the Jackson Memorial Wing was added to the east side of the Visitors Center, completed and dedicated August 8, 1949. William Henry Jackson donated various photographs, newspaper articles, and other memorabilia, which were placed in a "time capsule" embedded in the building's southeast corner.

Other construction during the 1940s revolved around keeping Summit Road open and free of debris. Numerous rock falls and landslides had plagued construction of the road, and Scotts Bluff continued to erode rapidly. For example, in March 1949, 309.4 tons of rock collapsed onto the Summit Road, blocking vehicular access. Repairs to the road would continue into the next century, as sheer walls, tunnel shoring, and various other techniques were employed. The Summit Road continues to be the only vehicular access to the top of Scotts Bluff.

Following World War II, automobile tourism grew dramatically, and previously remote parks became easily accessible via inexpensive vehicular transportation. In an effort to capitalize on the increased visitor potential, and in conjunction with its upcoming fiftieth anniversary, the NPS initiated the "Mission 66" program. Mission 66 was a ten-year program launched in 1956 to improve parks across the country by providing new or updated roads, utilities, employee housing, and other

http://www.nps.gov/history/history/online books/scbl/adhi/adhi/1.htm.

<sup>15</sup> Administrative History Photographs, Vault-SCBL.

<sup>&</sup>lt;sup>170</sup> News Item for Release Friday, September 15, 1939, File: 101 History-General (2 of 2), Box 196, Scotts Bluff National Monument, National Parks and Monuments Central Classified Files, 1936-1952, Record Group 79: Records of the National Park Service, National Archives and Records Administration-Central Plains Region, Kansas City, Missouri.

<sup>171</sup> Cockrell, Scotts Bluff National Monument, Nebraska: An Administrative History," Appendix F,

Barber, "Scotts Bluff Summit Road, HAER No. NE-11," 46.
 Barber, "Scotts Bluff Summit Road, HAER No. NE-11," 46.

<sup>174</sup> Cockrell, Scotts Bluff National Monument, Nebraska: An Administrative History," Part I, http://www.nps.gov/history/online\_books/scbl/adhi/adhi1.htm.

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska County and State

aspects of park infrastructure. During the Mission 66 program, the NPS spent more than one billion dollars as planners and architects attempted to "streamline and standardize visitor services at federal parks nationwide." 176

At Scotts Bluff, Mission 66 activities occurred primarily in 1958 and included construction of a second residence for park staff (the Mission 66 Residence), expansion of the Maintenance Shed, and construction of a public amphitheater behind the Visitors Center, known as the Campfire Circle. While many parks around the country gained new ultramodern visitor centers and other structures, Scotts Bluff underwent a fairly modest construction program using a streamlined style compatible with the original CCC buildings. The costs of the Mission 66 initiative at Scotts Bluff totaled \$121,100.

Scotts Bluff National Monument continues to be regarded an important natural and historic resource. Following passage of the National Historic Preservation Act of 1966, Scotts Bluff was placed on the NRHP for its archeological significance. Since then, structures from the CCC and Mission 66 eras of NPS development have become eligible for inclusion to the NRHP, creating the need to update the monument's listing.

With the exception of paving the trails (1951) and removing nonessential buildings from monument lands (including but not limited to a pump house and oil house once located near the Visitor Center complex, a Quonset hut, and resources related to the Gering Golf Course, Rifle Range, and Scotts Bluff Country Club), the monument is almost exactly as it was following the Mission 66 campaign. In the 1970s, the interior of the Visitor's Center was substantially altered with drop ceilings, florescent and track-mounted light fixtures, carpet and drywall installation, and other improvements; however, it is believed that original materials (with the exception of fixtures) are intact and could easily be restored. Four additional bays were added to the Maintenance Shed in 1981. Window and door alterations were made to the Maintenance Shed, Visitor Center and Ranger's Residence. However, these alterations are minimal and do not detract from the historic character of these buildings.

Beginning in the 1970s, annual visitation consistently exceeded 125,000 people per year and topped 200,000 in 1977. Living-history demonstrations, which began in 1971, have been popular summer attractions for decades, aided by donations of Conestoga, Murphy, and other pioneer wagons, period clothing, and props. In 1975, 752 people attended the bicentennial program "We've Come Back for a Little Look Around" at the monument. 178 The following March, "the bicentennial Wagon Trail, with entries representing each State in the Union, stopped at Scotts Bluff for two days. Over 12,000 people visited the monument during the event."179

While the 1970s were characterized by new visitor-oriented programs, the 1980s focused on environmental remediation. In 1981, prairie dogs, which had been absent from the park since 1943, returned (seemingly of their own accord) to the monument. Today, at least two colonies exist in the northwest section. Asphalt paths remaining at the Scotts Bluff Country Club were demolished in 1983 to restore the northeast quadrant, and in 1984, a Prairie Restoration Plan was initiated to prepare and plant native seeds. In 1986, researchers at Iowa State University, with funding from the U.S. Fish and Wildlife Service, began a wildlife survey at the monument.

Other changes at the monument included modification to the parking area at the base of Scotts Bluff, which in 1988 was expanded to the east to accommodate buses and recreation vehicles. In 1994, a time capsule was buried by the flagpole to celebrate the seventy-fifth anniversary of the monument; the time capsule is scheduled to be opened on December 12, 2069. Further activities included the May 16, 1988, opening ceremony and start of the Special Olympics Torch Run, which began at the summit. On September 19, 2007, the seventieth anniversary of the opening of the Summit Road was celebrated with thirty-five pre-1938 vehicles driving to the summit. 180

Osborne, "Scotts Bluff National Monument Timeline."

Osborne, "Scotts Bluff National Monument Timeline."

38

http://www.nps.gov/history/history/online\_books/scbl/adhi/adhi1.htm.

<sup>179</sup> Cockrell, "Scotts Bluff National Monument: An Administrative History," http://www.nps.gov/history/history/online\_books/scbl/adhi/adhi1.htm.

<sup>&</sup>lt;sup>178</sup> C. Madrid French, "What is Mission 66?", <a href="http://www.mission66.com/mission.html">http://www.mission66.com/mission.html</a>.

<sup>177</sup> Cockrell, "Scotts Bluff National Monument; An Administrative History,"

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska
County and State

The Monument's Changing Boundaries

At the time of the initial proclamation in December 1919, the monument included 2,053 acres. On March 9, 1924, President Herbert Hoover signed Executive Order 4008, which reduced the boundaries of the Monument to 1,893.83 acres. On June 1, 1932, Hoover signed Proclamation 1999, incorporating 1,346 acres of prairie lands along the eastern boundary, including Scotts Spring. Franklin D. Roosevelt signed Proclamation 2391 on March 29 1940, adding lands along the north boundary and several islands in the North Platte River. Finally, on June 30, 1961, Congress passed Public Law 87-68, which permitted the exclusion of 350 acres of "nonessential peripheral lands while allowing for the acquisition of additional lands (210 acres) deemed necessary for the preservation of the 'scenic and historic integrity of Scotts Bluff and adjacent features." Acquisition of additional lands continued through at least 1972, when the 86.76 acre Scotts Bluff Country Club was formally acquired by the NPS at a cost of \$669,400. As of 2002, inholdings belonging to the Union Pacific Railroad, the state of Nebraska, and the NPPD encompass a total of 51.8 acres within monument boundaries. Today, the monument includes approximately 3,000 acres.

<sup>181</sup> Cockrell, "Scotts Bluff National Monument: An Administrative History," <a href="http://www.nps.gov/history/history/online\_books/scbl/adhi/adhi1.htm">http://www.nps.gov/history/history/online\_books/scbl/adhi/adhi1.htm</a>.

(Expires 5/31/2012)

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska County and State

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Previous documentation on file (NPS):preliminary determination of individual listing (36 CFR 67 has been requested)previously listed in the National Register	Primary location of additional data:  X
previously determined eligible by the National Register designated a National Historic Landmark recorded by Historic American Buildings Survey #  X recorded by Historic American Engineering Record # NE-11 recorded by Historic American Landscape Survey #	Local government University Other Name of repository:

(Expires 5/31/2012)

Name of Prope	National Monumer erty	<u>nt</u>				Scotts Bluff, Nebraska County and State
10. Geogra	aphical Data					
Acreage of (Do not include	Property 3,000 e previously listed resou					
UTM Reference (Place addition	ences nal UTM references on a	continuation sheet.)				
1 <u>13N</u> Zone	606940 Easting	4634670 Northing	3	13N Zone	608905 Easting	4629689 Northing
2 <u>13N</u> Zone	609163 Easting	4634043 Northing	4	13N Zone	605615 Easting	4630346 Northing

### Verbal Boundary Description (Describe the boundaries of the property.)

The exact boundaries of Scotts Bluff National Monument are difficult to describe verbally due to the nature of the badland topography near the monument's northern boundary. Derived from a dataset containing 342 National Park System unit boundaries, the below metadata dataset was compiled (and edited) from a variety sources (including park-based GIS databases, U.S. Geological Survey 7.5' 1:24,000 quadrangles, NPS Park Land Status Maps, legal descriptions, etc.). The boundaries are in Latitude-Longitude (Clarke 1866-NAD83) decimal degrees.

West Bounding Coordinate: -103.74663 East Bounding Coordinate: -103.68121 North Bounding Coordinate: 41.86887 South Bounding Coordinate: 41.80845

#### More specifically.

Beginning at a point of Nebraska State Highway 92 about 1100 feet southeast of its intersection with a county road in Section 32 of Township 22 of Scotts Bluff County, Nebraska, the boundary of Scotts Bluff National Monument meanders northward about 1200 feet to its intersection with the north border of Section 32 where it then proceeds due north about 1300 feet to a point where it turns due east about 1500 feet to a point slightly west of an intermittent stream which it follows northward about 1500 feet to the stream's intersection with the Mitchell and Gering Canal. The boundary then follows the Canal eastward about 2700 feet to a point where it turns northnortheast about 1700 feet to its intersection with the North Platte River which it follows eastward about 7700 feet to a point where it turns due south about 1800 feet to a point where it turns westward following the Gering Canal about 1500 feet to a point where it turns southward following an intermittent stream about 5700 feet to the point where the southern of two power transmission lines running west from Gering turns south-southwest. At this point the boundary proceeds due south about 1400 feet where it crosses an intermittent stream and follows along its south side about 1800 feet southwestward to a point where it turns and proceeds due south about 2800 feet to a point where it turns due east about 1300 feet to a point where it turns due south about 1600 feet to its intersection of a stream which it then follows west-northwestward about 2300 feet to a point where the boundary turns due north about 600 feet to a point where it turns due west about 3100 feet to a point where it turns due north about 700 feet to a point where it turns northwest about 1000 feet to a point where it turns due west about 4700 feet to a point where it turns north-northwest about 3400 feet to its intersection of Scotts Bluff Lateral Stream which it follows about 1800 feet to the intersection of the stream and the south border of Township 22. At this point the boundary turns due east about 900 feet to a point where it turns due north about 200 feet to a dirt road which it follows north-northwestward about 3300 feet to its intersection with State Highway 92, which it then follows about 1800 feet northwest to the point of beginning.

United States Department of the Interior	
National Park Service / National Register of Historic	Places Registration Form
NPS Form 10-900	OMB No. 1024-0018

(Expires 5/31/2012)

Scotts	<u>Bl</u> uff	National	Monument	
Name of	Prope	rty		

city or town Gering

Scotts Bluff, Nebraska County and State

### Boundary Justification (Explain why the boundaries were selected.)

The boundaries of Scotts Bluff National Monument (as of July 2011) were selected as being the boundaries for the National Register listing of the Scotts Bluff National Monument Historic District because they are the extent of federal holdings and monument lands. All resources listed in this nomination fall within the boundaries of the monument unless otherwise noted.

11. Form Prepared By	
name/title Natalie K. Perrin, M.S. / Architectural Historian, Emily C	Greenwald, Ph.D./Associate Historian, and Joshua
organization Historical Research Associates, Inc.  street & number P.O. Box 7086  city or town Missoula  e-mail nperrin@hrassoc.com; egreenwald@hrassoc.com	date October 24, 2012 telephone 406-721-1958 state MT zip code 59807-7086
<ul> <li>Maps: A USGS map (7.5 or 15 minute series) indicating to A Sketch map for historic districts and properties having la photographs to this map.</li> <li>Continuation Sheets</li> <li>Additional items: None</li> </ul>	
Photographs:	
See Photograph Continuation Sheet and Sketch Map	
Property Owner:	
name U.S. Department of the Interior, National Park Service street & number 190276 Old Oregon Trail	telephone 308-436-4340

Paperwork Reduction Act Statement: This information is being collected for applications to the National Register of Historic Places to nominate properties for listing or determine eligibility for listing, to list properties, and to amend existing listings. Response to this request is required to obtain a benefit in accordance with the National Historic Preservation Act, as amended (16 U.S.CA.460 et seq.). Estimated Burden Statement: Public reporting burden for this form is estimated to average 18 hours per response including time for reviewing

state

instructions, gathering and maintaining data, and completing and reviewing the form. Direct comments regarding this burden estimate or any aspect of this form to the Office of Planning and Performance Management. U.S. Dept. of the Interior, 1849 CA. Street, NW, Washington, DC.

69341

zip code

### National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument	
Name of Property	_
Scotts Bluff, Nebraska	
County and State	

### Section number 12 Page 46

#### **Figures Continuation Sheet**

FIGURE 1. EARLY VISITORS TO SCOTTS BLUFF, C. 1916. IMAGE COURTESY OF GLENN KELLY, ON FILE AT THE NORTH PLATTE VALLEY MUSEUM
FIGURE 2. Bracken Family Horse Ranch, c. 1921. Image courtesy of Scotts Bluff National Monument
FIGURE 3. MITCHELL PASS, C. 1915. IMAGE COURTESY OF THE NORTH PLATTE VALLEY MUSEUM.
FIGURE 4. MITCHELL PASS, PRESENT DAY HIGHWAY 92, FOLLOWING GRADING AND GRAVELING, C. 1932. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT.
FIGURE 5. ORIGINAL SCOTTS BLUFF COUNTRY CLUB BUILDING, C. 1920. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT.
FIGURE 6. SCOTTS BLUFF COUNTRY CLUB, C. 1970. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT
FIGURE 7. GERING GOLF COURSE SHELTER HOUSE, CONSTRUCTED BY THE CCC, 1937. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT.
FIGURE 8. GERING GOLF COURSE SHELTER HOUSE JUST PRIOR TO DEMOLITION, JULY 19, 1950. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT
FIGURE 9. CONSTRUCTION OF THE GERING CANAL FLUME, C. 1909. IMAGE COURTESY OF THE NORTH PLATTE VALLEY  MUSEUM
FIGURE 10. PICNIC GROUNDS WEST OF SOUTH BLUFF, C. 1940, NO LONGER EXTANT. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT.
FIGURE 11. THE ZIG ZAG TRAIL ON THE EAST SIDE OF SCOTTS BLUFF, SHOWING THE POWER LINE THAT BROUGHT FLECTRICITY
TO THE AREA. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT.
FIGURE 12. THE MEMORIAL ARCH AND HIRAM SCOTT PLAQUE AT THE BASE OF THE ZIG ZAG TRAIL, 1932. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT.
FIGURE 13. CCC CAMP AT SCOTTS BLUFF, 1935. NOTE THE TENT CAMP IN THE BACKGROUND (LEFT), WHICH WAS USED DURING CONSTRUCTION OF THE "PERMANENT" CAMP. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT54
FIGURE 14. "CCC BOYS MAKING BRICKS." IMAGE COURTESY OF NORTH PLATTE VALLEY MUSEUM
FIGURE 15. CCC RESTORATION OF SCOTTS SPRING, 1936. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT55
FIGURE 16. FROM LEFT TO RIGHT: SAM SERANO, CHARLES RANDALS, HOWARD BAKER, AND HAROLD COOK SURVEY THE FUTURE SITE OF THE VISITORS CENTER AT THE BASE OF SCOTTS BLUFF, FEBRUARY 20, 1935. PHOTO BY F.H.
SHOEMAKER, COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT
FIGURE 17. ORIGINAL VISITORS CENTER BUILDING, C. 1935. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT56 FIGURE 18. VISITORS CENTER AND ADOBE WALLED COURTYARD, C. 1935. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL
MONUMENT
FIGURE 20. MAINTENANCE SHED, 1936. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT
FIGURE 21. MAINTENANCE SHED AND VISITORS CENTER, C. 1937. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL
MONUMENT
FIGURE 22. COMFORT STATION, C. 1937. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT
FIGURE 23. VISITORS CENTER EXHIBIT, 1937. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT
FIGURE 24. CONSTRUCTION OF THE "CUSTODIAN'S WING" OF THE VISITORS CENTER, 1939. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT
FIGURE 25. CONSTRUCTION OF PALEONTOLOGY WING AND TOWER ADDITION TO VISITORS CENTER, C. 1939. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT
FIGURE 26. VISITORS CENTER COMPLEX, C. 1939. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT60
FIGURE 27. VISITORS CENTER, C. 1942. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT
FIGURE 28. INTERIOR OF VISITORS CENTER, RECEPTION DESK, 1940. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL  MONUMENT
FIGURE 29. CONSTRUCTION OF THE JACKSON WING OF THE VISITORS CENTER, 1949, IMAGE COURTESY OF SCOTTS BLUFF

### National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument	_
Name of Property	-
Scotts Bluff, Nebraska	
County and State	_

NATIONAL MONUMENT		
FIGURE 31. ADDITION TO THE RANGER'S RESIDENCE, UNDER CONSTRUCTION, OCTOBER 16, 1949. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 62. SCOTTS BLUFF NATIONAL MONUMENT. 62. STONE WALLS AT SUMMIT, C. 1937. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 63. STONE WALLS AT BASE OF PEDESTRIAN TUNNEL ON NORTH SIDE OF SCOTTS BLUFF, MAY 27, 1956. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 63. SCOTTS BLUFF NATIONAL MONUMENT. 64. SIGURE 34. SOAP BOX DERBY, 1940. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT VISITORS CENTER COMPLEX, AUGUST 24, 1949. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 64. SCOTTS BLUFF NATIONAL MONUMENT. 64. SIGURE 36. MAINTENANCE SHED FOLLOWING COMPLETION OF 2-BAY ADDITION, 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 65. FIGURE 37. MISSION 66 RESIDENCE, C. 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 65. FIGURE 38. MAINTENANCE SHED, RANGER'S RESIDENCE, MISSION 66 RESIDENCE, AND COURTYARD, C. 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 65. FIGURE 38. MAINTENANCE SHED, RANGER'S RESIDENCE, MISSION 66 RESIDENCE, AND COURTYARD, C. 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 65. FIGURE 38. MAINTENANCE SHED, RANGER'S RESIDENCE, MISSION 66 RESIDENCE, AND COURTYARD, C. 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 65. FIGURE 38. MAINTENANCE SHED, RANGER'S RESIDENCE, MISSION 66 RESIDENCE, AND COURTYARD, C. 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 65. FIGURE 39. SCOTTS BLUFF NATIONAL MONUMENT. 65. FIGURE 39. SCOTTS BLUFF NATIONAL MONUMENT. 65. FIGURE 39. MAINTENANCE SHED, RANGER'S RESIDENCE, MISSION 66 RESIDENCE, AND COURTYARD, C. 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 65. FIGURE 39. SCOTTS BLUFF NATIONAL MONUMENT. 65. FIG	NATIONAL MONUMENT.	<b>C1</b>
FIGURE 31. ADDITION TO THE RANGER'S RESIDENCE, UNDER CONSTRUCTION, OCTOBER 16, 1949. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT.  FIGURE 32. STONE WALLS AT SUMMIT, C. 1937. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT.  FIGURE 33. STONE WALLS AT BASE OF PEDESTRIAN TUNNEL ON NORTH SIDE OF SCOTTS BLUFF, MAY 27, 1956. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT.  FIGURE 34. SOAP BOX DERBY, 1940. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT.  FIGURE 35. SCOTTS BLUFF NATIONAL MONUMENT VISITORS CENTER COMPLEX, AUGUST 24, 1949. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT.  FIGURE 36. MAINTENANCE SHED FOLLOWING COMPLETION OF 2-BAY ADDITION, 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT.  65. FIGURE 37. MISSION 66 RESIDENCE, C. 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT.  65. FIGURE 38. MAINTENANCE SHED, RANGER'S RESIDENCE, MISSION 66 RESIDENCE, AND COURTYARD, C. 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT.	FIGURE 30. RANGER'S RESIDENCE UNDER CONSTRUCTION, 1939. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUM	FNT.
FIGURE 32. STONE WALLS AT SUMMIT, C. 1937. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 63 FIGURE 33. STONE WALLS AT BASE OF PEDESTRIAN TUNNEL ON NORTH SIDE OF SCOTTS BLUFF, MAY 27, 1956. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 64 FIGURE 34. SOAP BOX DERBY, 1940. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 64 FIGURE 35. SCOTTS BLUFF NATIONAL MONUMENT VISITORS CENTER COMPLEX, AUGUST 24, 1949. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 64 FIGURE 36. MAINTENANCE SHED FOLLOWING COMPLETION OF 2-BAY ADDITION, 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 65 FIGURE 37. MISSION 66 RESIDENCE, C. 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 65 FIGURE 38. MAINTENANCE SHED, RANGER'S RESIDENCE, MISSION 66 RESIDENCE, AND COURTYARD, C. 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 65	FIGURE 31 ADDITION TO THE BANGER IS BROKEN TO THE BROK	62
FIGURE 32. STONE WALLS AT SUMMIT, C. 1937. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 63 FIGURE 33. STONE WALLS AT BASE OF PEDESTRIAN TUNNEL ON NORTH SIDE OF SCOTTS BLUFF, MAY 27, 1956. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 64 FIGURE 34. SOAP BOX DERBY, 1940. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 64 FIGURE 35. SCOTTS BLUFF NATIONAL MONUMENT VISITORS CENTER COMPLEX, AUGUST 24, 1949. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 64 FIGURE 36. MAINTENANCE SHED FOLLOWING COMPLETION OF 2-BAY ADDITION, 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 65 FIGURE 37. MISSION 66 RESIDENCE, C. 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 65 FIGURE 38. MAINTENANCE SHED, RANGER'S RESIDENCE, MISSION 66 RESIDENCE, AND COURTYARD, C. 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 65	SCOTTS BLUFF NATIONAL MONUMENT.	62
FIGURE 33. STONE WALLS AT BASE OF PEDESTRIAN TUNNEL ON NORTH SIDE OF SCOTTS BLUFF, MAY 27, 1956. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT	FIGURE 32. STONE WALLS AT SUMMIT, C. 1937, IMAGE COURTESY OF SCOTTS BLUEF NATIONAL MONUMENT	02 53
FIGURE 34. SOAP BOX DERBY, 1940. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 64 FIGURE 35. SCOTTS BLUFF NATIONAL MONUMENT VISITORS CENTER COMPLEX, AUGUST 24, 1949. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 64 FIGURE 36. MAINTENANCE SHED FOLLOWING COMPLETION OF 2-BAY ADDITION, 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 65 FIGURE 37. MISSION 66 RESIDENCE, C. 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 65 FIGURE 38. MAINTENANCE SHED, RANGER'S RESIDENCE, MISSION 66 RESIDENCE, AND COURTYARD, C. 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT. 65	FIGURE 33. STONE WALLS AT BASE OF PEDESTRIAN TUNNEL ON NORTH SIDE OF SCOTTS BLUFF, MAY 27, 1956. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT	67
FIGURE 35. SCOTTS BLUFF NATIONAL MONUMENT VISITORS CENTER COMPLEX, AUGUST 24, 1949. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT.  64 FIGURE 36. MAINTENANCE SHED FOLLOWING COMPLETION OF 2-BAY ADDITION, 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT.  65 FIGURE 37. MISSION 66 RESIDENCE, C. 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT.  65 FIGURE 38. MAINTENANCE SHED, RANGER'S RESIDENCE, MISSION 66 RESIDENCE, AND COURTYARD, C. 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT.	FIGURE 34, SOAP BOX DERBY, 1940, IMAGE COURTESY OF SCOTTS BLUEF NATIONAL MONUMENT	03
FIGURE 36. MAINTENANCE SHED FOLLOWING COMPLETION OF 2-BAY ADDITION, 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT	FIGURE 33. SCOTTS BLUFF NATIONAL MONUMENT VISITORS CENTER COMPLEY AUGUST 24, 1949, IMAGE COURTESY OF	
FIGURE 37. MISSION 66 RESIDENCE, C. 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT	FIGURE 36. MAINTENANCE SHED FOLLOWING COMPLETION OF 2-BAY ADDITION 1958. IMAGE COURTESY OF SCOTTS BALLS	-
FIGURE 38. MAINTENANCE SHED, RANGER'S RESIDENCE, MISSION 66 RESIDENCE, AND COURTYARD, C. 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT	FIGURE 37. MISSION 66 RESIDENCE, C. 1958, IMAGE COURTESY OF SCOTTS BLUEF NATIONAL MONUMENT	05
FIGURE 39. CAMPFIRE CIRCLE, OCTOBER 10, 1965. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT	FIGURE 38. MAINTENANCE SHED, RANGER'S RESIDENCE, MISSION 66 RESIDENCE, AND COURTYARD, C. 1958. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT	66
	FIGURE 39. CAMPFIRE CIRCLE, OCTOBER 10, 1965. IMAGE COURTESY OF SCOTTS BLUFF NATIONAL MONUMENT.	66

# National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument	
Name of Property	-
Scotts Bluff, Nebraska	
County and State	



Figure 1. Early Visitors to Scotts Bluff, c. 1916. Image courtesy of Glenn Kelly, on file at North Platte Valley Museum.

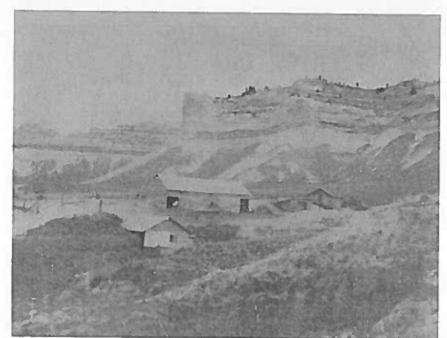


Figure 2. Bracken Family Horse Ranch, c. 1921. Image courtesy of Scotts Bluff National Monument.

# National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument Name of Property

Scotts Bluff, Nebraska

County and State

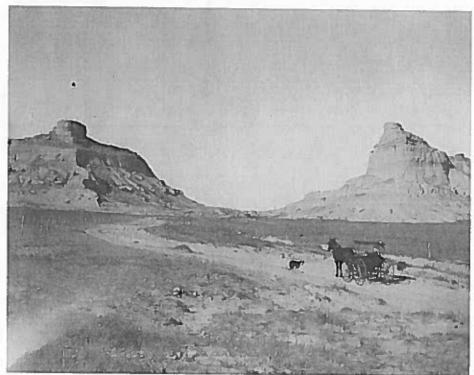


Figure 3. Mitchell Pass, c. 1915. Image courtesy of the North Platte Valley Museum.

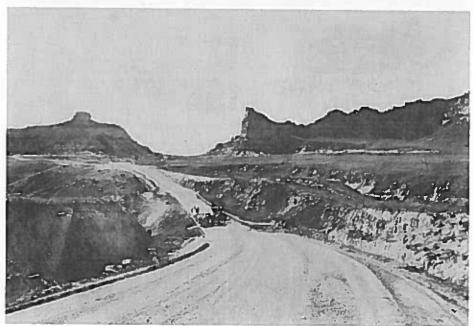


Figure 4. Mitchell Pass, present day Nebraska 92, following grading and graveling, c. 1932. Image courtesy of Scotts Bluff National Monument.

# National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument Name of Property

Scotts Bluff, Nebraska

County and State



Figure 5. Original Scotts Bluff Country Club building, c. 1920. Image courtesy of Scotts Bluff National Monument.



Figure 6. Scotts Bluff Country Club, c. 1970. Image courtesy of Scotts Bluff National Monument.

# National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument Name of Property

Scotts Bluff, Nebraska

County and State

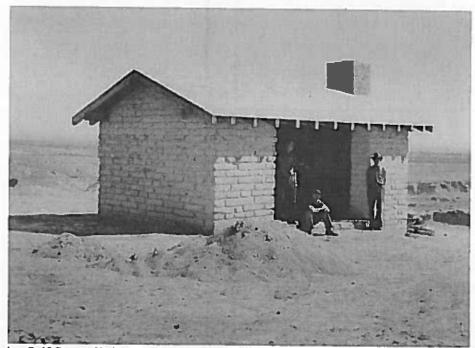


Figure 7. Gering Golf Course Shelter House, constructed by the CCC, 1937. Image courtesy of Scotts Bluff National Monument.

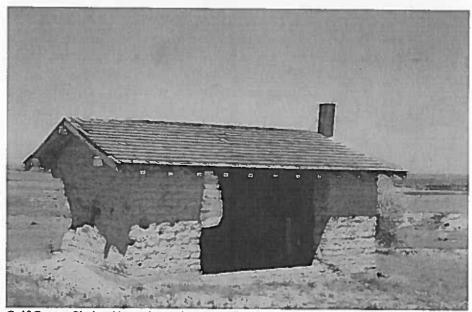


Figure 8. Gering Golf Course Shelter House just prior to demolition, July 19, 1950. Image courtesy of Scotts Bluff National Monument.

## National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument Name of Property

Scotts Bluff, Nebraska

County and State

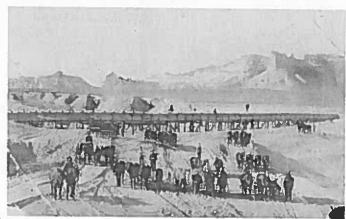


Figure 9. Construction of the Gering Canal flume, c. 1909. Image courtesy of North Platte Valley Museum.



Figure 10. Picnic Grounds west of South Bluff, c. 1940, no longer extant. Image courtesy of Scotts Bluff National Monument.

#### National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument Name of Property

Scotts Bluff, Nebraska

County and State

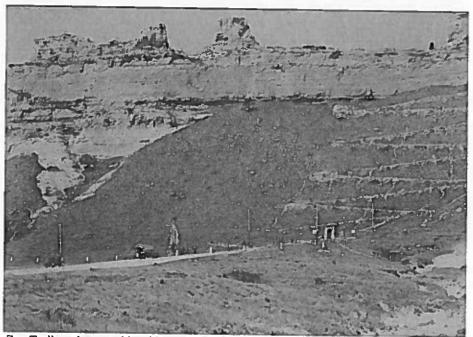


Figure 11. Zig Zag Trail on the east side of Scotts Bluff, showing power line that brought electricity to the area. Image courtesy of Scotts Bluff National Monument.



Figure 12. Memorial Arch and Hiram Scott plaque at the base of Zig Zag Trail, 1932. Image courtesy of Scotts Bluff
National Monument.

#### National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument Name of Property

Scotts Bluff, Nebraska
County and State



Figure 13. CCC Camp at Scotts Bluff, 1935. Note the tent camp in the background (left), which was used during construction of the "permanent" camp. Image courtesy of Scotts Bluff National Monument.



Figure 14. "CCC Boys Making Bricks." Image courtesy of North Platte Valley Museum.

## National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument
Name of Property
Scotts Bluff, Nebraska
County and State



Figure 15. CCC restoration of Scotts Spring, 1936. Image courtesy of Scotts Bluff National Monument.

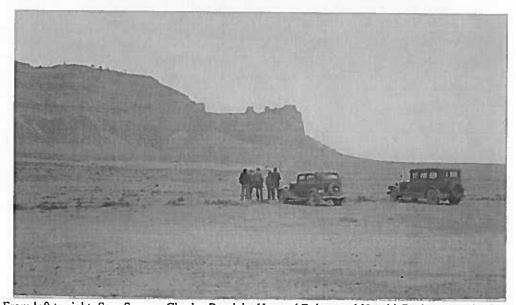


Figure 16. From left to right: Sam Serano, Charles Randals, Howard Baker, and Harold Cook survey the future site of the Visitors Center at the base of Scotts Bluff, February 20, 1935. Photo by F. H. Shoemaker, courtesy of Scotts Bluff National Monument.

#### National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument
Name of Property
Scotts Bluff, Nebraska
County and State



Figure 17. Original Visitors Center building, c. 1935. Image courtesy of Scotts Bluff National Monument.

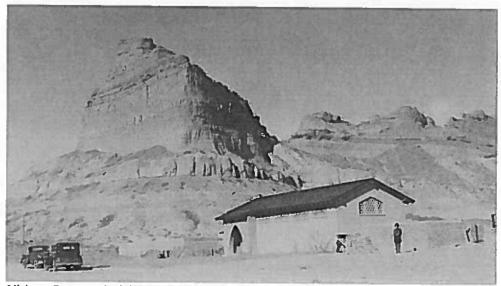


Figure 18. Visitors Center and adobe walled courtyard, c. 1935. Image courtesy of Scotts Bluff National Monument.

# National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument	
Name of Property	
Scotts Bluff, Nebraska	
County and State	

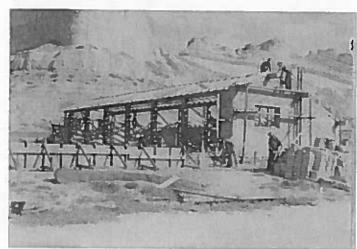


Figure 19. Construction of the Maintenance Shed, c. 1936. Image courtesy of Scotts Bluff National Monument.

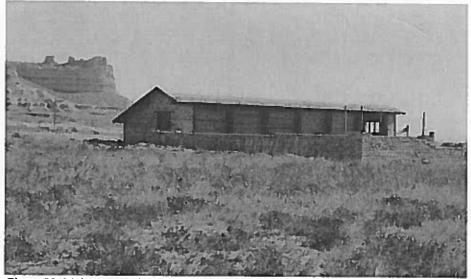


Figure 20. Maintenance shed, 1936. Image courtesy of Scotts Bluff National Monument.

#### National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument
Name of Property
Scotts Bluff, Nebraska
County and State



Figure 21. Maintenance Shed and Visitors Center, c. 1937. Image courtesy of Scotts Bluff National Monument.



Figure 22. Comfort Station, c. 1937. Image courtesy of Scotts Bluff National Monument.

# National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument Name of Property

Scotts Bluff, Nebraska County and State



Figure 23. Visitors Center exhibit, 1937. Image courtesy of Scotts Bluff National Monument.



Figure 24. Construction of the custodian's office of the Visitors Center, 1939. Image courtesy of Scotts Bluff National Monument.

#### National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument	
Name of Property	
Scotts Bluff, Nebraska	
County and State	

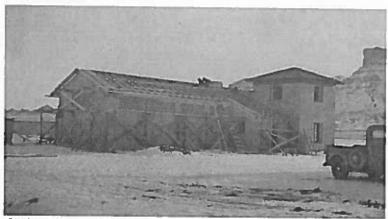


Figure 25. Construction of Paleontology wing and tower addition to Visitors Center, c. 1939. Image courtesy of Scotts Bluff National Monument.



Figure 26. Visitors Center complex, c. 1939. Image courtesy of Scotts Bluff National Monument.



Figure 27. Visitors Center, c. 1942. Image courtesy of Scotts Bluff National Monument.

#### National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument
Name of Property

Scotts Bluff, Nebraska
County and State



Figure 28. Interior of Visitors Center, reception desk, 1940. Image courtesy of Scotts Bluff National Monument.

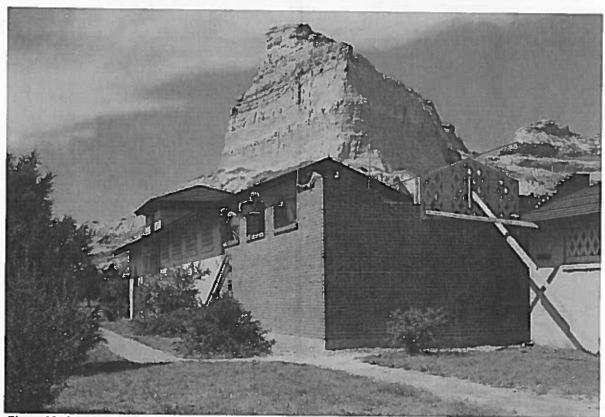


Figure 29. Construction of the Jackson wing of the Visitors Center, 1949. Image courtesy of Scotts Bluff National Monument.

#### National Register of Historic Places Continuation Sheet

Scotts Bluff	National	Monument	
Name of Prope	∍rty		

Scotts Bluff, Nebraska
County and State

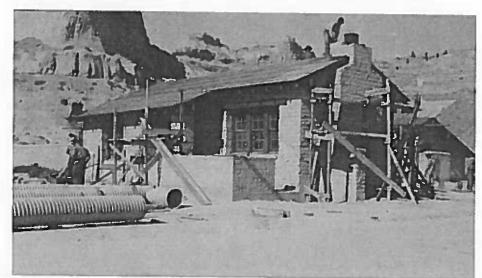


Figure 30. Ranger's Residence under construction, 1939. Image courtesy of Scotts Bluff National Monument.

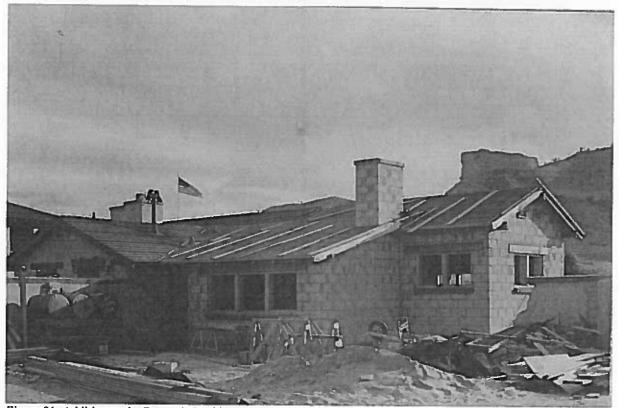


Figure 31. Addition to the Ranger's Residence, under construction, October 16, 1949. Image courtesy of Scotts Bluff
National Monument.

#### National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument Name of Property

Scotts Bluff, Nebraska

County and State



Figure 32. Stone walls at summit, c. 1937. Image courtesy of Scotts Bluff National Monument.

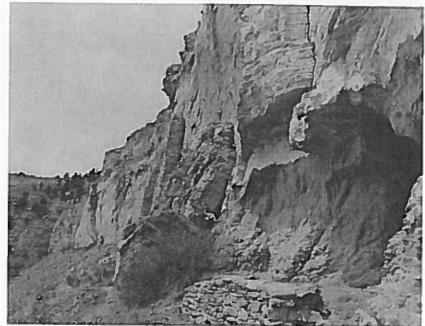


Figure 33. Stone walls at base of pedestrian tunnel on north side of Scotts Bluff, May 27, 1956. Image courtesy of Scotts Bluff National Monument.

#### National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska County and State



Figure 34. Soap Box Derby, 1940. Image courtesy of Scotts Bluff National Monument.

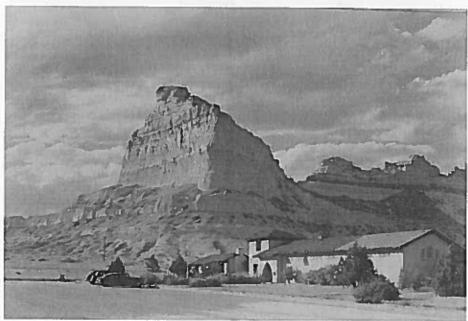


Figure 35. Scotts Bluff National Monument Visitors Center complex, August 24, 1949. Image courtesy of Scotts Bluff National Monument.

# National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument Name of Property

Scotts Bluff, Nebraska

County and State

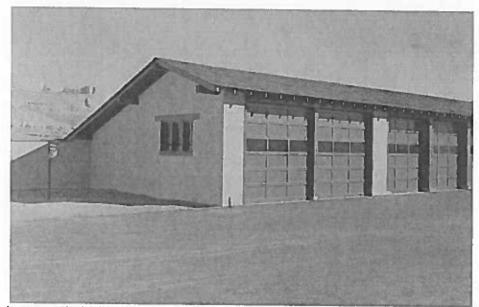


Figure 36. Maintenance Shed following completion of two-bay addition, 1958. Image courtesy of Scotts Bluff National Monument.

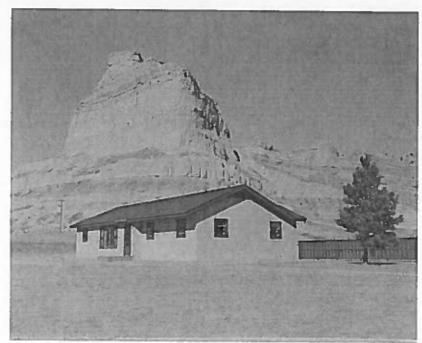


Figure 37. Mission 66 Residence, c. 1958. Image courtesy of Scotts Bluff National Monument.

## National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument
Name of Property
Scotts Bluff, Nebraska
County and State

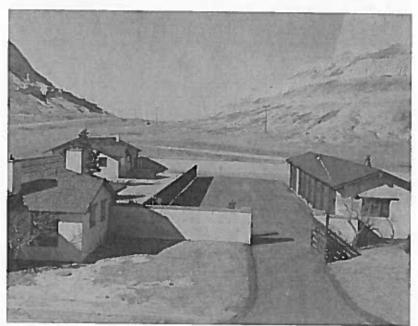


Figure 38. Maintenance Shed, Ranger's Residence, Mission 66 Residence, and courtyard, c. 1958. Image courtesy of Scotts
Bluff National Monument.

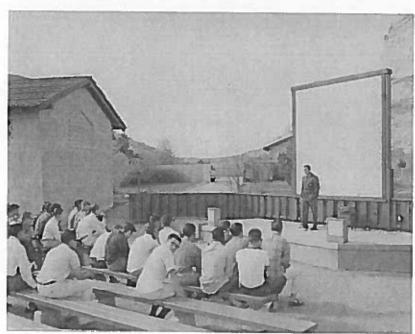


Figure 39. Campfire Circle, October 10, 1965. Image courtesy of Scotts Bluff National Monument.

### National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument
Name of Property
Scotts Bluff, Nebraska
County and State

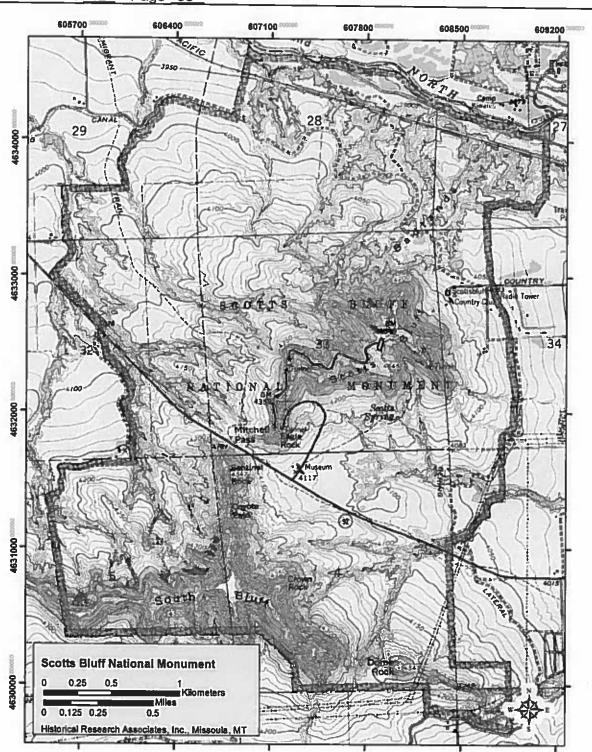
#### Section number 12 Page 67

#### **Maps Continuation Sheet**

MAP 1. BOUNDARIES OF SCOTTS BLUFF NATIONAL MONUMENT, USGS SCOTTSBLUFF SOUTH TOPOGRAPHIC QUADRANGLE, SHOWING LOCATIONS RESOURCES.	69
Map 2. Boundaries of Scotts Bluff National Monument, aerial view, showing locations of geologic features, inholdings and right-of-ways.	
Map 3. Scotts Bluff National Monument Visitor Center and surrounding area, aerial view, showing locations of resources Map 4. Scotts Bluff National Monument northwest of Visitor Center, aerial view, showing locations of resources	.70
MAP 5. SCOTTS BLUFF NATIONAL MONUMENT SUMMIT, AERIAL VIEW, SHOWING LOCATIONS OF RESOURCES.	.72
MAP 6. REDACTED – NOT FOR PUBLIC RELEASE. ARCHAEOLOGICAL SITES AT SCOTTS BLUFF NATIONAL MONUMENT.	73
MAP 7. PHOTOGRAPH KEY MAP, WITH NUMERIC REFERENCES TO PHOTOGRAPHS ON PHOTO CONTINUATION SHEET.	74

#### National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument	_
Name of Property	-
Scotts Bluff, Nebraska	
County and State	-



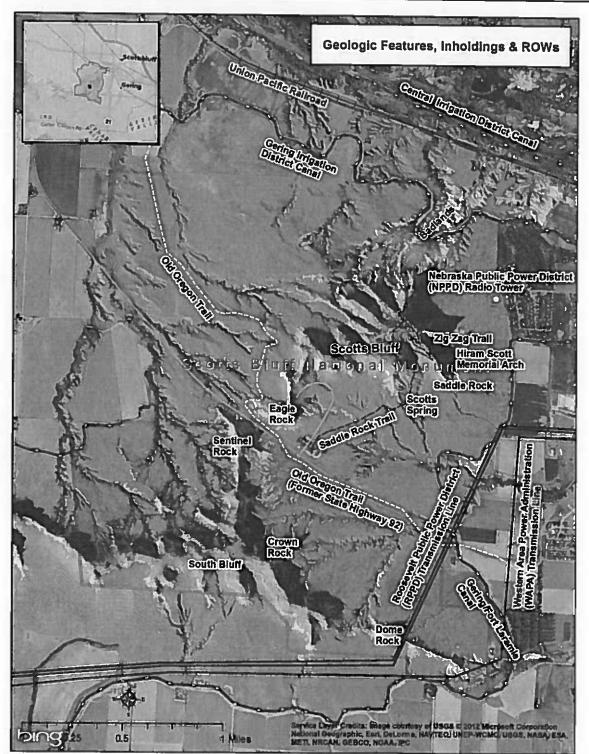
Map 1. Boundaries of Scotts Bluff National Monument, USGS Scottsbluff South topographic quadrangle, showing locations of resources.

#### National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument Name of Property

.....

Scotts Bluff, Nebraska
County and State

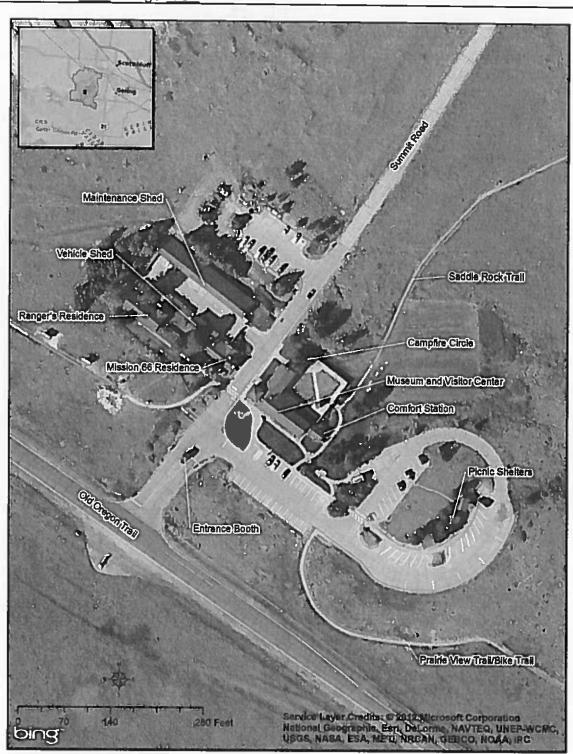


Map 2. Boundaries of Scotts Bluff National Monument, aerial view, showing locations of geologic features, inholdings and right-of-ways.

#### **National Register of Historic Places Continuation Sheet**

Section number 12 Page 70

Scotts Bluff National Monument Name of Property Scotts Bluff, Nebraska County and State



Map 3. Scotts Bluff National Monument Visitor Center and surrounding area, aerial view, showing locations of resources.

#### National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska County and State



Map 4. Scotts Bluff National Monument northwest of Visitor Center, aerial view, showing locations of resources.

# National Register of Historic Places Continuation Sheet

John Marion Sheet

Scotts Bluff National Monument
Name of Property
Scotts Bluff, Nebraska
County and State

Section number 12 Page 72 1995 Observation Point Saddle Rock Trail Summittells Observation Points of USGS 6 2012

Map 5. Scotts Bluff National Monument summit, aerial view, showing locations of resources.

#### National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument
Name of Property
Scotts Bluff, Nebraska
County and State

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	▲ Contributing Archeological Site
N	• Not Contributing Archeological Site  Park Boundary  Restricted
0/	5.5 1 Sources: Earl, QeLorme, NAVTEQ, TomTogs, Intermap, IPC, USGS, FAO, NPS, NRCAN, GeoBase, IGN, Kadaster NL., Ordnance Survey, Esri Japan, METI, Esri China (Hong Kong), and the GIŞ User Community

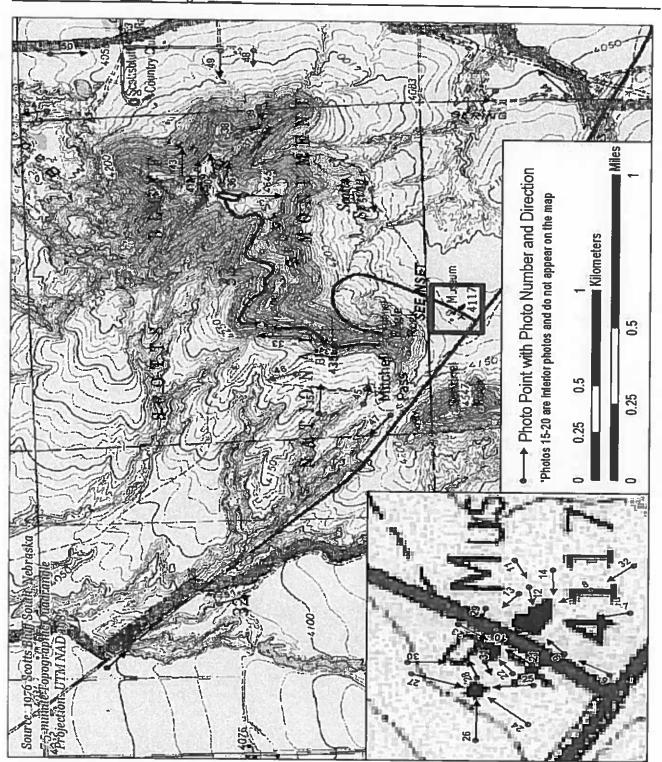
Map 6. REDACTED - NOT FOR PUBLIC RELEASE. Archaeological sites at Scotts Bluff National Monument.

#### National Register of Historic Places Continuation Sheet

Scotts Bluff National Monument

Name of Property

Scotts Bluff, Nebraska County and State



Map 7. Photograph key map, with numeric references to photographs on Photo Continuation Sheet.

#### **National Register of Historic Places** Photograph Continuation Sheet

Scotts Bluff National Monument
Name of Property
Scotts Bluff County, Nebraska
County and State

Section number \_\_\_12 Page 75

#### Photograph Continuation Sheet

Name of Property: County and State:

Scotts Bluff National Monument Scotts Bluff County, Nebraska

Name of Photographer:

Natalie K. Perrin, M.S.

Date of Photograph:

May 16, 2011

Location of Original Digital Files: 125 Bank Street, 5th Floor, Missoula, MT 59802

Photo 1. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0001.

Viewing northeast, entrance signage and a view to Scotts Bluff in the background left.

Photo 2. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument 0002.

Viewing northwest, Scotts Bluff showing Eagle Rock (left) and Saddle Rock (right).

Photo 3. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0003.

Viewing south from the top of Scotts Bluff, the South Bluff in the distance, the Museum complex (center) and Summit Road (right).

Photo 4. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument 0004.

Viewing northwest, the Badlands area.

Photo 5. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0005.

Viewing south, Scott Spring. Note the culvert (left).

Photo 6. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument 0006.

Viewing northwest, the Entrance Booth southeast oblique.

Photo 7. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument 0007.

Viewing northwest, the Museum and Visitor's Center complex; from left to right, Mission 66 Residence, Ranger's Residence, Museum and Visitor's Center, Comfort Station, and Pony Express memorial.

Photo 8. NE\_ScottsbluffCounty ScottsBluffNationalMonument 0008.

Viewing northwest, the Museum and Visitor's Center and Comfort Station southeast oblique.

Photo 9. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0009.

Viewing north, the Museum and Visitor's Center southwest oblique.

Photo 10. NE\_ScottsbluffCounty ScottsBluffNationalMonument 0010.

Viewing southeast, the Museum and Visitor's Center west elevation.

Photo 11. NE ScottsbluffCounty ScottsBluffNationalMonument 0011.

Viewing southwest, the Comfort Station and Museum and Visitor's Center northeast oblique and Campfire Circle amphitheater courtyard wall.

#### National Register of Historic Places Photograph Continuation Sheet

Scotts Bluff National Monument					
Name of Property	- There				
Scotts Bluff County, Nebraska					
County and State					

Section number	12	Page	76

Photo 12. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0012. Viewing south inside the courtyard wall of the Campfire Circle amphitheater; from left to right, the Comfort Station, Museum and Visitor's Center, projection booth, campfire circle benches, campfire circle and stage. Note Sentinel Rock in the right background.

Photo 13. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0013. Viewing west, the Campfire Circle stage, screen, and brick campfire circle. Note Eagle Rock in the right background.

Photo 14. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0014. Viewing southwest, the Comfort Station northeast oblique.

Photo 15. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0015. Viewing west, main entrance and desk. Note exposed adobe bricks and wood ceiling.

Photo 16. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0016. Viewing north, the Paleontology room.

Photo 17. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0017. Viewing west, the original massing of the Museum and Visitor's Center, now the gift shop.

Photo 18. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0018. Viewing northeast, the Jackson Memorial Wing.

Photo 19. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0019.

Viewing northwest, the ground floor of the tower and stairs to second level. Note the coffered ceiling.

Photo 20. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0020. Viewing southeast, the second level of the tower.

Photo 21. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0021. Viewing north, the Ranger's Residence (now offices) south elevation.

Photo 22. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0022. Viewing northeast, the Ranger's Residence (now offices) southwest oblique.

Photo 23. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0023. Viewing southwest, the Ranger's Residence (now offices) northeast oblique.

Photo 24. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0024. Viewing north, the Mission 66 Residence south elevation.

Photo 25. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0025. Viewing northwest, the Mission 66 Residence southeast oblique.

Section number 12

77

United States Department of the Interior National Park Service

#### National Register of Historic Places Photograph Continuation Sheet

Scotts Bluff National Monument	Bluff National Monument				
Name of Property					
Scotts Bluff County, Nebraska					
County and State					

Photo 26. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0026. Viewing northeast, the Mission 66 Residence southwest oblique.

Page

Photo 27. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0027. Viewing southeast, the Mission 66 Residence north elevation.

Photo 28. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0028. Viewing northwest, the Maintenance Shed southeast oblique.

Photo 29. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0029. Viewing west, the Maintenance Shed (and partial courtyard wall) east elevation.

Photo 30. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0030. Viewing southeast, the Maintenance Shed northwest oblique.

Photo 31. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0031. Viewing southeast, the Vehicle Shed northwest oblique.

Photo 32. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0032. Viewing west, three picnic shelters.

Photo 33. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0033. Viewing northwest, Tunnel 3 on the Summit Road.

Photo 34. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0034. Viewing southeast, Tunnel 2 on the Summit Road.

Photo 35. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0035.

Viewing north from the William Henry Jackson campsite, the three tunnels of the Summit Road.

Photo 36. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0036. Viewing northeast, the entrance to the Saddle Rock Trail at the top of Scotts Bluff.

Photo 37. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0037. Viewing northeast, tool marks and rock cuts (left) along the Saddle Rock trail. Saddle Rock is visible in the distance (right).

Photo 38. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0038. Viewing southeast, the entrance to the Saddle Rock Trail pedestrian tunnel on the north side of Scotts Bluff. Note the CMU retaining wall, which replaced a masonry wall at an unknown date.

Photo 39. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0039. Viewing south, the pedestrian tunnel on the Saddle Rock Trail. Note the tool marks and hand prints visible in the soft walls of the tunnel.

#### National Register of Historic Places Photograph Continuation Sheet

١.	Scotts Bluff National Monument
	Name of Property
	Scotts Bluff County, Nebraska
	County and State

Section number	12	Page	78
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Photo 40. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0040. Viewing north, the central observation point on the Summit Trail.

Photo 41. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0041. Viewing north, the Hiram Scott Memorial located on the Summit Trail. This memorial plaque has, at various times, been located at the base of the former ZigZag Trail and at Scott Spring.

Photo 42. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0042. Viewing northwest, the west observation point on the Summit Trail. Note the memorial bench (left).

Photo 43. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0043. Viewing north from the west observation point on the Summit Trail, the Gering Irrigation District canal and access road snakes through the north area of the Monument and through the Badlands. Note also the Union Pacific Railroad, visible in the center distance paralleling the North Platte River.

Photo 44. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0044. Viewing northeast, the east boundary fence of the Monument. Note the WAPA and RPPD transmission lines in the distance.

Photo 45. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0045. Viewing southwest, the granite marker, dated 1912, that marks the location of the Oregon Trail through Mitchell Pass. Also pictured (from left to right) are Eagle Rock, Dome Rock (in the center distance), Crown Rock and Sentinel Rock.

Photo 46. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0046. Viewing west, ruts of the Oregon Trail.

Photo 47. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0047. Viewing west, depression in the earth marking the location of the Oregon Trail.

Photo 48. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0048. Viewing west, the former ZigZag Trail. Note the pedestrian tunnel (upper center) that marks the location of the Saddle Rock Trail.

Photo 49. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0049. Viewing west, the former ZigZag Trail and archway (in ruin, pictured lower right).

Photo 50. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0050. Viewing south, the NPPD Radio Tower (left) and the site of the former Scottsbluff Country Club (right, no longer extant).

Photo 51. NE\_ScottsbluffCounty\_ScottsBluffNationalMonument\_0051. Viewing south, the former site of the picnic grounds located west of the South Bluff (no longer extant). The tracks from the former road are still visible (pictured center right).